



Reimagining Public Safety Task Force

## REIMAGINING PUBLIC SAFETY TASK FORCE MEETING

Thursday, April 8, 2021  
6:00 PM

District 1 - Margaret Fine	Youth Commission - Nayo Polk
District 2 - Sarah Abigail Ejigu	Police Review Commission - Nathan Mizell
District 3 - boona cheema	Mental Health Commission - Edward Opton
District 4 - Paul Kealoha Blake	Berkeley Community Safety Coalition - Todd Walker
District 5 - Dan Lindheim	Associated Students of U. California - Alecia Harger
District 6 - La Dell Dangerfield	At-Large - Alex Diaz
District 7 - Barnali Ghosh	At-Large - Liza Lutzker
District 8 - Pamela Hyde	At-Large - Frances Ho
Mayor - Hector Malvido	

### **PUBLIC ADVISORY: THIS MEETING WILL BE CONDUCTED EXCLUSIVELY THROUGH VIDEOCONFERENCE AND TELECONFERENCE**

Pursuant to Section 3 of Executive Order N-29-20, issued by Governor Newsom on March 17, 2020, this meeting of the Reimagining Public Safety Task Force will be conducted exclusively through teleconference and Zoom videoconference. Please be advised that pursuant to the Executive Order, and to ensure the health and safety of the public by limiting human contact that could spread the COVID-19 virus, there will not be a physical meeting location available.

To access the meeting remotely using the internet: Join from a PC, Mac, iPad, iPhone, or Android device: Use URL <https://us02web.zoom.us/j/81983354907>. If you do not wish for your name to appear on the screen, then use the drop down menu and click on "rename" to rename yourself to be anonymous. To request to speak, use the "raise hand" icon on the screen.

To join by phone: Dial **(669) 900 9128** and Enter Meeting ID: **819 8335 4907**. If you wish to comment during the public comment portion of the agenda, press \*9 and wait to be recognized by the Chair.

*Please be mindful that all other rules of procedure and decorum will apply for Commission meetings conducted by teleconference or videoconference.*

## **AGENDA**

### **Preliminary Matters**

1. Roll Call
2. Public Comment (*speakers will be limited to two minutes*)
3. Approval of Minutes  
*Draft minutes for the Commission's consideration and approval*
  - Special Meeting of March 11, 2021

**Discussion/Action Items**

*The public may comment on each item listed on the agenda for action as the item is taken up. Public comments are limited to two minutes per speaker.*

1. Task Force Draft Meeting Schedule & Roles and Responsibilities –  
David White, Deputy City Manager  
Shamika Cole, Analyst
  
2. Police Department Overview – Interim Police Chief Louis
  
3. Priority Dispatch Overview – Fire Chief Brannigan
  
4. Draft Community Engagement Survey – Bright Research Group
  
5. Special Task Force Meeting Dates (April 29, 2021, ***Tentative Dates for discussion: May 19, 2021 and June 30, 2021***)
  
6. Subcommittee Discussion

**Adjournment**

This meeting will be conducted in accordance with the Brown Act, Government Code Section 54953. Any member of the public may attend this meeting. Questions regarding this matter may be addressed to Mark Numainville, City Clerk, (510) 981-6900.

Any writings or documents provided to a majority of the Reimagining Public Safety Task Force regarding any item on this agenda are on file and available upon request by contacting the City Manager’s Office attn.: Reimagining Public Safety Task Force at [rpstf@cityofberkeley.info](mailto:rpstf@cityofberkeley.info), or may be viewed on the City of Berkeley website: <http://www.cityofberkeley.info/commissions>.

Written communications addressed to the Reimagining Public Safety Task Force and submitted to the City Manager’s Office by 5:00 p.m. the Friday before the meeting will be distributed to members of the Task Force in advance of the meeting. Communications to the Reimagining Public Safety Task Force are public record and will become part of the City’s electronic records, which are accessible through the City’s website. Please note: e-mail addresses, names, addresses, and other contact information are not required, but if included in any communication to the Reimagining Public Safety Task Force, will become part of the public record. If you do not want your e-mail address or any other contact information to be made public, you may deliver communications via U.S. Postal Service to the secretary of the task force. If you do not want your contact information included in the public record, please do not include that information in your communication. Please contact the secretary for further information.

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**COMMUNICATION ACCESS INFORMATION:**

To request a disability-related accommodation(s) to participate in the meeting, including auxiliary aids or services, please contact the Disability Services Specialist at (510) 981-6418 (V) or (510) 981-6347(TDD) at least three business days before the meeting date.

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**Reimagining Public Safety Task Force Contact Information:**

David White and Shamika Cole  
Co-Secretaries, Reimagining Public Safety Task Force  
City of Berkeley  
2180 Milvia Street, 5th Floor  
Berkeley, CA 94704  
[rpstf@cityofberkeley.info](mailto:rpstf@cityofberkeley.info) (email)



Reimagining Public Safety Task Force

## REIMAGINING PUBLIC SAFETY TASK FORCE SPECIAL MEETING Minutes (DRAFT)

Thursday, March 11, 2021  
6:00 PM

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**Roll Call: 6:02 p.m.**

**Present:** Blake, Cheema, Dangerfield, Ejigu, Fine, Ghosh, Lindheim, Polk, Malvido, Mizell, Opton, Harger, Diaz, Hyde, Lutzker, Ho

**Absent:** Walker

**Commissioner Walker present at 6:08 p.m.**

### **Minutes for Approval**

*Draft minutes for the Commission's consideration and approval.*

Action: M/S/C (cheema/Harger) to approve the minutes of 2/19/21. Vote: Ayes – Fine, cheema, Dangerfield, Hyde, Harger, Lindheim, Walker, Ghosh, Ejigu, Opton, Blake, Polk, Malvido, Mizell, Diaz, Lutzker, Ho; Noes – None; Abstain – None.

### **Commission Action Items**

**1. Election of Chairperson**

**Action:** 3 Speakers. M/S/C (Harger/Dangerfield) to elect Commissioner Mizell as Chairperson of the Reimagining Public Safety Task Force.

**Vote:** All Ayes.

**2. Election of Vice Chairperson**

**Action:** M/S/C (Mizell/Ejigu) to elect Commissioner cheema as Vice Chairperson of the Reimagining Public Safety Task Force.

**Vote:** Ayes - Malvido, Mizell, Opton, Fine, cheema, Ejigu, Lindheim, Polk, Walker, Blake, Hyde, Diaz, Lutzker, Ghosh; Abstain - Dangerfield, Harger, Ho; Noes – None.

**Action:** M/S/F (Harger/Dangerfield) to elect Commissioner Harger as Vice Chairperson of the Reimagining Public Safety Task Force.

**Vote:** Ayes - Dangerfield, Harger, Walker, Blake, Polk, Malvido, Mizell, Diaz, Ho; Abstain – Ghosh, Ejigu, Lutzker; Noes – Fine, cheema, Hyde, Opton, Lindheim.

**3. Reimagining Public Safety Task Force Meeting Schedule**

**Action:** Discussion held. M/S/C (Mizell/Malvido) to establish the 2<sup>nd</sup> Thursday of each month as the Regular Meeting Schedule.

