

# PARKS, RECREATION, AND WATERFRONT COMMISSION



Parks and Waterfront Commission

## Regular Meeting

Wednesday, June 8, 2022, 7:00 P.M.

### **PUBLIC ADVISORY: THIS MEETING WILL BE CONDUCTED EXCLUSIVELY THROUGH ZOOM VIDEOCONFERENCE AND TELECONFERENCE**

- To access the meeting remotely: Join from a PC, Mac, iPad, iPhone, or Android device, join the meeting at the following public **URL**: <https://us06web.zoom.us/j/88615938134>
- If you do not wish for your name to appear on the screen, then use the drop-down menu and click on "rename" to rename yourself to be anonymous. To request to speak, use the "raise hand" icon by rolling over the bottom of the screen.
- To join by phone: Dial 1-669-900-6833 and enter Meeting ID 88615938134#
- If you wish to comment during the public comment portion of the agenda, Press \*9 and wait to be recognized by the Chair. **Note:** Your phone number will appear on the videoconference screen.

### **Agenda**

The Commissions may discuss any items listed on the agenda, but may take action only on items identified as Action.

- 1. Call to Order** (Chair).
- 2. Roll Call** (Secretary).
- 3. Action: Approval of Agenda** (Chair).
- 4. Action: Approval of Minutes** for May 11, 2022 (Chair).\*
- 5. Public Comment.**
- 6. Chair's Report.**
- 7. Director's Report** (Ferris): Divisions: Recreation; Parks; Waterfront; Capital; Budget.
- 8. Discussion/Action: City-proposed PRW 2023/24 Operations and CIP Budget Update** (Ferris/Wozniak).
- 9. Discussion/Action: Incorporate Marina streets into Citywide 2050 Street Paving Plan** (Wozniak). \*
- 10. Information: Recent Council Reports.** \*
- 11. Future Agenda Items:** Workplan FY2022-2023; Parks Development Fee; Parks Tax & Parking Space Exclusion; Solar panels at community centers.
- 12. Communications.**
- 13. Next PRW Commission meeting:** Wednesday, July 13, 2022.

\* document is attached to agenda packet and on the commission website.

\*\* document will be provided at the meeting.

**ADA Disclaimer:** This meeting is being held in a wheelchair accessible location. To request disability-related accommodations to participate in the meeting, including auxiliary aids or services, please contact the Disability Services specialist at 981-6418 (V) or 981-6347 (TDD) at least three business days before the meeting date. Please refrain from wearing scented products to this meeting.

**SB343 Disclaimer:** Any writings or documents provided to a majority of the Commission regarding any item on this agenda will be made available for public inspection at Parks Recreation & Waterfront Department Office at 2180 Milvia Street, Berkeley, CA.

**Communications Disclaimer:** Communications to Berkeley boards, commissions or committees are public record and will become part of the City’s electronic records, which are accessible through the City’s website. **Please note: e-mail addresses, names, addresses, and other contact information are not required, but if included in any communication to a City board, commission or committee, will become part of the public record.** All communications to the Commission should be received at least 10 days before the meeting date. If you do not want your e-mail address or any other contact information to be made public, you may deliver communications via U.S. Postal Service or in person to the secretary of the relevant board, commission or committee. If you do not want your contact information included in the public record, please do not include that information in your communication. Please contact the secretary to the commission or committee for further information.

**Commission Information:** The agenda packets for the Parks and Recreation Commission and the Waterfront Commission are available for review at [www.cityofberkeley.info/commissions](http://www.cityofberkeley.info/commissions); the Berkeley Main Library and the Parks Recreation & Waterfront Department Office at 2180 Milvia Street –3<sup>rd</sup> Floor, during their normal business hours. If you have questions, call Commission Secretary, Roger Miller at 981-6704 at 2180 Milvia Street, Berkeley, CA 94704 or by email at [rmiller@cityofberkeley.info](mailto:rmiller@cityofberkeley.info).

**MISSION STATEMENT – PARKS AND WATERFRONT:** Reviews and advises the City Council on issues related to all City/public parks, open space, greenery, pools, programs, recreation centers, the Waterfront, and resident camps: their physical conditions, policies, projects, programs, planning efforts, activities, and funding; early childhood education programs; and animal care issues in parks.

