

## INDEPENDENT REDISTRICTING COMMISSION REGULAR MEETING

### Monday, February 28, 2022 6:00 PM

#### Commission Members:

DISTRICT 1 – TERRY NICOL
DISTRICT 2 – JESSE SUSSELL
DISTRICT 3 – LISA M. TRAN
DISTRICT 4 – CURTIS W. HANSON
AT-LARGE – DELORES COOPER
AT-LARGE – CARLY MICHELE ALEJOS
AT-LARGE – SHERRY SMITH

DISTRICT 5 – WINSTON RHODES
DISTRICT 6 – ELISABETH WATSON
DISTRICT 7 – RANA CHO
DISTRICT 8 – ANDREW FOX
AT-LARGE – LUPE GALLEGOS-DIAZ

AT-LARGE – RONALD K. CHOY

### PUBLIC ADVISORY: THIS MEETING WILL BE CONDUCTED EXCLUSIVELY THROUGH VIDEOCONFERENCE AND TELECONFERENCE

Pursuant to Government Code Section 54953(e) and the state declared emergency, this meeting of the Independent Redistricting Commission will be conducted exclusively through teleconference and Zoom videoconference. The COVID-19 state of emergency continues to directly impact the ability of the members to meet safely in person and presents imminent risks to the health of attendees. Therefore, no physical meeting location will be available.

To access the meeting remotely using the internet: Join from a PC, Mac, iPad, iPhone, or Android device: Use URL <a href="https://us02web.zoom.us/j/81566315346">https://us02web.zoom.us/j/81566315346</a>. If you do not wish for your name to appear on the screen, then use the drop down menu and click on "rename" to rename yourself to be anonymous. To request to speak, use the "raise hand" icon on the screen.

To join by phone: Dial **1-669-900-9128 or 1-877-853-5257 (Toll Free)** and Enter Meeting ID: **815 6631 5346.** If you wish to comment during the public comment portion of the agenda, press \*9 and wait to be recognized by the Chair.

Written communications submitted by mail or e-mail to the Independent Redistricting Commission by 5:00 p.m. the Friday before the Commission meeting will be distributed to the members of the Commission in advance of the meeting and retained as part of the official record.

#### **AGENDA**

#### Roll Call

#### **Public Comment on Non-Agenda Matters**

#### **Minutes for Approval**

Draft minutes for the Commission's consideration and approval.

1. Minutes - February 17, 2022 and February 19, 2022

From: Independent Redistricting Commission

Contact: Mark Numainville, Commission Secretary, (510) 981-6900

#### **Commission Action Items**

The public may comment on each item listed on the agenda for action as the item is taken up.

2. Selection of Final Map for official approval on March 16, 2022

From: Independent Redistricting Commission

**Recommendation:** Review the Amber Version 2 map currently under consideration and approve the map for final official adoption by the Commission on March 16, 2022.

Contact: Mark Numainville, Commission Secretary, (510) 981-6900

3. Review of Draft Items for Final Report

From: Independent Redistricting Commission

**Recommendation:** Review the draft letters and materials provided by the Report

Drafting Subcommittee and provide comments.

Contact: Mark Numainville, Commission Secretary, (510) 981-6900

#### Subcommittee Reports

Subcommittees may provide verbal reports on their activities and discuss topics under their purview with the full commission. To take action on a subcommittee item, the topic must be agendized on the commission's Action Calendar.

#### **Information Reports - None**

#### **Items for Future Agendas and Meeting Calendar**

- Discussion of items to be added to the next scheduled meeting calendar
- Discussion and possible modifications to the meeting calendar

#### **Adjournment**

This meeting will be conducted in accordance with the Brown Act, Government Code Section 54953. Any member of the public may attend this meeting. Questions regarding this matter may be addressed to Mark Numainville, City Clerk, (510) 981-6900.

Any writings or documents provided to a majority of the Independent Redistricting Commission regarding any item on this agenda are on file in the City Clerk Department at 2180 Milvia Street, 1st Floor, Berkeley, CA and are available upon request by contacting the City Clerk Department at (510) 981-6908 or redistricting@cityofberkeley.info.

Written communications addressed to the Independent Redistricting Commission and submitted to the City Clerk Department will be distributed to the Commission prior to the meeting.

Communications to the Independent Redistricting Commission are public record and will become part of the City's electronic records, which are accessible through the City's website. Please note: e-mail addresses, names, addresses, and other contact information are not required, but if included in any communication to the Independent Redistricting Commission, will become part of the public record. If you do not want your e-mail address or any other contact information to be made public, you may deliver communications via U.S. Postal Service to the City Clerk Department at 2180 Milvia Street. If you do not want your contact information included in the public record, please do not include that information in your communication. Please contact the City Clerk Department for further information.

#### COMMUNICATION ACCESS INFORMATION:

If you need ASL or Spanish translation services, please contact the City Clerk's Office at (510) 981-6908 or <a href="mailto:redistricting@cityofberkeley.info">redistricting@cityofberkeley.info</a> at least three business days in advance of the meeting.



To request a disability-related accommodation(s) to participate in the meeting, including auxiliary aids or services, please contact the Disability Services specialist at (510) 981-6418 (V) or (510) 981-6347 (TDD) at least three business days before the meeting date.

I hereby certify that the agenda for this meeting of the Independent Redistricting Commission was posted at the display case located near the walkway in front of the Maudelle Shirek Building, 2134 Martin Luther King Jr. Way, as well as on the City's website, on February 24, 2022.