**Vote:** All Ayes.

## **Items for Future Agenda**

- Presentation from the City Auditor on 911 calls-for-service analysis
- Overview of BerkDoT from Public Works Director, Liam Garland
- Community Engagement discussion (continued)
- Overview of the Specialized Care Unit from the Health, Housing & Community Services Director, Dr. Warhuus
- Overview of Priority Dispatching by Fire Chief, David Brannigan
- Subcommittee discussion

## **Adjournment**

Action: M/S/C (Malvido/Fine) to adjourn the meeting.

**Vote:** Ayes – Fine, cheema, Ghosh, Dangerfield, Harger, Mizell, Hyde, Opton, Ejigu, Malvido, Diaz, Lutzker, Polk, Lindheim; Absent – Walker, Blake, Ho

Adjourned at 10:00 p.m.

Next Meeting – April 8, 2021.

I hereby certify that the foregoing is a true and correct record of the Reimagining Public Safety Task Force meeting held on March 11, 2021.

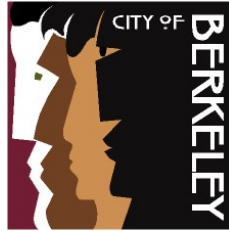
Respectfully Submitted,

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David White – Commission Co-Secretary  
Shamika Cole – Commission Co-Secretary

## **Communications**

Communications submitted to the Reimagining Public Safety Task Force are on file in the City Manager's Office at 2180 Milvia Street, 5th Floor, Berkeley, CA and are available upon request by contacting the City Manager's Office at (510) 981-7000 or [rpstf@cityofberkeley.info](mailto:rpstf@cityofberkeley.info).

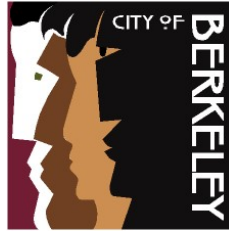


**Public Safety Reimagining Task Force  
Proposed Meeting Schedule  
April 1, 2021**

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1. April 8, 2021 (Regular Meeting)
  - Task Force Meeting Schedule and Role (City)
  - Draft Community Survey (Bright Research Group)
  - Police Department Overview #1 (Interim Chief Louis)
  - Priority Dispatch Overview (Fire Chief Brannigan)
  - Special Task Force Meeting Dates (April 29, 2021, ***Tentative Dates for discussion: May 19, 2021 and June 30, 2021***)
  - Subcommittee Discussion
  
2. April 29, 2021 (Special Meeting)
  - Calls for Service Analysis – City Auditor
  - Calls for Service Analysis Framework -- NICJR
  - New and Emerging Models of Community Safety (NICJR and team)
  
3. May 13, 2021 (Regular Meeting)
  - ***If necessary***, Continued Discussion Regarding New and Emerging Models of Community Safety (NICJR and team)
  - Police Department Overview #2 (Interim Chief Louis)
  - Specialized Care Unit
  
4. May 19, 2021 (Tentative To be Confirmed Special Meeting)
  - Fair and Impartial Workgroup Recommendations and Police Dept. Implementation (Fair and Impartial Workgroup and Interim Chief Louis)
  - BerkDOT (L. Garland and F. Javandel)

5. June 10, 2021 (Regular Meeting)
  - Draft Alternatives Responses Report Presentation (NICJR)
  - Community Survey Results Presentation (NICJR)
6. June 30, 2021 (Tentative To be Confirmed Special Meeting)
7. July 8, 2021 (Regular Meeting)
  - Specialized Care Unit
  - Community Engagement Results Report
8. August 12, 2021
  - Draft Final Report Presentation



**Public Safety Reimagining Task Force  
Roles and Responsibilities  
April 1, 2021**

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**Reimagining Public Safety Objective**

Develop a new paradigm of public safety that should include, but is not limited to:

1. Building on the work of the City Council, the City Manager, Berkeley Police Department, the Police Review Commission and other City commissions and other working groups addressing community health and safety.
2. Research and engagement to define a holistic, anti-racist approach to community safety, including a review and analysis of emerging models, programs and practices that could be applied in Berkeley.
3. Recommend a new, community-centered safety paradigm as a foundation for deep and lasting change, grounded in the principles of Reduce, Improve and Reinvest as proposed by the National Institute for Criminal Justice Reform (NICJR) considering, among other things:
  - a. The social determinants of health and changes required to deliver a holistic approach to community-centered safety.
  - b. The appropriate response to community calls for help including size, scope of operation and power and duties of a well-trained police force.
  - c. Limiting militarized weaponry and equipment.
  - d. Identifying alternatives to policing and enforcement to reduce conflict, harm, and institutionalization, introduce alternative and restorative justice models, and reduce or eliminate use of fines and incarceration.
  - e. Options to reduce police contacts, stops, arrests, tickets, fines and incarceration and replace these, to the greatest extent possible, with educational, community serving, restorative and other positive programs, policies and systems.
  - f. Reducing the Berkeley Police Department budget to reflect its revised mandates, with a goal of a 50% reduction, based on the results of requested analysis and achieved through programs such as the Specialized Care Unit.



### **Role of National Institute for Criminal Justice Reform (NICJR)**

1. Working with the City Auditor on the assessment of emergency and non-emergency calls for service.
2. Developing a summary and presentation of new and emerging models of community safety and policing.
3. Developing and implementing a communications strategy to ensure that the community is well informed, a robust community engagement process, and managing the Task Force established by the City Council.
4. Identifying the programs and/or services that are currently provided by the Berkeley Police Department that can be provided by other City departments and / or organizations.
5. Developing a final report and implementation plan that will be used to guide future decision making

### **Task Force Roles and Responsibilities**

As the Reimagining Public Safety process unfolds and comes to life, the Task Force will be relied upon to provide input, participate in the process, and to help shape recommendations that can be implemented over time for a new model of public safety.

Per the Enabling Legislation, the Task Force is responsible for the following:

1. Provide input to and make recommendations to NICJR and City Staff on a set of recommended programs, structures and initiatives incorporated into a final report and implementation plan developed by NICJR to guide future decision making in upcoming budget processes for FY 2022-23 and, as a second phase produced, in the FY 2024-2025 budget processes.
2. In lieu of subcommittees and advisory boards, look to City commissions and community organizations to provide additional input and research to inform the Task Force's work rather than establish additional community advisory boards.

The City Manager is requested to provide updates and coordinate with the Task Force regarding the work that is underway on various aspects of the July 14, 2020 Omnibus package adopted by City Council including the following:

- Specialized Care Unit;
- BerkDoT; and
- Priority dispatching.

The following is an illustrative list of questions for the Task Force as we embark on this journey. Rather than being all encompassing, the list of questions are meant to be a starting point for future meetings and discussion.

