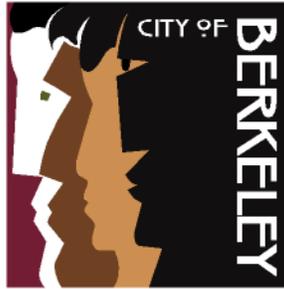


**Berkeley City Council
Ad-Hoc Subcommittee on NCRIC and Urban Shield**



**Monday, June 4th, 2018
3:00-5:00pm
Redwood Room, 6th Floor
2180 Milvia St.**

Committee Members

- Mayor: Jesse Arreguin
- District 2: Cheryl Davila
- District 4: Kate Harrison
- District 6: Susan Wengraf

AGENDA

1. Call to Order
2. Public Comment
3. Approval of Minutes (Attachment A)
4. Discuss Recommendation from Fire and Disaster Safety Commission (Attachment B)
5. Recommendation(s) on Berkeley's Participation in Urban Shield for 2018
6. Action on Kris Worthington's Letter to BAUASI (Attachment C)
7. Recommendation(s) on Emergency Preparedness Preparation Beyond 2018
8. Next Steps and Adjournment

Attachments:

A: Minutes from May 21st Subcommittee Meeting

B: Item 21 from May 1st Council Meeting "Recommendation for Fire and Health Departments to Participate in Urban Shield Exercises and UASI Grant Funded Trainings

C: UASI Reforms Letter Item from Councilmember Worthington



Berkeley City Council
Minutes: Ad-Hoc Subcommittee on NCRIC and Urban Shield
By Tano Trachtenberg

Monday, May 21, 2018
3:00-5:00pm
Redwood Room, 6th Floor
2180 Milvia St.

Committee Members:

- Mayor: Jesse Arreguin
- District 2: Cheryl Davila
- District 4: Kate Harrison
- District 6: Susan Wengraf

- Chris Naso
- Cindy Shamban
- Gene Bernardi
- John Lindsay-Poland
- Dave Peatie
- Kelly Hammigran
- Dan Robinson
- Jovan Grogan

Others in Attendance:

- David Brannigan, Berkeley Fire Chief
- Sgt. Fomby

1. Call to Order

Meeting was called to order at 3:08 pm

2. Public Comment

Dave Peattie from Berkeley Disaster Preparedness, emphasized that he would like to see Berkeley's disaster preparedness focus on members of the community that need to prepare for and respond to a disaster. He feels that pulling out of Urban Shield is a major opportunity for Berkeley, although it means re-thinking things in a manner he recognizes is not easy.

Dan Robinson appreciates the many perspectives that exist in the conversation around emergency preparedness. He expressed concern and frustration that Berkeley is not taking a more progressive view on this issue. He is disappointed at the level of disconnect in Berkeley.

Gene Bernardi said that Berkeley needs to make sure they are following the rules set out by Council, by reading and developing agreements with all other agencies. She also feels that Berkeley does not need Urban Shield.

Cindy Shamban feels that Urban Shield's weakness is its focus on terrorism. She said that twenty years ago there was more community connectedness. Without Urban Shield, she feels that Berkeley will be in a better position to help other departments.

John Lindsay-Poland asked the Subcommittee to develop a substantive resolution that could be amended later. The primary element of this resolution would be to move Berkeley staff time to other emergencies like, fires, earthquakes, and active shooter community preparedness.

3. Approval of Minutes

Minutes were approved unanimously.

4. Discussion and Recommendation to Council on Northern California Regional Intelligence Center (NCRIC)

Mayor Arreguín started the conversation by raising several considerations around a future program that would replace Urban Shield. Who will run the program? What will the role of first responders be in the program? How involved will the community be? The County Supervisors are utilizing the public safety committee, to which they will each appoint a member, for the process of evaluating Urban Shield and emergency preparedness. One alternative is to not allocate the money to the Sheriff's department, and instead create a Joint Powers Authority (JPA) with other interested jurisdictions. The Mayor would prefer that the Sheriff's office not be in charge of the program.