**COMMISSION MEMBERS**

<b>Mayor</b> - Gordon Wozniak	<b>District 3</b> - Brandon Floyd	<b>District 6</b> - Laurie Capitelli
<b>District 1</b> - Kerry Birnbach	<b>District 4</b> - Erin Diehm	<b>District 7</b> - Davina Srioudom
<b>District 2</b> - Claudia Kawczynska	<b>District 5</b> - Brennan Cox	<b>District 8</b> - Maria Landoni

Current Subcommittees: none

## 2022 Commission Meeting Dates

Name of Commission: Parks, Recreation, and Waterfront Commission

Commission Secretary: Roger Miller

Location: Frances Albrier Community Center, 2800 Park St

Month	Meeting Day and Date (2 <sup>nd</sup> Wednesday per month)	Time	Notes
<b>2022</b>			
<b>January</b>	No meeting		
<b>February</b>	Wednesday, February 16	7:00 p.m.	Regular Mtg (Zoom)
<b>March</b>	Wednesday, March 9	7:00 p.m.	Regular Mtg (Zoom)
<b>April</b>	Wednesday, April 27	7:00 p.m.	Regular Mtg (Zoom)
<b>May</b>	Wednesday, May 11	7:00 p.m.	Regular Mtg (Zoom)
<b>June</b>	Wednesday, June 8	7:00 p.m.	Regular Mtg (Zoom)
<b>July</b>	Wednesday, July 13	7:00 p.m.	Regular Mtg (Zoom)
<b>August</b>	No meeting		
<b>September</b>	Wednesday, September 14	7:00 p.m.	Regular Mtg
<b>October</b>	Wednesday, October 12	7:00 p.m.	Regular Mtg
<b>November</b>	Wednesday, November 9	7:00 p.m.	Regular Mtg
<b>December</b>	Wednesday, December 14	7:00 p.m.	Regular Mtg
<b>2023</b>			
<b>January</b>	Wednesday, January 11	7:00 p.m.	Regular Mtg

**PARKS AND WATERFRONT COMMISSION**

**Regular Meeting**

Wednesday, May 11, 2022, 7:00 P.M., Zoom Meeting

**Minutes – Draft**

The Commissions may discuss any items listed on the agenda, but may take action only on items identified as Action.

1. **Call:** 7pm.
2. **Roll Call** (Secretary). Present: Birnbach; Capitelli; Cox; Diehm; Floyd; Kawczynska; Landoni; Srioudom; Wozniak; Absent: None.
3. **Action: Approval of Agenda** (Chair). (M/S/C: Capitelli/Kawczynska/U): Ayes: Birnbach; Capitelli; Cox; Diehm; Floyd; Kawczynska; Landoni; Srioudom; Wozniak; Noes: None.
4. **Action: Approval of Minutes** for April 27, 2022 (Chair).\* (M/S/C: Kawczynska/Capitelli/U): Ayes: Birnbach; Capitelli; Cox; Diehm; Floyd; Kawczynska; Landoni; Srioudom; Wozniak; Noes: None.
5. **Public Comment.** David Fielder, BMASP; Kelly Hammergren, global temperature rise; Jeff Malmuth, dog walker, Cesar Chavez Park; Martin Nicolaus, Cesar Chavez Park Conservancy.
6. **Chair’s Report/Referrals Update** (Wozniak). Oak Park bench replaced; Commission request for TOT from General Fund to Marina has been sent to Council; Refuse Rate Increase; foxtails at Cesar Chavez Park/mower is broken (Kawczynska).
7. **Presentation: Supporting Butterflies (and Caterpillars) at Aquatic Park and Beyond** (Burl-Xerces Society/Diehm/Wozniak). \*\* Presented was provided. Public Comment: Kelly Hammergren.
8. **Presentation: PRW FY2023/24 Budget (Ferris).**\* Presentation was provided. Public Comment: Jim McGrath; Sean, Skate XP; Jan Cecil.
9. **Presentation: Vision 2050 Revenue Measures** (Garland).\* Presentation was provided.
10. **Discussion/Action: Increase Parks Tax to cover park maintenance/improvements at the Waterfront** (Ferris/Wozniak). Discussion was held. Public Comment: Virginia Browning; Jim McGrath; Kelly Hammergren; Margot Schuler; Becky O’Malley.
11. **Discussion: Feedback on BMASP concepts** (Wozniak). Discussion was held. Public Comment: Dave Fielder; Kelly Hammergren; Virginia Browning.
12. **Director’s Report** (Ferris): Divisions: Recreation; Parks; Waterfront; Capital; Budget. This item was held over.
13. **Information: Recent Council Reports.**\*
14. **Future Agenda Items:** Workplan FY2022-2023; Parks Development Fee; Parks Tax & Parking Space Exclusion; Solar panels at community centers.
15. **Communications.**
16. **Next PRW Commission meeting:** Wednesday, June 8, 2022
17. **Adjournment:** 10:16pm.