1. In reviewing the proposed schedule of meetings and topics, what gaps does the Task Force perceive? Are there other departments, community groups, individuals that the Task Force would like to hear from or engage with? Who on the Task Force can help arrange these connections and discussions?
2. After reviewing and discussing the community engagement process, what recommendations does the Task Force have to strengthen the process and in what ways can the Task Force support the process?
3. How can the Task Force assist in ensuring a robust response to the community survey administered by NICJR?
4. Calls for Service Analysis. The City Auditor will present an overview and categorization of calls for service to the Task Force and NICJR will offer a framework to evaluate calls for service. What calls should the Berkeley Police Department respond to? What other partners and / or City departments can be relied upon to respond to calls for service? What impacts will this have on the Berkeley Police Department?
5. With respect to the new models of community safety outlined by NICJR, what models make sense for Berkeley? Are there any specific initiatives or programs that the Task Force would like NICJR to look further into? Are there any items that the Task Force would like to explore?
6. NICJR will bring forward to the Task Force programs and/or services that are currently provided by the Berkeley Police Department that can be provided by other City departments and / or organizations. Does the Task Force agree that these are programs or services that can be provided outside of the Police Department? Are there other programs and services that the Task Force would like NICJR to look into? If yes, what are they?
7. In considering the results of NICJR's community engagement efforts and any other community engagement performed by the Task Force or any other City entity (i.e., RDA for the Specialized Care Unit), what does this mean in terms of community services that should be available for the community?

8. With respect to the recommended approach to public safety, for the Berkeley Police Department what impacts does this have:
  - a. Services offered
  - b. Size
  - c. Allocated resources

What impacts does the recommended approach to public safety have on other Departments in the City? Other organizations?

Is the implementation plan outlined by NICJR achievable? Will it produce desired outcomes? Does the implementation plan reflect all of the items adopted by City Council including Specialized Care Unit, BerkDoT, and priority dispatching?

How can the City measure progress in implementing recommendations advanced by NICJR and the Task Force?

Attachments:

- Appendix A: Reimagining Public Safety Overview
- Appendix B: Reimagining Public Safety Overview Presentation from March 11, 2021

## **Reimagining Public Safety Overview**

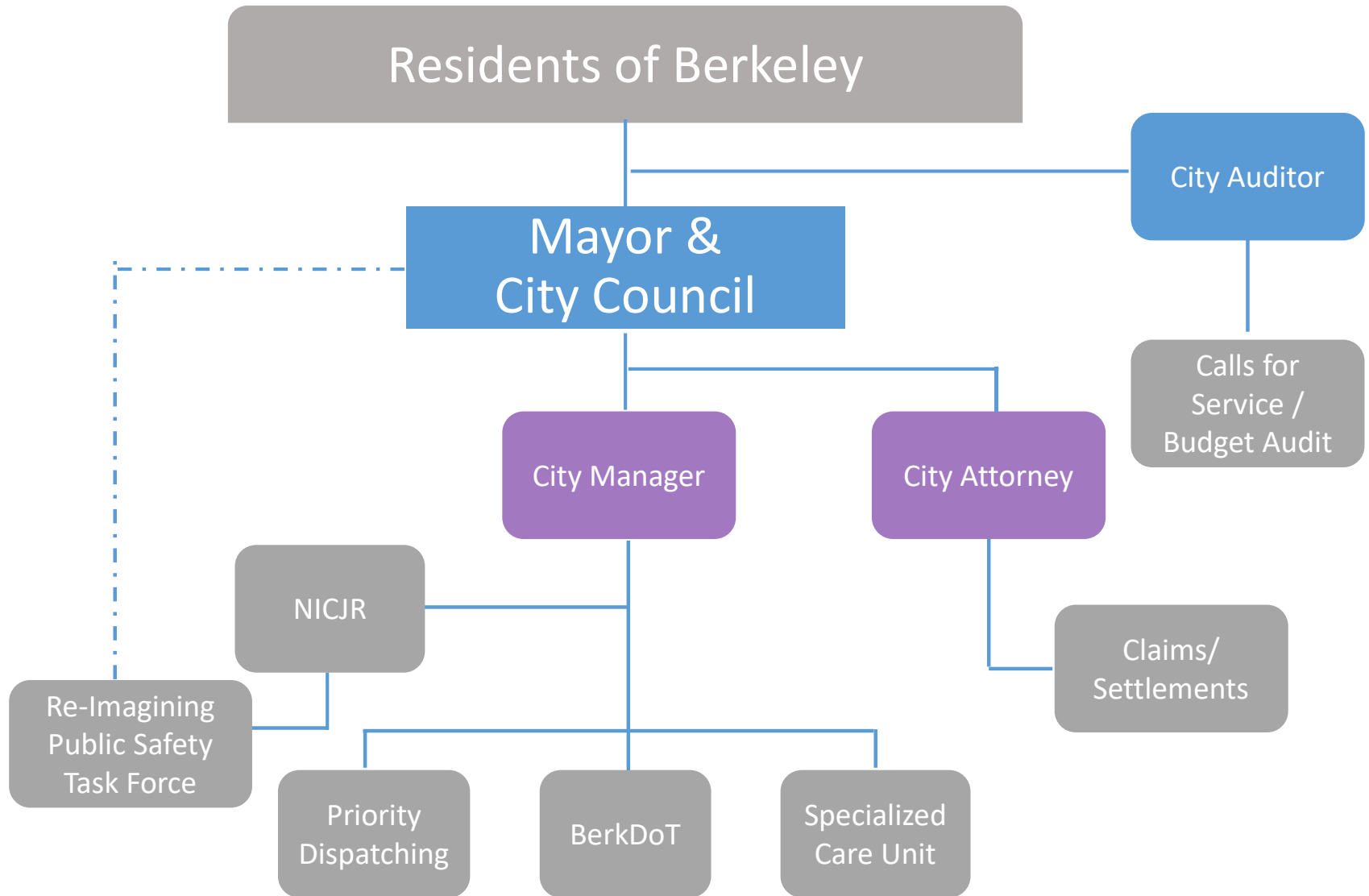
- Having the City Auditor perform an analysis of City's emergency 9-1-1 calls-for-service and responses, as well as analysis of the Berkeley Police Department's (BPD) budget.
- Analyzing and developing a pilot program to re-assign non-criminal police service calls to a Specialized Care Unit. This work is being led by the Health, Housing and Community Services Director, Dr. Lisa Warhuus in coordination with a steering committee and consultant, Research Development Associates.
- Creating plans and protocols for calls for service to be routed and assigned to alternative preferred responding entities and consider placing dispatch in the Fire Department or elsewhere outside the Police Department. This work is being led by Fire Chief Brannigan.
- Pursuing the creation of a Berkeley Department of Transportation ("BerkDoT") to ensure a racial justice lens in traffic enforcement and the development of transportation policy, programs and infrastructure, and identify and implement approaches to reduce and/or eliminate the practice of pretextual stops based on minor traffic violations. This work is being led by the Public Works Director, Liam Garland in coordination with city commissions and stakeholders.
- Analyzing litigation outcomes and exposure for city departments in order to guide the creation of City policy to reduce the impact of settlements on the General Fund is being managed by City Attorney, Farimah Brown.
- A robust, inclusive, and transparent community engagement process with the goal of achieving a new and transformative model of positive, equitable and community-centered safety for Berkeley is being guided by the National Institute for Criminal Justice Reform in coordination with the Reimagining Public Safety Task Force and the City Manager's office.