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Mark Numainville, City Clerk

#### **Communications**

Communications submitted to the Independent Redistricting Commission are on file in the City Clerk Department at 2180 Milvia Street, 1st Floor, Berkeley, CA and are available upon request by contacting the City Clerk Department at (510) 981-6908 or <a href="mailto:redistricting@cityofberkeley.info">redistricting@cityofberkeley.info</a> or may be viewed through <a href="mailto:Records Online">Records Online</a>.

## INDEPENDENT REDISTRICTING COMMISSION REGULAR MEETING MINUTES

### Thursday, February 17, 2022 6:00 PM

#### Commission Members:

DISTRICT 1 – TERRY NICOL
DISTRICT 5 – WINSTON RHODES
DISTRICT 2 – JESSE SUSSELL
DISTRICT 3 – LISA M. TRAN
DISTRICT 7 – RANA CHO
DISTRICT 4 – CURTIS W. HANSON
DISTRICT 8 – ANDREW FOX
AT-LARGE – DELORES COOPER
AT-LARGE – CARLY MICHELE ALEJOS
AT-LARGE – SHERRY SMITH

### PUBLIC ADVISORY: THIS MEETING WILL BE CONDUCTED EXCLUSIVELY THROUGH VIDEOCONFERENCE AND TELECONFERENCE

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To join by phone: Dial **1-669-900-9128 or 1-877-853-5257 (Toll Free)** and Enter Meeting ID: **810 7298 8964.** If you wish to comment during the public comment portion of the agenda, press \*9 and wait to be recognized by the Chair.

Written communications submitted by mail or e-mail to the Independent Redistricting Commission by 5:00 p.m. the Friday before the Commission meeting will be distributed to the members of the Commission in advance of the meeting and retained as part of the official record.

#### **MINUTES**

**Roll Call:** 6:06 p.m.

**Present:** Alejos, Cho, Choy, Cooper, Fox, Gallegos-Diaz, Hanson, Nicol, Rhodes,

Smith, Sussel, Tran, Watson.

**Public Comment on Non-Agenda Matters** – 0 speakers

#### **Minutes for Approval**

Draft minutes for the Commission's consideration and approval.

1. Minutes – January 27, 2022 regular meeting

Action: M/S/C (Rhodes/Tran) to approve the minutes of January 27, 2022.

Vote: All Ayes.

#### **Public Hearing**

The public may comment on each item listed on the agenda for action as the item is taken up.

2. Discussion, Review, and Direction on Draft City Council District Maps From: Independent Redistricting Commission

**Recommendation:** Conduct a public hearing to discuss, review, and provide direction on the draft city council district maps.

Contact: Mark Numainville, Commission Secretary, (510) 981-6900

**Action:** 21 speakers. Discussion held. The Commission requested that staff prepare an analysis of two potential changes to Amber Map Version 2 prior to the February 19, 2022 meeting, including: 1) Moving a portion of the District 4/District 7 boundary from Fulton Street to Ellsworth street; and 2) Using Dwight Way as the northern border of District 3.

#### **Commission Action Items**

The public may comment on each item listed on the agenda for action as the item is taken up.

3. Review and Approval of Table of Contents for Final Report From: Independent Redistricting Commission

**Recommendation:** Review and approve the table of contents for the final map report to accompany the final map.

Contact: Mark Numainville, Commission Secretary, (510) 981-6900

**Action:** 0 speakers. Discussion held. The Commission directed that the draft letters to the community and the City Council be included in the February 28, 2022 agenda packet for review.

#### Subcommittee Reports – None

Subcommittees may provide verbal reports on their activities and discuss topics under their purview with the full commission. To take action on a subcommittee item, the topic must be agendized on the commission's Action Calendar.

#### **Information Reports - None**

#### Items for Future Agendas and Meeting Calendar

- Discussion of items to be added to the next scheduled meeting calendar
  - o Review of Letters to Public and Council in Final Report
- Discussion and possible modifications to the meeting calendar
  - o None

#### **Adjournment**

Action: M/S/C (Gallegos-Diaz/Cho) to adjourn the meeting.

Vote: All Ayes.

Adjourned at 9:05 p.m.

I hereby certify that the foregoing is a true and correct record of the Independent Redistricting Commission meeting held on February 17, 2022.

Mark Numainville City Clerk

#### **Communications**

Communications submitted to the Independent Redistricting Commission are on file in the City Clerk Department at 2180 Milvia Street, 1st Floor, Berkeley, CA and are available upon request by contacting the City Clerk Department at (510) 981-6908 or <a href="mailto:redistricting@cityofberkeley.info">redistricting@cityofberkeley.info</a> or may be viewed through Records Online.