\* document is attached to agenda packet and on the commission website.

\*\* document will be provided at the meeting.

**\*Note:** For handouts distributed at the meeting, please see the Draft Minutes for May 11, 2022 on the Parks, Recreation, and Waterfront Commission webpage at the following link online:

<https://berkeleyca.gov/your-government/boards-commissions/parks-recreation-and-waterfront-commission>

## Vision 2050 Ballot Measures for November 2022: A General Obligation Bond and Parcel Tax

### I. Introduction

The public Right-of-Way (pROW) is the area between the property lines on either side of a public street. It typically includes the traffic lanes, parking lanes, traffic circles, bike paths, sidewalks, and the landscaped strip between the street and sidewalk. See Figure 1. The pROW contains most of the City's infrastructure and is the Public Commons that binds Berkeley together. It delivers the goods and services that sustain our lives, but it is often neglected or taken for granted.

FIGURE 1. Illustration of common pieces of the public Right-of-Way



**The pROW is essential for our lives.** Without the pROW there would be

- no energy to light and heat our homes,
- no water to drink, to bathe or wash dishes and clothes
- no removal of liquid or solid waste from our homes
- no internet or telephone,

- no transportation to and from school, work, shopping, recreation, open space, social and cultural events.

**The pROW is vast.** Our public right-of-way occupies 50 million square feet or 1.77 square miles, which is 16.8% of the City’s total land area.

**The pROW is multi-layer.** Above ground is used for transportation and landscaping. Below ground there are gas, water, sewer lines. Above it all are electrical wires, optic fiber bundles and trees.

**The pRow should be equitable,** since the pROW connects everyone with everywhere.

**II. Equity - Should Waterfront Public Right-of-Way (pROW) Infrastructure Improvements be explicitly included in the Vision 2050 Program Plan and the planned Nov 2022 Ballot Measure?**

The City is considering a 2022 ballot measure that includes a possible ~30 ct/ft<sup>2</sup> parcel tax to repair, reconstruct, and reimagine the public Right-of-Way. The draft Vision 2050 Program Plan, which covers the entire city, currently identified ten ROW asset categories with over a billion dollars in total Infrastructure Funding Needs. See Table 1.

**TABLE 1.** Breakdown of \$1B Citywide pROW Infrastructure Need (Vision 2050)

<b>Asset Category</b>	<b>Infrastructure Funding Needs</b>
Stormwater	\$259,500,000
Streets	\$248,000,000
Sewers	\$194,000,000
Bike & Pedestrian Plan Projects	\$122,500,000
Utility Undergrounding	\$105,000,000
Sidewalks	\$60,000,000
Transit Projects	\$45,000,000
Traffic Controls, Streetlights, Parking	\$26,000,000
Trees: planting/maintenance	\$21,000,000
<u>Natural Streetscapes</u>	<del>\$0</del>
<b>Total: Public Right of Way</b>	<b>\$1,081,000,000</b>

At the same time, the BMASP (Berkeley Marina Area Specific Plan) planning process, which covers just the waterfront area, has identified a need of \$21.8M for its pROW, including Utility Improvements, Pavement Rehab, Sidewalks, and Pedestrian & Bike Pathways. These needs fall into several of the aforementioned public ROW categories, which are funded by citywide taxes/fees. Since streets, sidewalks, paths, sewers & storm drains in the Marina Area are part of the public ROW, their infrastructure needs should be eligible for funding from existing ROW taxes/fees and the proposed 2022 Parcel Tax.