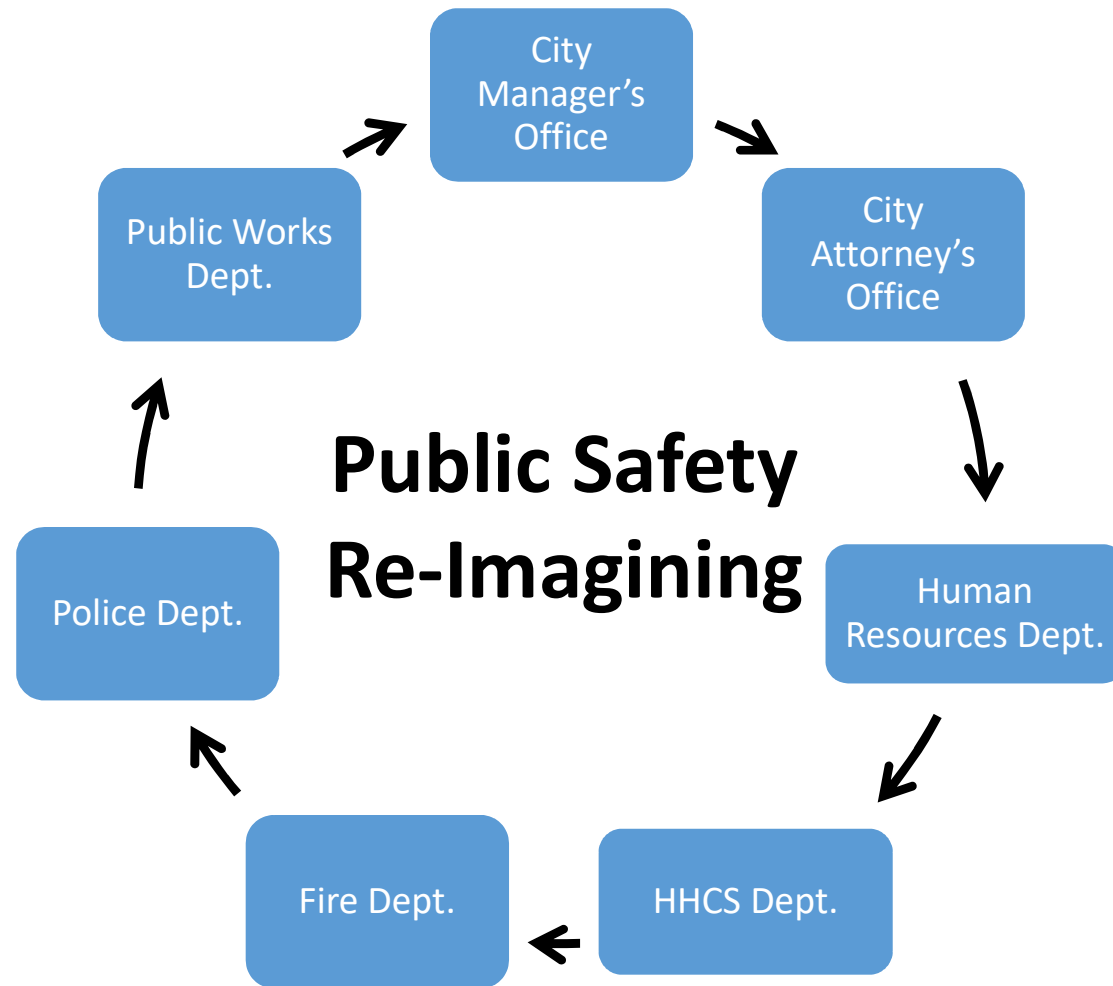
3/11/21

# Re-Imagining Public Safety





# Interdepartmental Coordination



Residents of Berkeley

Mayor &  
City Council

City Manager

NICJR

Re-Imagining  
Public Safety  
Task Force

Council  
Appt.'s (9)

PRC

Youth  
Commission

Mental  
Health

BCSC

ASUC

At-Large (3)

**Task Force Purpose:**

- Serve as the hub for a broad, deep and representative process
- Uplift the community's input into a new positive, equitable, anti-racist system of community safety

**Task Force Work:**

- Review calls for service analysis
- Provide input /participate in community engagement
- Discuss new and emerging models of community safety
- Shape / provide input into recommendations that go to City Council
- Review / provide input on Final Report & Implementation Plan



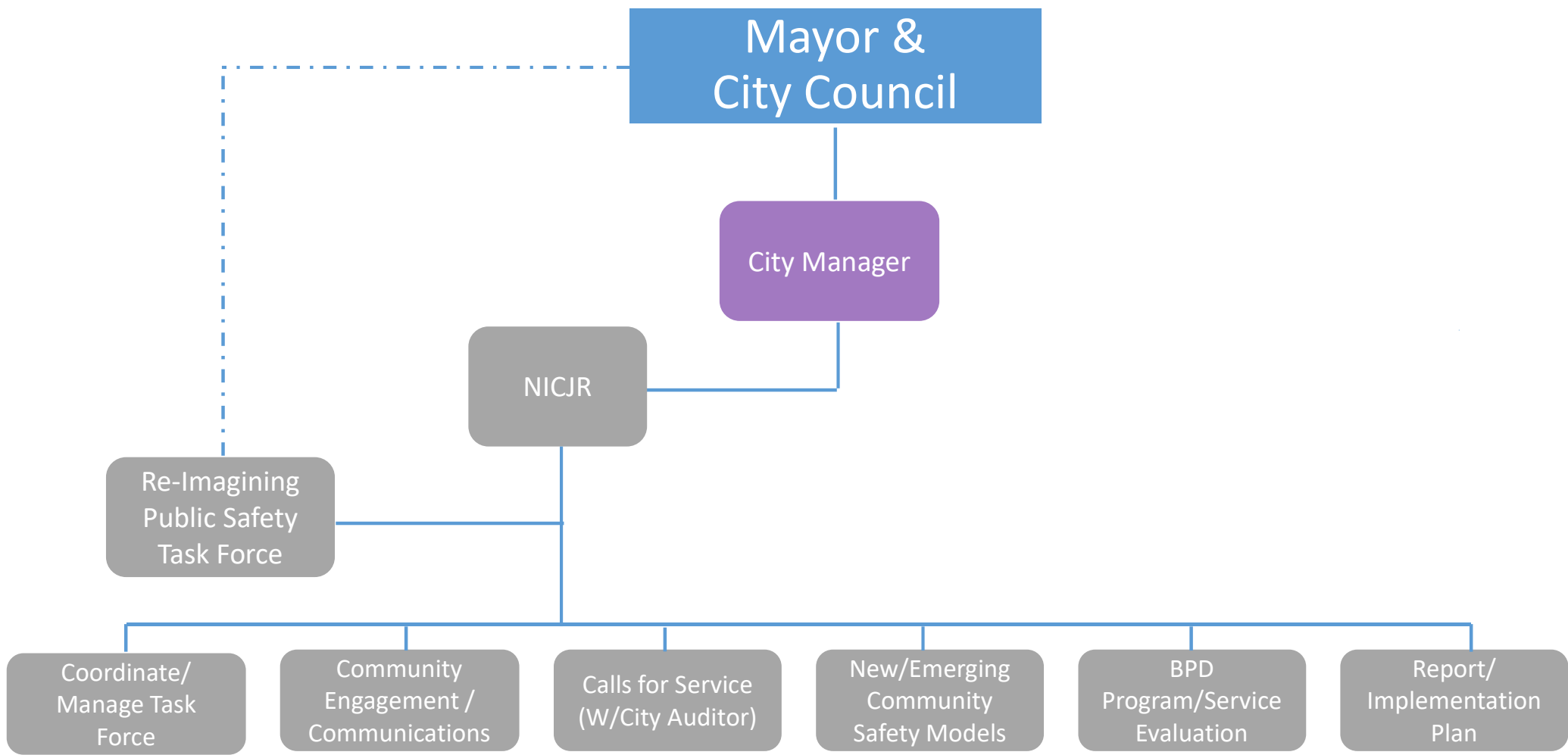
# National Institute for Criminal Justice Reform (NICJR)