Councilmember Wengraf asked if there was any precedent for a JPA like this and volunteered her office to do this research in advance of the next meeting.

Chief Brannigan noted that Alameda County's emergency management communication is run by the Sheriff's office. He emphasized that no matter what happens with Urban Shield, communication with the Sheriff's office has to continue. Councilmember Harrison pointed out that this was a choice by the County, and that the committee could request another department be in charge of emergency management for the County.

Councilmember Harrison stated that she does not want to stay with Urban Shield if it stays with the Sheriff. She noted that if the committee cannot form a JPA, they could also advocate that the training and exercise program be put out to bid in an RFP. Councilmember Davila advocated for working with neighboring cities to develop our own training.

The committee had a discussion about whether training first responders and training the community are mutually exclusive. Councilmember Wengraf expressed that she feels Berkeley can and should do both. Councilmember Harrison said that it is a matter of emphasis since there is a limited amount of money to fund training. She feels that Berkeley can advocate that the County's resource allocation.

Councilmember Harrison would like to ask that the County re-do their threat assessment, which guides the training and exercise plan, with an emphasis on a "whole-community approach". She thinks this can be accomplished by looking at the dual-use exception, and evaluating what training would be useful for both terrorism and natural disasters. She also wants to lobby congress in the long term to change the nexus to terrorism requirement for the funding.

Mayor Arreguín summarized that the committee's preference is to organize a group of cities to come together and bid for the five million dollars that currently goes to the Sheriff. The core issue is whether the Sheriff remains the fiscal agent and responsible for structuring the program. If he does remain in charge then that requires another conversation around the concerns the committee has about the way Urban Shield is structured, and how to address those concerns if the Sheriff continues running the program.

The committee discussed and deliberated how much of the UASI funding to pursue in a multi-city coalition, as well as possible alternative fiscal agents to replace the Sheriff's current status as both fiscal agent and program designer. Chief Brannigan suggested one option could be the Alameda County Emergency Managers Association.

At Councilmember Wengraf's request, the committee confirmed that vendors pay in order to be featured at the event and that this money is not included in the UASI grant that the Sheriff receives. Instead, that money goes into the Urban Shield Trust Fund.

Deputy City Manager, Jovan Grogan, suggested that the committee create a process to investigate and implement their recommendations. The Mayor agreed and wants to embed this within the County's process if possible.

The committee discussed what they would like the focus of a future program to be. Chief Brannigan shared that if Berkeley were to continue to participate next year, BFD has been asked to help design some of the fire scenarios. He added that Berkeley training officers put on a five-day training weekend in Livermore/Pleasanton, which he said was a lot of work and cost \$300 per participant. However, he noted that it was a comparable event to what BFD would want out of Urban Shield. While it was expensive, he commented that "we did it, and I think that is a testament to the fact that we can do it". He thinks that the opportunity to exercise emergency communication up through the County is very important. BFD does not have a tactical response team, but he would love to see a component that allows BFD to formalize their training in those situations.

Sergeant Fomby acknowledged that the community's concern around Urban Shield is the tactical component. He would like to understand what the community wants to see, whether it's the removal of the tactical component altogether, or recognizing that this training is necessary in some form. Urban Shield is the foremost training for tactical response teams and he feels BPD has benefitted immensely from it. He emphasized that the Special Response Team does not care about the suspect's motivation or ideology, and it does not affect how they train. He agrees with anyone in the community who was offended with any of this kind of representation in the training.

Mayor Arreguín read Chief Greenwood's letter to the subcommittee around BPD's training needs.

Councilmember Harrison would like to see more emphasis on prevention and is interested in using UASI money to that end. Councilmember Wengraf agreed. Chief Brannigan acknowledged that BFD could use the money for fire prevention and emergency services. He

also shared that BFD has shifted away from a top-down model to the community resilience center model that aims to train community centers so that they can train the community.