#### Item #2: Discussion, Review, and Direction on Draft City Council District Maps

- 105. Henry Norr
- 106. Yes Duffy
- 107. Mary Lou Van Deventer, Urban Ore Inc.
- 108. Ben Gould
- 109. Nina Zurier
- 110. Chris Horgan
- 111. Amy Hill
- 112. Steven Donaldson
- 113. Toni Mester
- 114. Marc Treib
- 115. Jane Franch

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- 116. Adam Fuchs
- 117. Lucy Smallsreed
- 118. Jill Korte
- 119. Joan Baylie & Jim Mullins
- 120. Lindsey Anne

#### **Supplemental Communications**

#### Item #2: Discussion, Review, and Direction on Draft City Council District Maps

- 121. Stephanie Allan
- 122. Jack Kurzweil
- 123. Tom McMIllan
- 124. Daniel Tahara
- 125. Alfred Twu
- 126. Sally Nelson
- 127. Elana Auerbach
- 128. Rob Wrenn
- 129. Kelly Hammargren
- 130. Pamela Blotner
- 131. Peggy Mendelson
- 132. Summer Brenner
- 133. David Fielder
- 134. Jean Tepperman
- 135. Toni Mester
- 136. Sarah Bell
- 137. Mona Bernstein & Mark Lempert
- 138. Arnold Kessler
- 139. David Ushijima
- 140. Julianna S. Dickey
- 141. William Bogert (2)
- 142. Nancy Schimmel
- 143. Linda Franklin
- 144. Deejay Imortal
- 145. Ned Himmel
- 146. Yolanda Huang
- 147. Mary Ann Fabbri
- 148. Mary White
- 149. Sheila Goldmacher
- 150. Diana Bohn
- 151. Cindy Shamban
- 152. Carol Benioff
- 153. Kinga Chomicz
- 154. Phil Allen
- 155. James Loza
- 156. amtaylor
- 157. Daniel Caraco
- 158. Rebecca Tracy

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- 159. Stefanie Guynn
- 160. Harald Leventhal
- 161. Suzanne Stewart
- 162. Zelda Bronstein
- 163. Commissioner Ronald Choy
- 164. Mary Rose
- 165. Alyse Jacobson
- 166. Steve Kamman
- 167. Shirley Dean
- 168. Margaret Goodman
- 169. Janice Murota
- 170. Andrew Page
- 171. Jon Stewart
- 172. David Clore
- 173. Jonathan Cohen
- 174. Sandra & Karl Bemesderfer
- 175. Anita Barrows
- 176. Patricia Edwards
- 177. Ginny Garrett
- 178. Patrick Sheahan
- 179. Holly Scheider, McGee Spaulding Neighbors in Action
- 180. Janet Stromberg
- 181. John Blaustein
- 182. Nina Torcoletti
- 183. Holly Scheider (2)
- 184. Carolyn Scarr
- 185. Margo Smith
- 186. Hali Hammer
- 187. Linda Olivenbaum
- 188. Nico Calavita
- 189. Barbara Cleveland
- 190. T.F. Tierney
- 191. Donna Mickleson
- 192. Dan Feinberg
- 193. Michael Weber
- 194. Andrea Mullarkey, SEIU 1021 City of Berkeley CSU/PTRLA
- 195. George Lippman
- 196. Phoebe Thomas Sorgen
- 197. Edward Opton (2)
- 198. Elizabeth Ozol
- 199. Barbara Schick
- 200. Charlene Woodcock
- 201. Thomas Luce
- 202. Michael Katz
- 203. Cary Sanders
- 204. Vincent Casalaina

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- 205. Greysonne Coomes
- 206. Ivan & Sarah Diamond
- 207. Cate Leger
- 208. Theo Posselt (Berkeley Neighbors for Housing and Climate Action, District 6); Ben Gould (Berkeley Neighbors for Housing and Climate Action, District 4); Grayson Peters (More Student Housing Now, District 7); Libby Lee-Egan (North Berkeley Now!, District 1)
- 209. Ben Gould
- 210. Carla Woodworth
- 211. Chimey Lee
- 212. Berkeley Tenants Union
- 213. Janice Schroeder
- 214. Winston Burton
- 215. Larry Snyder

## INDEPENDENT REDISTRICTING COMMISSION SPECIAL MEETING MINUTES

#### Saturday, February 19, 2022 10:00 AM

#### Commission Members:

DISTRICT 1 – TERRY NICOL
DISTRICT 5 – WINSTON RHODES
DISTRICT 2 – JESSE SUSSELL
DISTRICT 3 – LISA M. TRAN
DISTRICT 7 – RANA CHO
DISTRICT 4 – CURTIS W. HANSON
DISTRICT 8 – ANDREW FOX
AT-LARGE – DELORES COOPER
AT-LARGE – CARLY MICHELE ALEJOS
AT-LARGE – SHERRY SMITH

### PUBLIC ADVISORY: THIS MEETING WILL BE CONDUCTED EXCLUSIVELY THROUGH VIDEOCONFERENCE AND TELECONFERENCE

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To join by phone: Dial **1-669-900-9128 or 1-877-853-5257 (Toll Free)** and Enter Meeting ID: **878 1084 3440.** If you wish to comment during the public comment portion of the agenda, press \*9 and wait to be recognized by the Chair.

Written communications submitted by mail or e-mail to the Independent Redistricting Commission by 5:00 p.m. the Friday before the Commission meeting will be distributed to the members of the Commission in advance of the meeting and retained as part of the official record.

#### **MINUTES**

**Roll Call:** 10:02 a.m.

**Present:** Alejos, Weissman (for Cho), Choy, Cooper, Gallegos-Diaz, Hanson, Toub

(for Nicol), Rhodes, Rosenthal (for Smith), Sussell, Watson.

**Absent:** Fox, Tran

**Public Comment on Non-Agenda Matters** – 9 speakers

#### **Public Hearing**

The public may comment on each item listed on the agenda for action as the item is taken up.

1. Discussion, Review, and Direction on Draft City Council District Maps From: Independent Redistricting Commission

**Recommendation:** Conduct a public hearing to discuss, review, and provide direction on the draft city council district maps.