## **Purpose:**

Manage and Lead a Community Engagement Process to Develop a New Paradigm of Public Safety in Berkeley

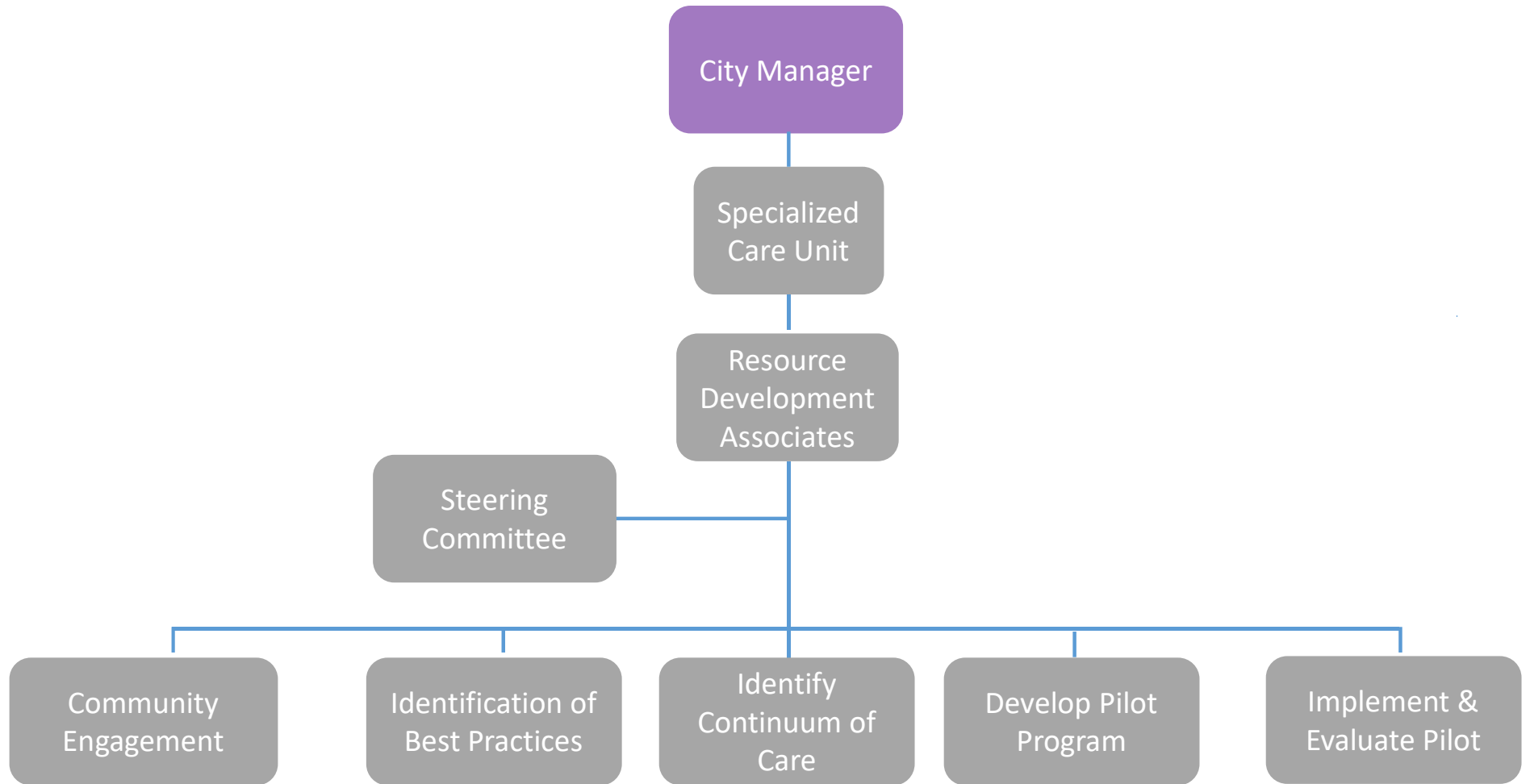
NICJR's work includes:

- Coordinate and manage the Re-Imagining Public Safety Task Force
- Calls for Service Analysis (*in collaboration with the City Auditor*)
- Research new and emerging models of community safety
- Coordinate with the City Manager's Office for administrative assistance and organizational point of contact
- Develop and implement a communications strategy to ensure that the community is well informed
- Design and lead a robust community engagement process
- Identify programs and/or services that are currently provided by the Berkeley Police Department that can be provided by other City departments and / or organizations
- Final report and Implementation Plan