Councilmember Davila would like to see more emphasis on the gas lines that go along Alston Way and the railroad.

Councilmember Harrison is very concerned about the participation of teams from other countries that have human rights abuse records.

Mayor Arreguín shared the importance of creating a balance between tactical training and the other needs of the community and first-responders, especially disaster prevention and recovery. Currently that balance tilts too heavily towards the tactical training. He raised other issues within the current scenarios such as the role of de-escalation and the influence of vendors in developing scenarios. He also relayed that he has heard great concern about the vendor show.

Sergeant Fomby shared that the vendor show represents the tools that BPD uses at work. He said that BPD has gotten robots, ladders, tourniquets, and breaching equipment because they have seen it at the vendor show. He added that he would like to get more money to support everything that the committee wants, rather than pulling money away from the tactical component. BPD has received an invite to Urban Shield. However, they have not committed to participating and the committee's timeframe would leave BPD enough time to respond to the 2018 invite.

5. Adjournment

The meeting adjourned at 4:40pm.



Disaster and Fire Safety Commission

ACTION CALENDAR
May 1, 2018

To: Honorable Mayor and Members of the City Council
 From: Disaster and Fire Safety Commission
 Submitted by: Paul Degenkolb, Chairperson, Disaster and Fire Safety Commission
 Subject: Recommendation for Fire and Health Departments to Participate in Urban Shield Exercises and UASI Grant Funded Trainings

RECOMMENDATION

We recommend that City Council direct Berkeley Fire Department and Health Department staff, including Firefighters/Paramedics, hazardous materials personnel, Office of Emergency Services (OES) staff, Police and CERT (Community Emergency Response Team) volunteers to continue their participation in Urban Shield exercises and UASI-funded trainings and workgroups, with the condition that these activities be thoughtfully selected to enhance the City's capacity for a Whole Community approach to planning, organizing and preparing for life endangering hazards faced by Berkeley, including earthquakes, wildfires, hazardous materials release, building collapse, terrorism, and radiation emergencies.

We further recommend that the extent and details of participation in Urban Shield and UASI-funded trainings be fully transparent and shared with the public. We recommend that there be focused and consistent oversight by publicly elected officials and/or appointed people, to ensure transparency and accountability to the public. Through the additional transparency and review, the nature of Urban Shield and UASI-funded trainings and the benefit to the public can be monitored and evaluated.

FISCAL IMPACTS OF RECOMMENDATION

This recommendation will have no fiscal impact. Urban Shield and UASI trainings are funded by the federal government. If the city were to stop participation in all Urban Shield and UASI-funded trainings, which is not our recommendation, the City would incur a significant cost to replace these trainings.

CURRENT SITUATION AND ITS EFFECTS

City of Berkeley personnel currently participate in the following UASI and Urban Shield events:

- annual Urban Shield exercise and associated workshops
- multiple year-round UASI grant-funded trainings
- multiple year-round UASI-organized workgroups

These events and working groups improve the City of Berkeley's ability to respond in a coordinated and efficient manner to life threatening situations, which may include a disaster such as a major earthquake.

Berkeley's continued participation in these events and workgroups is now in question due to community concerns about participation.

This recommendation addresses primarily Fire Department and Health Department scenarios and the coordination with other departments and groups as appropriate.

Current Participation: Urban Shield Exercise

In recent years, the Fire Department has participated in the disaster-related components of the Urban Shield exercise to a modest degree, sending 1-5 staff members and 5-10 CERT volunteers to participate in a variety of events. Events have included:

- Simulated disaster scenarios for engine crew
- Simulated disaster scenarios for Hazardous Material Teams (observation)
- Water rescue practice
- Working in an Emergency Operation Center (EOC)
- Lectures on lessons learned from other disasters
- Mass care & sheltering exercise
- Participating and networking at disaster preparedness fair

Current Participation: UASI Trainings

UASI offers no-fee trainings year-round. Trainings that the Fire Department attends include:

- Emergency Management Training
- Hazardous Material classes and drills
- Disaster Recovery, Planning, and Mitigation
- Essential Emergency Management Concepts
- Organization of Disaster Service Workers
- Earthquake Response
- Public Information Officer / Joint Information Center Training

Many of these trainings are required for Berkeley's Emergency Operations Center (EOC) and Hazardous Materials credentialing. If Berkeley wishes to continue to run a credentialed EOC and have a credentialed Hazardous Materials team, these trainings will need to either be continued for free with UASI, or at a greater expense through another provider.