Contact: Mark Numainville, Commission Secretary, (510) 981-6900

**Action:** 29 speakers. Discussion held. M/S/C (Rhodes/Gallegos-Diaz) to remove the Violet Map from consideration.

**Vote:** Ayes – Alejos, Choy, Cooper, Gallegos-Diaz, Hanson, Toub, Rhodes, Rosenthal, Sussell, Watson; Noes – None; Abstain – None; Absent – Weissman, Fox, Tran.

#### **Commission Action Items**

The public may comment on each item listed on the agenda for action as the item is taken up.

2. Review and Approval of Table of Contents for Final Report

From: Independent Redistricting Commission

**Recommendation:** Review and approve the table of contents for the final map report to accompany the final map.

Contact: Mark Numainville, Commission Secretary, (510) 981-6900

Action: 0 speakers. Discussion held. No action taken.

#### **Subcommittee Reports - None**

Subcommittees may provide verbal reports on their activities and discuss topics under their purview with the full commission. To take action on a subcommittee item, the topic must be agendized on the commission's Action Calendar.

#### **Information Reports – None**

#### **Items for Future Agendas and Meeting Calendar**

- Discussion of items to be added to the next scheduled meeting calendar
  - o None

- Discussion and possible modifications to the meeting calendar
  - None

#### **Adjournment**

Action: M/S/C (Gallegos-Diaz/Rhodes) to adjourn the meeting.

Vote: Ayes – Alejos, Choy, Cooper, Gallegos-Diaz, Hanson, Toub, Rhodes, Rosenthal,

Sussell, Watson; Noes - None; Abstain - None; Absent - Weissman, Fox, Tran.

Adjourned at 1:10 p.m.

I hereby certify that the foregoing is a true and correct record of the Independent Redistricting Commission meeting held on February 19, 2022.

Mark Numainville City Clerk

#### Communications

Communications submitted to the Independent Redistricting Commission are on file in the City Clerk Department at 2180 Milvia Street, 1st Floor, Berkeley, CA and are available upon request by contacting the City Clerk Department at (510) 981-6908 or <a href="mailto:redistricting@cityofberkeley.info">redistricting@cityofberkeley.info</a> or may be viewed through Records Online.

#### **Supplemental Communications 1**

#### Item #1: Discussion, Review, and Direction on Draft City Council District Maps

- 216. Ranko Yamada
- 217 Catha Worthman
- 218. Louise Rosenkrantz
- 219. Elliot Halpern
- 220. Meghan Schwartz
- 221. Virginia Browning
- 222. Zipporah Collins
- 223. Catherine Hutchting
- 224. Mary Behm-Steinberg
- 225. Fan & Jim Albritton
- 226. Alexander Stec
- 227. Lloyd Lee & Lynanne Jacob
- 228. Charlotte Dickson
- 229. Erin Diehm
- 230. Barbara Fisher
- 231. Ellen Hahn
- 232. Sylvia Chapman
- 233. Elizabeth Koller
- 234. Thomas Mulvihill
- 235. Sarah Miyazaki

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Janice Ching 236. 237. **Sharon Maldonado** 238. Andy Katz 239. Allen Wagner Firouzeh Nourzad 240. 241. **Bob Young** 242. Robert Marsh 243. Ron Saturno & Stan Lusardi

#### **Supplemental Communications 2**

#### Item #1: Discussion, Review, and Direction on Draft City Council District Maps

- 244. George Porter 245. Ellen Meltzer 246. Dale Rose William Roberts 247. 248. Tine Munson 249. Jonathan Bailey Linda Franklin 250. Marian Snyder 251. 252. **Deebie Symmes** Philip J. Jimenez 253. 254. Mark Lowe 255. Russ Greene (2)
- 256. Chris Gilbert (2)
  257. Thomas Luce
  258. Linda Currie
  259. Michaela Parks
  260. Catherine Lazio
  261. Gordon Wozniak
  262. Ruth Phillips
- 262. Ruth Phillips263. Diane Quimby264. Jan Knecht
- 265. Lisa & Tim Goodman



City Clerk Department

#### February 28, 2022

To: Independent Redistricting Commission

From: Mark Numainville, Commission Secretary

Subject: Selection of Final City Council District Boundary Map for Adoption on

March 16, 2022

The recommended action for the Independent Redistricting Commission (IRC) for the February 28, 2022 Public Hearing is to select Amber Map Version 2 as the final draft map and request that staff agendize Amber Map Version 2 for formal adoption at the March 16, 2022 meeting.

The information below is provided as background on the map development process and the public participation and decisions that have resulted in the final draft map.

#### **Development of Draft Maps**

On January 10, 2022, the IRC created a Map Drafting Subcommittee and appointed Commissioners Rhodes, Nicol, and Alejos. The IRC also established the following themes to be used in the development of the first set of draft maps:

#### Themes to be prioritized in all draft maps

- a. 10% Maximum Population Variance
- b. Contiguity
- c. Communities of Interest/Neighborhoods
- d. Use major arterial streets as boundaries where possible
- e. Correct the features of the 2010 map for Councilmember residences
- f. Include at least one compact student district in every map

February 28, 2022

#### Themes to be included in one or more draft map variation:

- a. Single, north-south West Berkeley district
- b. Topography/Transit Access/Wildfire Risk
- c. Two different maps with different configurations for two student majority districts
- d. A map that has a high level of continuity with the existing boundaries that includes changes only as required by the six mandatory criteria above