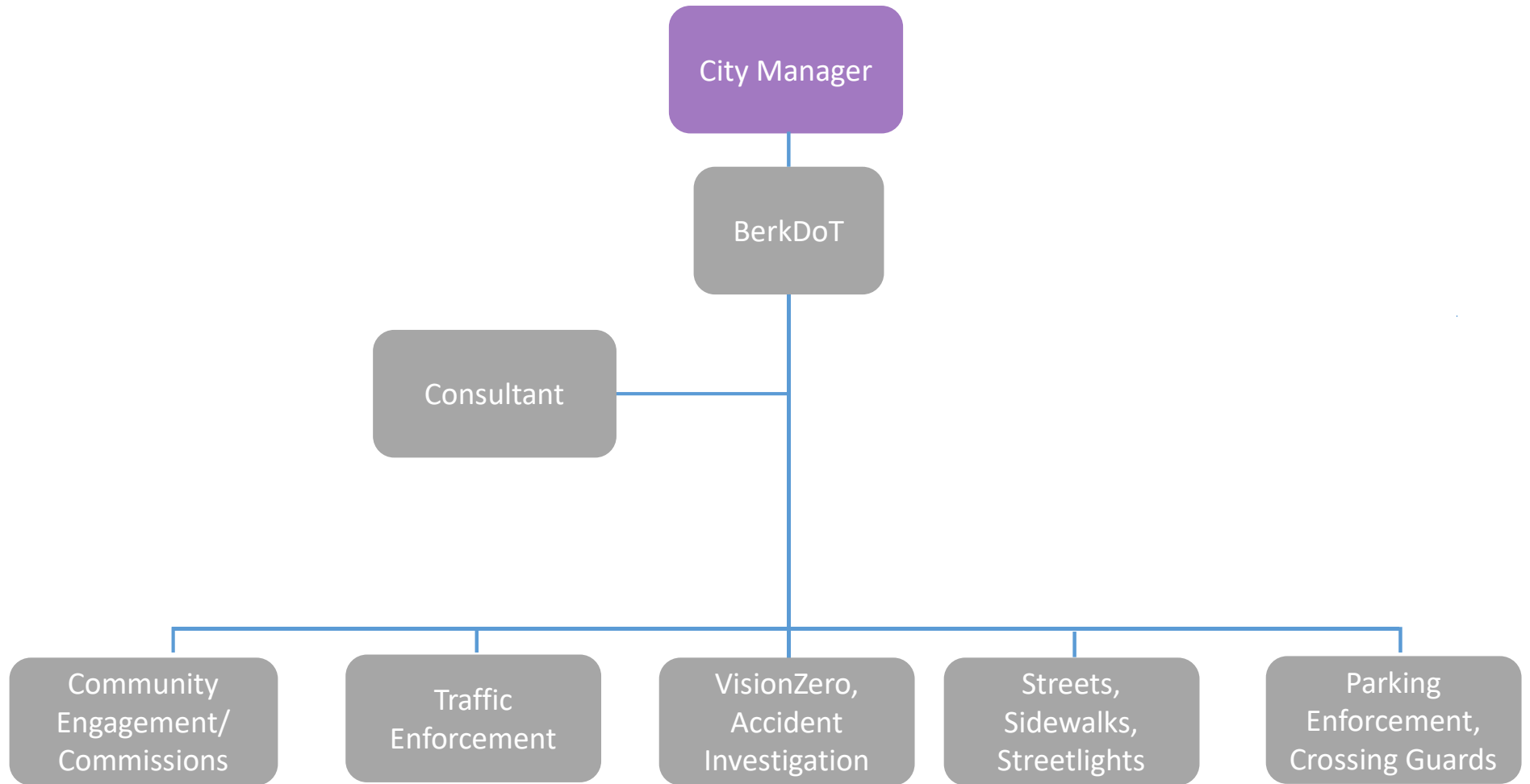
# Specialized Care Unit

- Analyze and develop a pilot program to re-assign non-criminal police service calls to a Specialized Care Unit (SCU)
- Analyze the current mental health crisis system, engage community members in visioning an improved system, research best practice models and gather local data
- Develop a pilot model that will inform long term implementation of the program



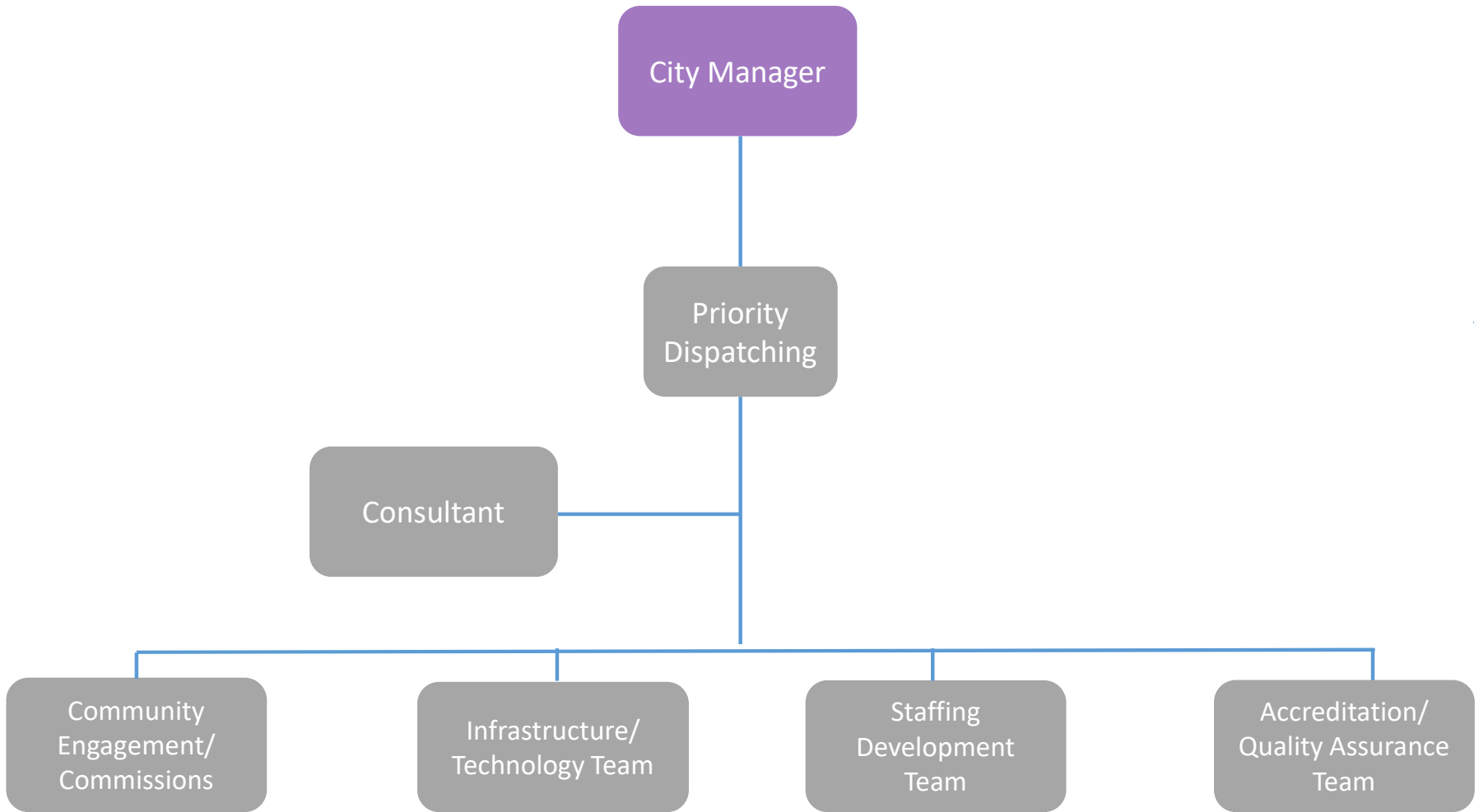
# BerkDoT

- Pursue a Department of Transportation (BerkDoT) centered around a racial justice lens in traffic enforcement and the development of transportation policy, programs, & infrastructure
- Consider optimum placement of the following functions:
  - Parking enforcement
  - Traffic enforcement
  - Accident investigation
  - Crossing guards
  - Vision zero/traffic safety
  - Transportation/street planning/projects
- Identify & implement approaches to reduce and/or eliminate the practice of pretextual stops based on minor traffic violations



# Priority Dispatching

- Create plans and protocols for emergency/911 dispatch to send calls to the preferred responding entity
- Consider placing dispatch in the Fire Department or elsewhere outside the Police Department
- Achieve required accreditation for Emergency Medical Dispatch
- Create Continuous Quality Assurance/Improvement and training plans and protocols