Current Participation: UASI Workgroups

Berkeley’s Fire Department and Health Department staff participate in regional workgroups organized by UASI. These include:

- Medical and Public Health Workgroup
- Mass Care and Sheltering Subcommittee
- Emergency Management Working group
- Public Information and Warning Workgroup
- Communication Capabilities During a Disaster

These regional workgroups bring together regional partners to talk about emergency management, care and sheltering, information sharing, planning, and recovery. They provide an opportunity for Berkeley staff to meet their counterparts from other cities and counties in the region to share knowledge and discuss plans for cooperation in large disasters.

BACKGROUND

The disaster preparedness component of Urban Shield is relatively new, at about four years old. Here is a timeline of Berkeley Fire Department participation in Urban Shield:

Year	Berkeley Fire Department Participation in Urban Shield
2016	Minimal participation, including observation, participation as an evaluator and water rescue practice.
2017	<p>Slightly increased participation. Berkeley’s Office of Emergency Services (OES) took part in an exercise focused on how to provide care and shelter for our population after a large disaster.</p> <p>An Assistant Fire Chief participated at the emergency operations center, learning how the county EOC runs in a regional disaster.</p> <p>This was the first year in which Urban Shield included a CERT exercise. Berkeley’s CERT Program Manager along with 6 CERT volunteers participated in the CERT component of the exercise, practicing skills in simulated disaster scenarios.</p>
2018	<p>The mass care and sheltering focus will continue in 2018. These exercises will culminate in a real-world sheltering drill in 2018, in which participants will practice setting up actual disaster shelters. This will improve City of Berkeley’s ability to provide the needed sheltering after a disaster.</p> <p>Additional events may be available for participation in 2018.</p>

ENVIRONMENTAL SUSTAINABILITY

There is no environmental impact of this recommendation.

RATIONALE FOR RECOMMENDATION

It is critical for City government to be able to quickly respond using a coordinated effort to emergency situations that can gravely impact human lives, housing, key infrastructure, economic sustainability and long-term security of the City of Berkeley. Funding from UASI and the participation in Urban Shield exercises described here will support this effort.

We recommend Fire Department and Health Department ensure that employee engagement is focused on disaster response and preparedness, mass casualty response, and rescue. That the trainings and exercises that these teams participate in are focused on life-saving skills.

The skills practiced by these teams are applicable to a wide range of emergencies, including but not limited to terrorist incidents. For example, urban search & rescue and control of hazardous materials releases would be extremely important after an earthquake.

Practicing life-saving skills for use after a natural or man-made disaster is an essential activity for these teams. We believe that increased transparency from the First Responder Organizations would help the community remain aware of these activities and ensure that activities continue to be tailored to Berkeley’s needs.

ALTERNATIVE ACTIONS CONSIDERED

Due to concerns about participation, one option that we considered is for Berkeley to make its own alternative exercises. There are two key factors that limit Berkeley’s ability to replicate the benefits of Urban Shield and UASI trainings:

Limitation	How Urban Shield and UASI help
1. Designing and running exercises, drills and other educational events is costly and labor-intensive.	Urban Shield and UASI events are funded by the federal government.