Working with staff, the Subcommittee created four draft maps that responded to the full range of the IRC's direction. Each draft map was given a non-numeric designation for the purpose of identification. The draft maps also include narratives explaining in detail how they were developed. The four draft maps are listed below in alphabetical order:

Designation	Description
Amber Map	Consistency Map with Changes Made Only to Address Universal Criteria West Berkeley (Two Districts)
Blue Map	Two Student Districts (East-West) West Berkeley (One District)
Maroon Map	Two Student Districts (North-South) West Berkeley (Two Districts)
Orange Map	Consistency Map with Changes Made Only to Address Universal Criteria West Berkeley (One District)

At the IRC public hearing on January 27, 2022, the Commission received public comment from 31 speakers and reviewed dozens of new written communications from the public regarding the four draft maps. Based on community input and the IRC deliberations, the Commission acted to advance a modified Amber Map to the February 17 public hearing and requested that a new map be created for evaluation. The Commission also added Commissioner Fox to the Map Drafting Subcommittee.

The requested changes to the Amber Map modify the District 3/District 8 boundary on Adeline Street to better unify the community around Ashby BART in District 3. This revised map is named Amber Map Version 2.

The new draft map (Violet Map) uses the Amber Map as the base map and moves the portion of the Northside Neighborhood south of Le Conte Avenue into the student-focused district, modifies the boundary between District 3 and District 8 to prevent division of the community near Ashby BART, adjusts District 4 in consideration of students and renters, and further creates two student/renter-focused districts in a side-by-side orientation.

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The Subcommittee produced two new maps as follows.

Designation	Description
Amber Map Version 2	Consistency Map with Changes Made Only to Address Universal Criteria West Berkeley (Two Districts)
Violet Map	Two Student/Renter Focused Districts (East-West) West Berkeley (Two Districts)

Both the Amber Map Version 2 and the Violet Map adhered to the universal criteria of: 1) Maximum of 10% population deviation; 2) Contiguous districts; 3) Maintain Communities of Interest and Neighborhoods; 4) Use major arterial streets as boundaries where possible; 5) Correct the features of the 2010 map that accounted for prior Councilmember residences; and 6) Include at least one compact student district in every map.

#### Amber Map Version 2

The revised version of the Amber Map responds to community input and Commission direction by moving the border between District 3 and District 8 from Adeline Street eastward to Shattuck Avenue. Moving the boundary to Shattuck Avenue returns the Ashby BART east parking lot, Ed Roberts Campus, and St. Paul AME Church into District 3. The corresponding population change does not adversely affect the required deviation percentage for either district or the overall city map.

There are no changes to Districts 1, 2, 4, 5, 6, or 7 in Amber Map Version 2 from the original Amber Map.

The Amber Version 2 Map contains a renter population of 78.6% in District 4 and 94.5% in District 7.

#### Violet Map

The Violet Map responds to the direction of the Independent Redistricting Commission to create a draft map that uses the Amber Map as the base map with changes in the Northside Neighborhood and the Downtown area to focus on student and renter populations.

The Subcommittee attempted to include the portion of the Northside Neighborhood south of Le Conte Avenue into the student-focused district; however, the cascading effects into other districts presented other challenges. It was determined that drawing the border one block south of Le Conte Avenue on Ridge Road would achieve much of the IRC's objective and facilitate population balancing in other surrounding districts.

Moving a portion of Northside Neighborhood and the Foothill Dormitory into District 7 lead to changes in the District 5/District 6 border. The border moved from Spruce Street to Arlington Avenue north of the Marin Circle. This change then lead to District 5 moving

February 28, 2022

south into District 4 to Hearst Avenue. And finally, this change caused District 4 to move slightly south into District 3 and east into the Southside Neighborhood.

As with the Amber Version 2 Map, the Violet Map modifies the boundary between District 3 and District 8 to prevent division of the community near Ashby BART. The border between District 3 and District 8 moves from Adeline Street eastward to Shattuck Avenue. Moving the boundary to Shattuck Avenue returns the Ashby BART east parking lot, Ed Roberts Campus, and St. Paul AME Church into District 3.

The Violet Map contains a renter population of 79.0% in District 4 and 90.7% in District 7.

At the February 17 public hearing, the Commission requested that staff prepare an analysis of two potential changes to Amber Map Version 2 prior to the February 19 meeting, including: 1) Moving a portion of the District 4/District 7 boundary from Fulton Street to Ellsworth street; and 2) Using Dwight Way as the northern border of District 3. This analysis was sent to the commission and posted to the IRC website in advance of the February 19 special meeting.

In order to allow for greater public access and more availability to the public, the IRC scheduled a special meeting on Saturday, February 19, 2022. At the February 19 meeting, IRC heard from 29 members of the public during public comment.

The Commission reviewed the additional analysis provided by staff on the potential changes to the Amber Map Version 2 and discussed options for drafting the changes in advance of the next meeting. Ultimately, the Commission decided that there was not compelling testimony on the record to initiate such changes in the maps. The commission also voted to remove the Violet Map from consideration and send the Amber Map Version 2 forward in the process to the February 28 public hearing for final adoption "as-is."

Staff has created an updated document based on IRC action on February 19 and posted the update at all locations where the draft maps are posted - the Central Library, the ASUC Student Union in the Martin Luther King, Jr. Building, and the South Berkeley Senior Center. Updated ledger-sized map binders are available at all branch libraries and the Civic Center Building at 2180 Milvia Street.