**TABLE 2.** Breakdown of \$21.8M Waterfront pROW infrastructure Need (from BMASP)

<b>Asset Category</b>	<b>BMASP Infrastructure Funding Needs</b>
<b>Utility Improvements</b> Sewer collections system, stormwater improvements, emergency fire service	<b>\$6,100,000</b>
<b>Pavement Rehab</b> University Ave (Marina Blvd to Seawall Dr), Seawall Dr	<b>\$6,500,000</b>
<b>Sidewalks/Pathways</b> Cesar Chavez Park Perimeter & Marina Blvd & BayTrails, <u>General Sidewalk/Pathway Upgrades</u>	<b>\$9,200,000</b>
<b>Total: Public Right of Way</b>	<b>\$21,800,000</b>

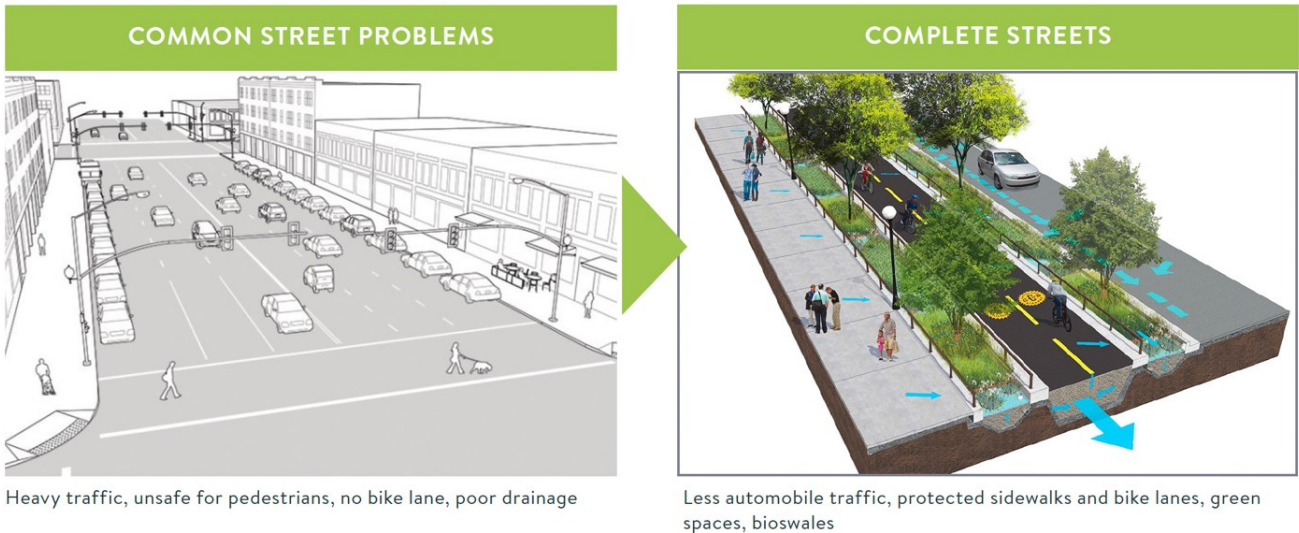
**III. What is the impact of planned ROW improvements on Park Department’s responsibility to maintain landscaping and trees in the public ROW?**

To expand the tree canopy of the existing 38,000 street trees, particularly in West and South Berkeley, where it is sparse, an additional 10,000 street trees are planned. In the Vision 2050 Program Plan, \$21 million is assigned for street trees, which indicates that there will be additional ongoing maintenance costs for a more extensive City tree canopy!

To “develop natural streetscapes using green infrastructure”, Complete Streets will be employed, which require a balance between living plants and hardscape structures. This additional green space can accommodate native tree and plant species that are vital for wildlife but will require additional landscaping maintenance costs. See Fig. 2 for a comparison of a hardscaped street with a

Complete Street, which contains both hardscape spaces (traffic lanes, protected sidewalks and bike lanes) as well as expanded green spaces and bioswales.

**FIGURE 2.** Comparing a traditional street design (left) with Complete Streets (right)



The Vision 2050 Program Plan proposes to dedicate two-thirds of street-focused investments to the reconstruction/maintenance of streets and one-third to traffic safety. However, it does not specify where the cost of softscaping will be borne.

- We recommend that the Program Plan clearly state that the cost of greening or softscaping streets will be included in the street-focused investment category, since the present Parks Tax landscaping revenue is insufficient to cover these added costs.
- Alternatively, the City could decide to place an additional measure on the ballot to increase the Parks Tax rate to cover the added costs associated with street softscaping and green infrastructure.

#### **IV. \$300M General Obligation Bond (GO) for Housing & Infrastructure is planned for the November 2022 ballot**

\$150M of this GO Bond is proposed for non-ROW Infrastructure needs, which includes public buildings, parks, camps, pools, and transfer station & recycling.