<p>2. A simulation of a regional disaster (such as a large earthquake) is not as realistic without participation from the various cities and other entities that would be involved in a real disaster response. Coordinating between these multiple entities is a key component of a real disaster response.</p>	<p>Other local cities, counties & organizations participate in Urban Shield and other UASI events and workgroups. This allows Berkeley staff to meet and practice working with the same people they would need to coordinate with in a major disaster.</p>
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In considering whether Berkeley can replicate the disaster preparedness benefits that it currently gains from Urban Shield and UASI-funded events, we conclude the following:

- With sufficient funding and by hiring consultants to design, manage, and run the events, it may be possible for Berkeley to match many of the benefits of these events, but a new source of sustainable and ample funding would need to be found. This would be costly for the City and taxpayers otherwise.
- It is not feasible for City of Berkeley to replicate on its own the benefits of meeting and collaborating with counterparts from other cities and regional organizations at Urban Shield and the year-round UASI trainings and workgroups. Even if Berkeley could reproduce all of these events and workgroups, there is no guarantee that other participants would participate in a separate set of events and workgroups created by Berkeley.
- Drawing from a smaller demographic, there would likely be a significant loss of participating volunteers. This loss of volunteers would result in less realistic training, and less feedback to and from the community.

Because of the significant costs and challenges faced with trying to replicate the benefits of these events, and the current lack of a specific plan, funding, or staff to replicate the events, we believe that continuing to participate in the Urban Shield exercise and UASI trainings and workgroups is the best available choice at this time.

CITY MANAGER

The City Manager takes no position on the content and recommendations of the Commission’s Report with the following modification:

The proposed recommendation should be to direct the City Manager to allow the Berkeley Fire Department, Health Department staff, and Public Information Officers, including Firefighters/Paramedics, hazardous materials personnel, Office of Emergency Services (OES) staff, Police and CERT (Community Emergency Response Team) volunteers to continue their participation in Urban Shield exercises and UASI-funded trainings and workgroups, with the condition that these activities be thoughtfully

selected to enhance the City's capacity for a Whole Community approach to planning, organizing and preparing for life endangering hazards faced by Berkeley, including earthquakes, wildfires, hazardous materials release, building collapse, terrorism, and radiation emergencies.

CONTACT PERSON

Keith May, Assistant Fire Chief, Berkeley Fire Department, 981-5508



Kriss Worthington

Councilmember, City of Berkeley, District 7
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kworthington@cityofberkeley.info

Amendment to 1a
ACTION CALENDAR
June 20, 2017

To: Honorable Mayor and Members of the City Council
From: Councilmember Kriss Worthington, District 7
Subject: MOU Compendium Items: Item #3.6: Agreement with City & County of San Francisco for Distribution of UASI Grant Funds; Item #3.12: Berkeley Police Department Relationship with NCRIC as Codified in BPD General Order N-17

RECOMMENDATION

Send letter proposing reforms to Bay Area Urban Areas Security Initiative, adopt policies on Berkeley participation in Urban Shield, and form an Urban Shield subcommittee.

FISCAL IMPACTS OF RECOMMENDATION

Minimal

BACKGROUND

Strong advocates have lobbied the City Council to stop participating in Urban Shield. Other strong advocates have lobbied the City Council to continue to participating in Urban Shield. This item proposes a compromise to use the influence of the City of Berkeley to improve Urban Shield by raising concerns about previous actions and proposing constructive solutions.

ENVIRONMENTAL SUSTAINABILITY

Consistent with Berkeley's Environmental Sustainability Goals and no negative impact.

CONTACT PERSON

Kriss Worthington, Councilmember, District 7 (510) 981-7170

The Bay Area Urban Areas Security Initiative
711 Van Ness Avenue, Suite 420
San Francisco, CA 94102

Dear Bay Area Urban Areas Security Initiative Management Team,

The City of Berkeley respectfully requests that you consider the following as supplemental to the efforts you have already made to reform the Urban Shield program in an effort to improve the integration of the program in our communities:

1. One-third of the time spent on Urban Shield trainings must focus on de-escalation tactics.
2. Trainings must involve a diverse array of people so that the terrorists or criminals in training exercises are not depicted as people from a single ethnic or cultural backgrounds.
3. Since recent presenters have not reflected the diversity of our community, we need serious attention to outreach efforts to improve cultural competence and representation.
4. Prioritize training exercises for specific natural disasters and health concerns most likely to affect Berkeley and the Bay Area (i.e. earthquakes).
5. Allocate more UASI (Urban Areas Security Initiative) funding to prepare communities and the city as a whole to respond to emergencies in ways that give precedence to community readiness, disaster prevention and recovery, and infrastructure development.
6. Urban Shield must exclude vendors who display derogatory, xenophobic, or racist messages from the annual trade show/expo.
7. Require full transparency on what events staff take part in and require community observers at all events and trainings.

We support the constructive suggestions by Alameda County Board of Supervisors and appreciate the inclusion of the suggestions into the Urban Shield program. We are submitting these as additional requests to supplement the reforms recommended by the Alameda County Board of Supervisors.

Sincerely,

Berkeley City Council

The attached letter respectfully requests eight reforms for the Urban Shield program at the system-wide level that will aid the implementation of the program at the city level.

Summary Paragraph

Thus, in order to ensure the safety of emergency responders, the general public, and any and all marginalized people or groups within Berkeley, there are several changes to the Urban Shield program the City of Berkeley should adopt related to anti-militarization, de-escalation, and promotion of diversity. Ever since terror attacks in North America and Western Europe strikingly rose in 2015, terrorism has been an issue Americans have had to face.

Firstly, many community members have expressed concern that BPD is becoming too militarized and lost focus of community policing. This has been critiqued as contrary to the Berkeley's ethos and not cost-effective.

To amend this the management of Urban Shield should include representatives from the fire department, health services, and police force, training exercises for specific natural disasters and health concerns most likely to affect Berkeley (i.e. earthquakes) should be prioritized.

Secondly, recent Berkeley protests have garnered national attention for having gotten out of hand and becoming violent. In order to combat this, one-third of the time spent on Urban Shield trainings should focus on de-escalation tactics. More UASI funding should also be allocated to prepare communities and the city as a whole to respond to emergencies in ways that give precedence to community readiness, disaster prevention and recovery, and infrastructure development.

Lastly, as there has been evidence of xenophobic training tactics within Urban Shield and problematic wares sold at the tradeshow put on by Urban Shield, trainings should proactively involve a diverse array of people so that the terrorists or criminals in training exercises are not depicted as people of a specific racial, ethnic, or religious identity. Additionally, outreach should be done to include that the presenters include a wide range of people of different ethnic, religious, and racial backgrounds. Urban Shield should also exclude vendors who display derogatory, xenophobic, or racist messages from the annual trade show/expo.

Proposed Action

MOU Compendium Items: Item #3.6: Agreement with City & County of San Francisco for Distribution of Urban Area Security Initiative (UASI) Grant Funds; Item #3.12: Berkeley Police Department Relationship with Northern California Regional Intelligence Center (NCRIC) as Codified in BPD General Order N-17

Create a new Subcommittee of the Berkeley City Council to review the city's involvement in Urban Shield and NCRIC. **Approve the agreement and distribution of UASI Grant Funds, with the following conditions:**

- **Regarding UASI:** approve the agreement and distribution of UASI Grant Funds
- **Regarding Urban Shield:** Continue BPD involvement for one year and study carefully, with the intent to revisit the contract next year with more information. Refer the issue to the Council Subcommittee.
- **Regarding NCRIC:** Continue for one year, and during that time undertake a comprehensive review of criteria for putting information into the system and for retrieving information.

Council Subcommittee: Create a subcommittee of the Berkeley City Council to review the City's involvement in Urban Shield and NCRIC, and to ultimately determine whether the City should continue to participate in either, both, or neither of the programs, and to present alternative programs that better reflect the values of Berkeley's citizens. The subcommittee will be made up of three Councilmembers, and potentially two members of the Police Review Commission and be staffed by a representative of the Berkeley Police, Fire, and Health Departments.