The public may continue to email written comments to <a href="redistricting@cityofberkeley.info">redistricting@cityofberkeley.info</a> Commission consideration. Of course, the public is invited to provide verbal testimony at the February 28 public hearing.

#### Next Steps

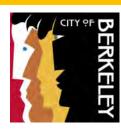
Upon selection of Amber Map Version 2 as the final map, staff will create an ordinance and final map for review at the March 16 meeting. In addition, the Report Drafting Subcommittee will work with staff to finalize the public report in time for publication in the March 16 IRC agenda packet.

Selection of Final City Council District Boundary Map for Adoption on March 16, 2022

February 28, 2022

#### Attachments:

- 1) Amber Map Version 2 Book
- 2) Community of Interest Matrix
- 3) Public Map Matrix



# INDEPENDENT REDISTRICTING COMMISSION



Mapping Berkeley Communities: Redistricting by the People

# Draft City Council District Map:

# "AMBER MAP Version 2"

Published February 10, 2022

Contact the Independent Redistricting Commission: <a href="mailto:redistricting@cityofberkeley.info">redistricting@cityofberkeley.info</a> | (510) 981-6900 2180 Milvia Street, 1st Floor, Berkeley, CA 94704. To obtain additional redistricting information and view the draft maps in an interactive online map, please visit <a href="www.cityofberkeley.info/redistricting">www.cityofberkeley.info/redistricting</a>

### **AMBER MAP – Version 2**

Consistency Map with Changes to Address Universal Criteria West Berkeley (Two Districts)

The Amber Map responds to the direction of the Independent Redistricting Commission to create a draft map that has a high level of continuity with the existing council district boundaries and includes changes only as needed to meet the six universal map criteria. The universal criteria are: 1) Maximum of 10% population deviation; 2) Contiguous districts; 3) Maintain Communities of Interest and Neighborhoods; 4) Use major arterial streets as boundaries where possible; 5) Correct the features of the 2010 map that accounted for prior Councilmember residences; and 6) Include at least one compact student district in every map.

Version two of the Amber Map also responds to the Commission direction to adjust the border between District 3 and District 8 near Ashby BART.

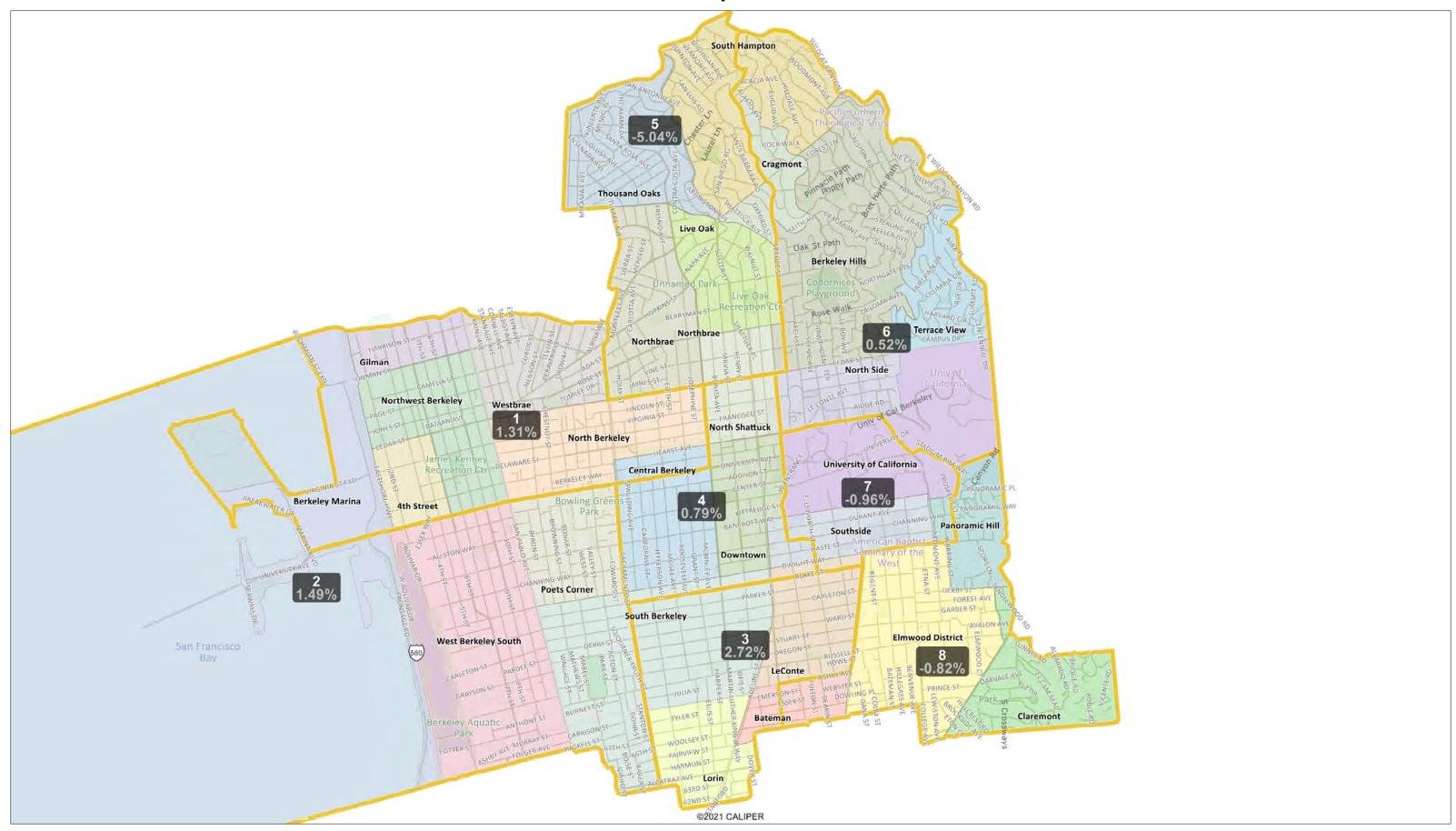
The Amber Map follows the Commission direction by making the following noteworthy modifications:

- Move the border between District 3 and District 8 east from Adeline Street to Shattuck Avenue to include the Ed Roberts Campus, the Ashby BART east lot, and St. Paul AME Church in District 3.
- Unify the Westbrae Neighborhood in District 1;
- Unify the Poets Corner Neighborhood in District 2;
- Unify the LeConte Neighborhood in District 3;
- Unify the Lorin Neighborhood in District 3;
- Unify the Halcyon Neighborhood in District 8;
- Unify the Bateman Neighborhood in District 8;
- Unify the Willard Neighborhood in District 8;
- Unify Lower Spruce/Arch Street with the Northside Neighborhood in District
   6;
- Move the census block that contains the International House from District 8 to the existing student district (District 7);
- Correct map features for prior Councilmember residences in District 4 and District 7;
- Maximize the use of the major arterials, University Avenue, Telegraph Avenue, Sacramento Street, Spruce Street, Oxford Street, and Cedar Street, as council district boundaries;
- Commission direction on topography/wildfire risk/transit access is reflected in higher elevation neighborhoods contained in two council districts (6, 8).

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### Fields List

Field	Description
District	Number assigned to district (1 through 8)
PPA_Population	PPA = Population
Deviation	Deviation from ideal number of people (15,554) in each
	district if population was distributed exactly equally
	among the eight districts.
% Deviation	
PPA_Hispanic_Origin	
% PPA_Hispanic_Origin	
PPA White	
% PPA White	
PPA AfAm	Population – African American
%PPA_AfAm	
PPA_AiAn	Population – American Indian and Alaskan Natives
% PPA_AiAn	
PPA_Asian	
% PPA_Asian	
PPA_HoPI	Hawaiian/Pacific Islander
%PPA_HoPI	
PPA_Other	
% PPA_Other	
PPA_CVAP _19	CVAP = City Voting Age Population
% PPA_CVAP _19	
Hispanic_Origin_CVAP	
% Hispanic_Origin_CVAP	
PPA_NH_Wht_CVAP _19	Non-Hispanic White
% PPA_NH_Wht_CVAP _19	
PPA_NH_BIk_CVAP _19	Non-Hispanic Black
% PPA_NH_Blk_CVAP _19	
PPA_NH_Ind_CVAP _19	Non-Hispanic American Indian
% PPA_NH_Ind_CVAP _19	
PPA_NH_Asn_CVAP_19	Non-Hispanic Asian
% PPA_NH_Asn_CVAP _19	
PPA_NH_Hwn_CVAP _19	Non-Hispanic Hawaiian/Pacific Islander
% PPA NH Hwn CVAP 19	
ACS 14-18 HU Occupied	Housing Units Occupied
ACS 14-18 Owner occupied	
% ACS 14-18 Owner occupied	
ACS 14-18 Renter occupied	
% ACS 14-18 Renter occupied	
ACS 14-18 HH Median income	Household Median Income
ACS 14-18 Median Age	I and the second

<sup>&</sup>quot;ACS" = American Community Survey

# **Amber Map - Version 2**

District: 1

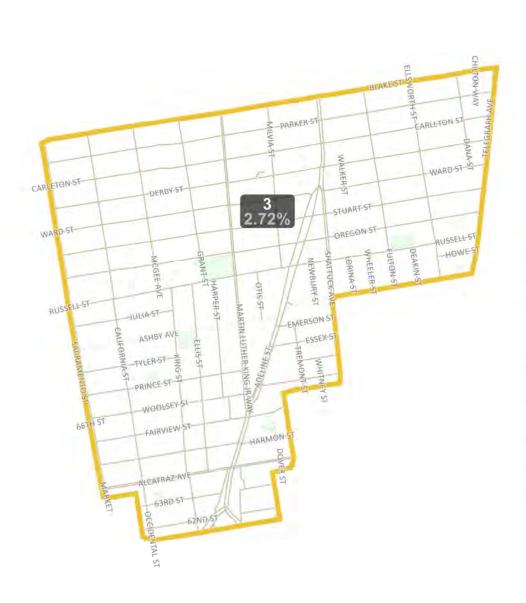


	Field	Value
	District	1
	PPA_Population	15757
	Deviation	203
	% Deviation	1.31%
PP/	_Hispanic_Origin	2291
PPA	A_Hispanic_Origin	14.54%
	PPA_White	7980
	% PPA_White	50.64%
	PPA_AfAm	1549
	% PPA_AfAm	9.83%
	PPA_AiAn	48
	% PPA_AiAn	0.3%
	PPA_Asian	2388
	% PPA_Asian	15.16%
	PPA_HoPI	67
	% PPA_HoPI	0.43%
	PPA_Other	171
	% PPA_Other	1.09%
	PPA_CVAP_19	10813
	% PPA_CVAP_19	68.62%
lispa	anic_Origin_CVAP	1205
lispa	anic_Origin_CVAP	11.14%
A_N	H_Wht_CVAP_19	6594
A_N	H_Wht_CVAP_19	60.98%
PA_	NH_Blk_CVAP_19	834
PA_	NH_Blk_CVAP_19	7.71%
1_A	NH_Ind_CVAP_19	20
	NH_Ind_CVAP_19	0.18%
A_N	IH_Asn_CVAP_19	1661
A_N	NH_Asn_CVAP_19	15.36%
A N	H Hwn CVAP 19	14
√.N	H_Hwn_CVAP_19	0.13%
14	18 HU Occupied	6282
18	Owner_occupied	2902
100	Owner_occupied	46.2%
- E	.8 Renter occupied	3388
	8 Renter occupied	53.93%
	HH Median income	1125399
1.00	4 4 4 0 4 4 11 4	F1402