One of the main principles of Vision2050 is that infrastructure should be equitable and improve the quality of life of all Berkeley residents. Access to open spaces, parks, and recreation facilities are important factors in improving the quality of life of residents.



Currently, Berkeley has only two pools, King and West Campus. The lease on the West Campus site expires in five years. Since it is critical that there be a 2<sup>nd</sup> pool serving South/West Berkeley residents, a new pool would need to be constructed before the lease expires. In the phase 2 round of T1 funding, a project including a new pool and a rebuilt Frances Albrier Community Center in San Pablo Park was highly rated by the Parks and Waterfront Commission. The estimate for this new Community Center and Pool is \$35 million. Since sufficient T1 monies were not available, the Commission recommended that this exemplary project be a priority for future infrastructure funding.

The Waterfront also has several priority capital-projects for critical non-pier capital needs. In addition, the ceramic tide tubes at Aquatic Park need to be replaced to maintain the water quality essential for aquatic and avian habitat. See Table 3.

**TABLE 3.** Top priority capital funding needs in Parks and the Waterfront (from T1 Phase 2 & more)

<b>Asset Category</b>	<b>Top Priority Funding Need</b>
Frances Albrier Community Center and Pool	\$35,000,000
Waterfront – non-pier capital needs	\$20,000,000
<u>Aquatic Park – Tide Tubes</u>	<u>\$5,000,000</u>
<b>Total</b>	<b>\$60,000,000</b>

## V. Summary

The Parks, Recreation & Waterfront Commission recommends:

1. 2022 Parcel tax ballot measure include:
  - a. Infrastructure in the public Right-of-Way at the Berkeley Waterfront Area.
  - b. funding for greening our streets, which requires a balance between living plants and hardscape elements and will require additional landscaping/maintenance expenses.
2. 2022 Infrastructure Bond measure include:
  - a. \$60 million for top priority capital needs in Parks and at the Waterfront

## Agenda Item 10. Recent Council Reports

### **PARKS AND WATERFRONT COMMISSION**

#### **RECENT COUNCIL REPORTS**

The following council reports are available for review at the Parks Recreation & Waterfront Department administrative desk, 2180 Milvia Street, 3rd floor, or can be accessed from the City Council Website by using the following URL's:

#### **May 24, 2022**

2.-Public Art Funding for Municipal Capital Improvement Projects Ordinance; Adding Berkeley Municipal Code Chapter 6.13

URL: <https://berkeleyca.gov/sites/default/files/documents/2022-05-24%20Item%2002%20Public%20Art%20Funding.pdf>

4.-Donation from Berkeley Echo Lake Camp Association for Echo Lake Camp Youth Scholarships

URL: <https://berkeleyca.gov/sites/default/files/documents/2022-05-24%20Item%2004%20Donation%20from%20Berkeley%20Echo%20Lake.pdf>

6.-Proposal to Allocate Revenues Generated by the Transient Occupancy Tax in the Waterfront Area to the Marina Fund to Avoid Insolvency, Rebuild its Fund Balance and to Stabilize its Finances (*Reviewed by the Budget & Finance Committee*)

URL: <https://berkeleyca.gov/sites/default/files/documents/2022-05-24%20Item%2006%20Proposal%20to%20Allocate%20Revenues%20Generated.pdf>

#### **May 10, 2022**

14. Contract No. 32200074 Amendment: Murray Building, Inc. for Cazadero Camp Jensen Dormitory Construction Project

URL: <https://berkeleyca.gov/sites/default/files/2022-04/2022-05-10%20Item%2014%20Contract%20No.%2032200074%20Amendment.pdf>

15. Contract No. 32000230 Amendment: Robert E. Boyer Construction, Inc. for Berkeley Tuolumne Camp Construction Project

URL: <https://berkeleyca.gov/sites/default/files/2022-04/2022-05-10%20Item%2015%20Contract%20No.%2032000230%20Amendment.pdf>

16. Amendments to On-Call Landscape Architectural Services Contract No. 32000284 with BASE Landscape Architecture, Contract No. 32100002 with PGA Design, Inc., and Contract No. 32000285 with RRM Design Group

URL: <https://berkeleyca.gov/sites/default/files/2022-04/2022-05-10%20Item%2016%20Amendments%20to%20On-Call%20Landscape.pdf>