Key Tasks regarding Urban Shield will include, but not be limited to:

General List of Problems and Solutions

Problems

- 1) In the past UCPD, who has taken part in Urban Shield training, have allegedly beaten, harassed, intimidated, and arrested students.
- 2) Urban Shield ranks participants teams (e.g. police department, fire department) in a game which trivializes the impact of the actions that have the possibility of being reproduced during real events, and on real people.
- 3) Past Urban Shield trainees have shown themselves to be needlessly violent.
- 4) Urban Shield's propagation of the increased and maintained distribution of surveillance technology and assault rifles is problematic.
- 5) Urban Shield training is fundamentally designed to treat civilians like enemy combatants. Want police that are responsive to and partner with the community on safety - militarization is incompatible with community policing. Community policing, not military policing, should be the goal.
- 6) Urban Shield is too focused on offensive tactics rather than de-escalation tactics and strategies used to end situations without gunfire.
- 7) Everyone at Urban Shield has a vested interest in constructing a narrative of fear.
- 8) Do not want to prepare for an imagined risk in ways that put our most vulnerable community members at greater risk for police use of excessive force.
- 9) Do not want our police trained in crowd control methods used to brutally repress movements for justice (i.e. Black Lives Matter protests and other demonstrations).
- 10) All Urban Shield presenters in 2016 were white. Urban Shield has been known for producing harmful ideologies not only in their training, but in the items that are popular at their events. Guidelines to prevent racial, political, and ethnic profiling are virtually nonexistent
- 11) Is Urban Shield an essential training experience worth a significant amount of taxpayer money?
- 12) 57% of the time SWAT is deployed for serving search, arrest, and parole warrants; moreover, of the 15 agencies that participated in Urban Shield none were for terrorist incidents. Thus, statistically our money would be better spent on serving search, arrest, and parole warrants than terrorism.
- 13) The large majority of UASI dollars are being allocated to enhancing homeland security exercise, evaluation, and training programs.
- 14) No UASI funds are allocated to community planning and emergency planning, medical and public health infrastructure and readiness, and city planning and risk management.

- 15) Small fraction of funds allocated to enhancing information analysis infrastructure and protection capabilities, strengthening communication and decontamination capabilities.
- 16) Want UASI funding put into other kinds of preparedness - community disaster and emergency preparedness, like training officers in how to de-escalate mental health crises, training officers in how to deal with white supremacists, and earthquakes.

Priorities for Proposed Subcommittee

- 1) Council members or their interns will attend and witness Urban Shield trainings, along with observe the Urban Shield tradeshow. (Captain Tucker (925-551-6970) is willing to put Councilmembers on the VIP list to witness a training.)
- 2) Councilmembers or interns should report their findings back on the Urban Shield trainings. The report should answer questions including, but not limited to:
 - a) How does Urban Shield contribute to or detract from public safety and safety of medical and law enforcement personnel?
 - b) What are the benefits and costs of participation in Urban Shield? Are there any specific elements that are commendable or objectionable, given Berkeley's values and needs?
 - c) Does Berkeley's participation in the program positively influence or enhance Urban Shield, and how might the City's participation be continued into the future, if this is the case?
 - d) Does Berkeley's participation run contrary to Berkeley's values or interests, and how might the city's involvement be limited or ended if this is the case?
 - e) What other training opportunities are available for the BPD?
- 3) The City Council will require full transparency regarding what events Berkeley staff are to take part in, and will require community observers to be present at all Urban Shield events and trainings.
- 4) Berkeley staff will not take part in surveillance or crowd control oriented events.
- 5) Create a subcommittee on the Berkeley City Council to review the City's involvement in Urban Shield and NCRIC to determine whether the City should continue to participate in either, both, or neither of the programs.
- 6) Berkeley City Council will issue a statement that all of Berkeley's rules including Use of Force regulations as well as Sanctuary City status extends to all participation in UASI-funded activities.