# Budget Overview

		<b>Total Allocated</b>
National Institute for Criminal Justice Reform		\$270,000
Resource Development Associates		185,000
Claims / Settlements Analysis		25,000
BerkDoT		75,000
Priority Dispatching		
Overtime		33,800
Consultant Services		50,000
<b>Total</b>		<b>\$638,800</b>

# Public Safety Re-Imagining

Prioritized Dispatch



# Overview

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- Background
- Staff work
- Options for Systems
- Next Steps
- Questions and Answers



# Overview

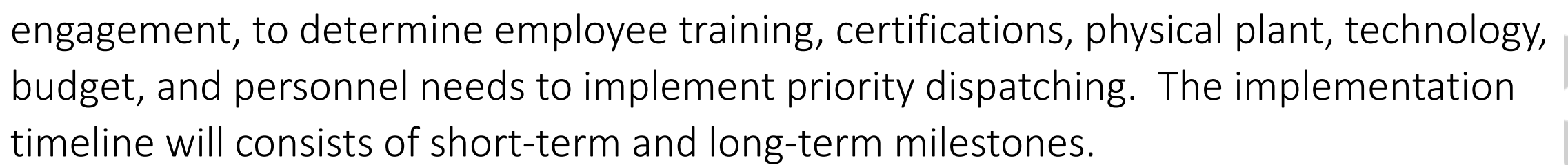
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## Project Overview

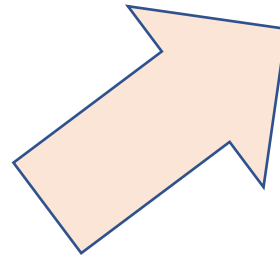
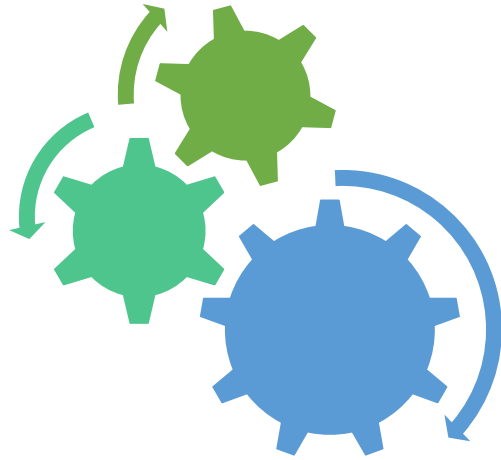
To determine the most efficient, safe, and effective access to and dispatch of resources to calls for service received by the public safety communications dispatch center in the City of Berkeley.

## Work Product

A multi-year plan that utilized best-practice research, community, and staff engagement, to determine employee training, certifications, physical plant, technology, budget, and personnel needs to implement priority dispatching. The implementation timeline will consist of short-term and long-term milestones.



# Background



## Vision for the Future

- Highly trained and specialized Police, Fire, and EMS dispatch services
- Right resources sent to the appropriate calls for service
- All calls handled internally

## What We Do Now

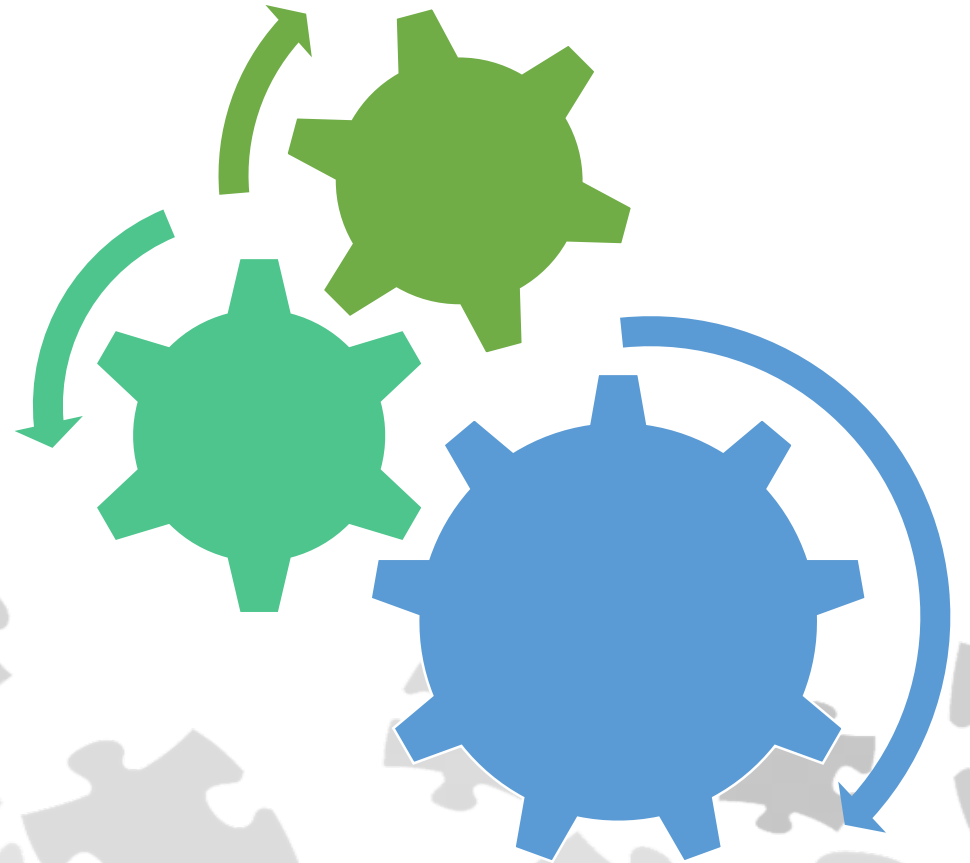
- Unified Police & Fire communication center
- Worst case scenario resources sent to calls for service
- Calls transferred to Alameda County for medical instructions



# Background – Why?

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- Contractual obligation
- Best practice
- Right resource to the right call
- Gain efficiencies



# Stakeholders

City Council  
Re-imagining Public Safety Task Force  
City Auditor  
Police Review Commission  
Mental Health Commission  
Disaster and Fire Safety Commission