- 7) Review Urban Shield scenarios that have taken place within the past five years, along with current and upcoming scenarios, and scoring procedures.
- 8) Attend and review keynote speakers, workshop topics, and materials of past, current, and planned exercises and expos.
- 9) Review Superintendent Carson's report on Urban Shield, and consider involvement in Supervisor Carson's newly formed community task force on Urban Shield.
- 10) Research training opportunities that the BPD might participate in, either domestic or international, and consider whether BPD could work with police from other progressive cities to create specialized training, more closely reflecting Berkeley's policing values.
- 11) Undertake any other research and investigation necessary to help inform the subcommittee about the nature of Urban Shield exercises. Any possible elements that might go contrary to the City of Berkeley's values of community policing, nondiscrimination, etc. should be noted.
- 12) Conduct an in-depth review of NCRIC database and all related protocols, including:
 - a) How and on what bases is data entered into the database by BPD, other law enforcement agencies at city, county, state, and federal levels, and by the public?
 - b) How and on what basis does BPD have access to the data? Details within this report should include who can access the data, under what circumstances, how often or how frequently, and in what ways the data can be accessed?
 - c) Does the database include data gathered by means that citizens of Berkeley might find objectionable?
 - d) Is it possible for BPD to segment what information it receives?
- 13) Review other databases Berkeley has access to that can provide similar types of information, and potential pros and cons of using those databases.
- 14) Consider whether Berkeley should continue with NCRIC, end its participation, or create protocols to limit Berkeley's contribution and access to the database.

Proposed Policies for the City of Berkeley

- 1) BPD should either not attend the expo or if they continue to choose to attend the expo, they should not attend military-influenced exhibitions.
- 2) BPD will wear white during the Urban Shield trainings instead of police uniforms to show solidarity, as opposed to wearing camo or black like the military or a SWAT team.

- 3) Extend Urban Shield participation to the Berkeley Fire Department, health services, and other rescue organizations to emphasize the importance of effective and efficient collaboration during crises, as well as decreasing the likelihood of Urban Shield militarizing police.
- 4) For every hour of Urban Shield exercises, BPD must participate in one hour of de-escalation training.
- 5) The City's emergency response agencies will participate in alternative programs such as the Community Emergency Response Program, CORE program, Collaborating Agencies Responding to Disasters, People's Community Medics, and Learn, Lift Lead.
- 6) Trainings must involve a diverse array of people to ensure terrorists or criminals in training exercises are not depicted as people of a single racial, ethnic, or religious identity.
- 7) Ensure UCPD is participating in cultural sensitivity/humility trainings with Islamic Networks Group.
- 8) Urban Shield will exclude all vendors who display derogatory or racist messages in any form.
- 9) Participate in disaster preparedness aspects of the Urban Shield. These aspects include the mass sheltering exercise and the Community Emergency Response Team exercise.
- 10) Seek funding for other Bay Area UASI priority areas including Planning and Risk Management, Medical and Public Health, Emergency Planning and Community Preparedness, and Recovery.
- 11) Increase funding towards UASI to prepare communities and the city as a whole to respond to emergencies in ways that prioritize community readiness, infrastructure development, and disaster response training.
- 12) Create a T-group (a group engaged in a form of training in which members, led by a trainer, observe and learn about small group dynamics in an attempt to improve interpersonal relationships and communication skills) prioritizing residential complaints that reflect off of past anti-semitic, discriminatory, and militarism experiences/history in the city of Berkeley.

Management Team: Bay Area UASI (Paid Staff Members)

Craig Dzedzic	General Manager	craig.dzedzic@sfgov.org
Catherine Spaulding	Assistant General Manager	catherine.spaulding@sfgov.org
Tristan Levardo	Chief Financial Officer	tristan.levardo@sfgov.org
Janell R. Myhre	Regional Program Manager	janell.myhre@sfgov.org
Mary Landers	Regional Grants Manager	mary.landere@sfgov.org

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