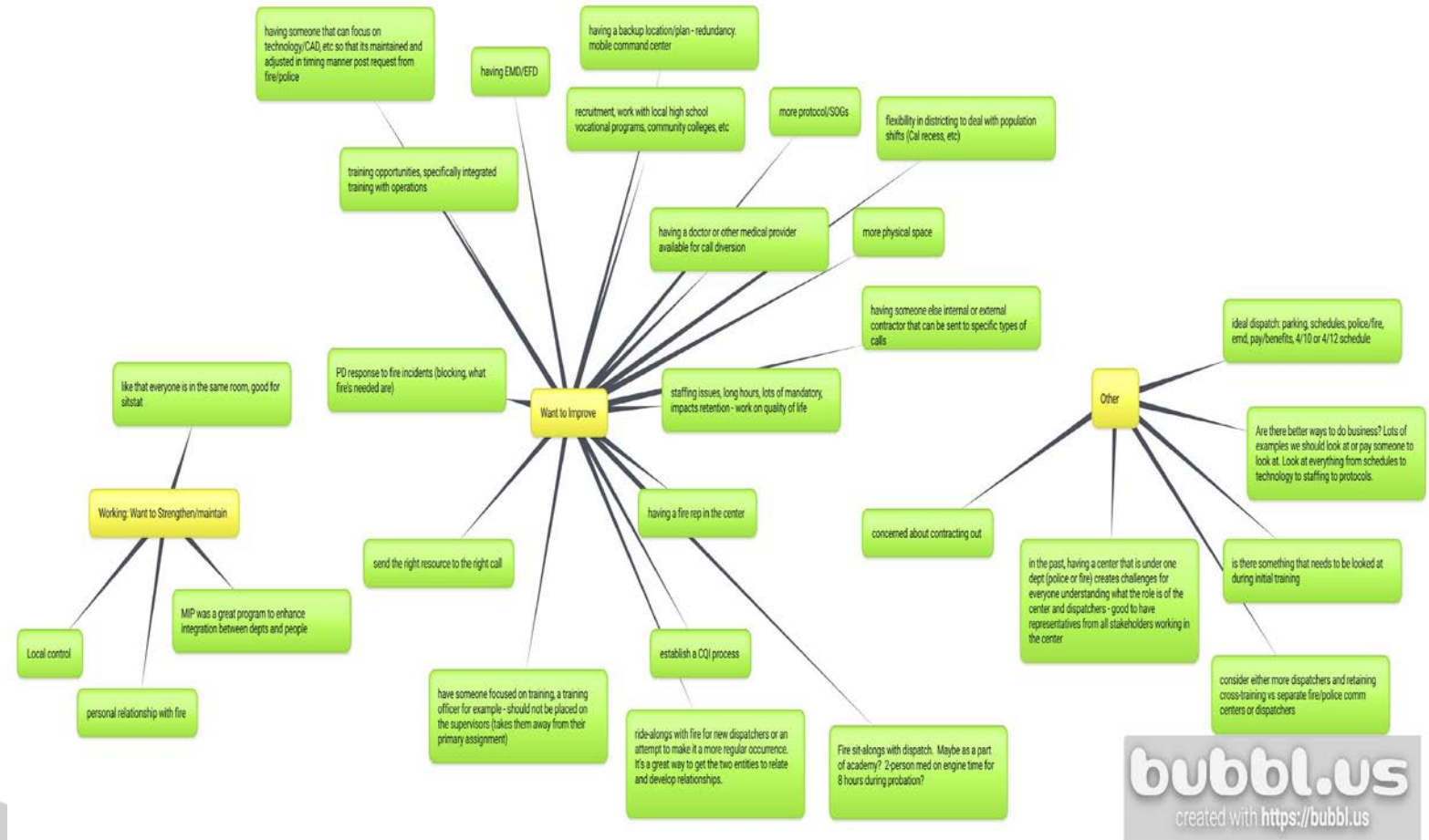
Alameda County EMS Agency  
Alameda County Regional Emergency  
Communication Center (ACRECC)  
Falck Ambulance Company  
SEIU  
BFFA  
BPA  
University of California PD Dispatch  
BART PD  
Albany/Piedmont/EBRPD

Dispatchers  
Police  
Fire/EMS  
Berkeley Mental Health  
Public Works  
Information Technology  
311



# Staff Work

- Initial research
- Audit
- Advocacy
- Focus Groups





# Implementation Needs

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Facilities



Leadership  
Development



Training



# Facility Enhancements

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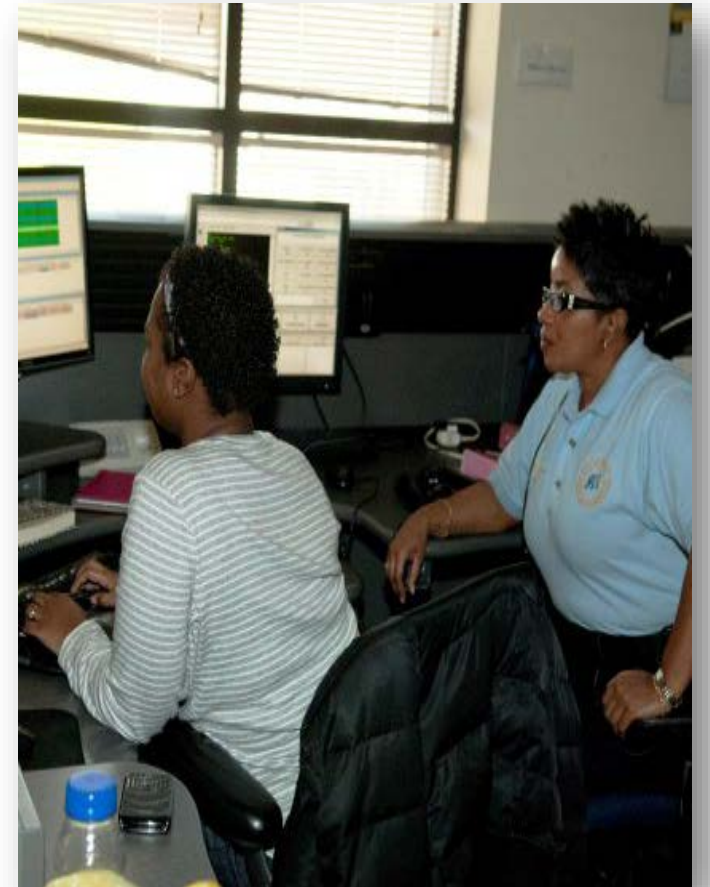
- Short-term modifications
- Technology upgrades
- Substantial facility improvements



# Leadership & Management

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- Continuous Quality Improvement
- Fire/EMS Representative
- Supervisor Training



# Training

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Staff to identify trends



Staff to coordinate



Funding for dispatchers  
to attend training



# Options for Systems

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<i>Model Considered</i>	<i>Pros</i>	<i>Cons</i>
Current Model	Simplicity, easier staffing	Inefficient, delays for callers, expensive resources sent to calls
Medical Priority Dispatch System	Standard system, used by neighboring agencies	Expensive licensing, inflexible, heavily scripted
Criteria Based Dispatch	Affordable, flexible, trusts well trained dispatchers	Non-standard, not used by neighboring agencies
Call Diversion [Telemedicine/NP or MD Staffing]	Medical professionals work with callers, advise and re-direct patients to appropriate care	Expensive, resource intensive

# Timeline

Activity	Timeframe
Initial focus group meetings with Berkeley staff.	Sept. – Nov. 1
Consideration of intersection of Re-Imagining Public Safety and Measure FF	Nov. 1 – Dec. 1
Additional focus groups with staff and stakeholders to refine plan.	Dec. 1 – Feb. 1
Identify budget needs and make budget recommendations	December - April
RFP for Project Manager	March 1 – May 1
Present Project to Task Force and Incorporate Feedback	April 2021
Present project and projected budget to City Council	April-June 2021
Prepare implementation for FY22	March 1 – June 30
Project plan development with consultant	May 2021- October 2021
Re-evaluation and budget recommendations for FY23 & FY24	Nov-June 2022

Questions?