ACS 14-18 Median Age

514.02





Field	Value
District	3
PPA_Population	15977
Deviation	423
% Deviation	2.72%
PPA_Hispanic_Origin	2418
PPA_Hispanic_Origin	15.13%
PPA_White	7306
% PPA_White	45.73%
PPA_AfAm	2414
% PPA_AfAm	15.11%
PPA_AiAn	54
% PPA_AiAn	0.34%
PPA Asian	2245
% PPA Asian	14.05%
PPA HoPI	24
% PPA HoPI	0.15%
PPA Other	176
% PPA Other	1.1%
PPA_CVAP_19	12093
% PPA CVAP 19	75.69%
ispanic Origin CVAP	1225
ispanic Origin CVAP	10.13%
A_NH_Wht_CVAP_19	6912
A NH Wht CVAP 19	57.16%
PA_NH_BIK_CVAP_19	1903
PA NH BIK CVAP 19	15.74%
A NH Ind CVAP 19	69
A_NH_Ind_CVAP_19	0.57%
A NH Asn CVAP 19	1370
A NH Asn CVAP 19	11.33%
NH_Hwn_CVAP_19	4
NH Hwn CVAP 19	0.03%
14_18_HU_Occupied	6114
18_Owner_occupied	2051
18 Owner_occupied	33.55%
18 Renter occupied	4051
18 Renter_occupied	66.26%
HH Median income	944540
14 18 Median Age	437.71

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Field	Value
District	4
PPA_Population	15677
Deviation	123
% Deviation	0.79%
PPA_Hispanic_Origin	1852
PPA_Hispanic_Origin	11.81%
PPA_White	6554
% PPA_White	41.81%
PPA_AfAm	1188
% PPA_AfAm	7.58%
PPA_AiAn	46
% PPA_AiAn	0.29%
PPA_Asian	4827
% PPA_Asian	30.79%
PPA_HoPI	34
% PPA_HoPI	0.22%
PPA_Other	161
% PPA_Other	1.03%
PPA_CVAP_19	12026
% PPA_CVAP_19	76.71%
ispanic_Origin_CVAP	1274
ispanic_Origin_CVAP	10.59%
A_NH_Wht_CVAP_19	6126
A_NH_Wht_CVAP_19	50.94%
PA_NH_Blk_CVAP_19	842
PA_NH_Blk_CVAP_19	7%
A_NH_Ind_CVAP_19	19
A_NH_Ind_CVAP_19	0.16%
A_NH_Asn_CVAP_19	3033
A_NH_Asn_CVAP_19	25.22%
_NH_Hwn_CVAP_19	184
_NH_Hwn_CVAP_19	1.53%
14_18_HU_Occupied	6588
18_Owner_occupied	1401
18_Owner_occupied	21.27%
18_Renter_occupied	5180
18_Renter_occupied	78.63%
_HH_Median_income	539006
_14_18_Median_Age	270.54

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Field	Value
District	5
PPA_Population	14770
Deviation	-784
% Deviation	-5.04%
PPA_Hispanic_Origin	1031
PPA_Hispanic_Origin	6.98%
PPA_White	10189
% PPA_White	68.98%
PPA_AfAm	305
% PPA_AfAm	2.06%
PPA_AiAn	7
% PPA_AiAn	0.05%
PPA_Asian	1917
% PPA_Asian	12.98%
PPA_HoPI	13
% PPA_HoPI	0.09%
PPA_Other	101
% PPA_Other	0.68%
PPA_CVAP_19	11164
% PPA_CVAP_19	75.59%
ispanic_Origin_CVAP	557
ispanic_Origin_CVAP	4.99%
A_NH_Wht_CVAP_19	8649
A_NH_Wht_CVAP_19	77.47%
PA_NH_BIk_CVAP_19	166
PA_NH_BIk_CVAP_19	1.49%
A_NH_Ind_CVAP_19	4
A_NH_Ind_CVAP_19	0.04%
A_NH_Asn_CVAP_19	1341
A_NH_Asn_CVAP_19	12.01%
_NH_Hwn_CVAP_19	0
_NH_Hwn_CVAP_19	0%
14_18_HU_Occupied	6060
18_Owner_occupied	4356
18_Owner_occupied	71.88%
18_Renter_occupied	1708
18_Renter_occupied	28.18%
_HH_Median_income	2097617
_14_18_Median_Age	710.05



Field	Value
District	6
PPA_Population	15635
Deviation	81
% Deviation	0.52%
PPA_Hispanic_Origin	1447
PPA_Hispanic_Origin	9.25%
PPA_White	9636
% PPA_White	61.63%
PPA_AfAm	444
% PPA_AfAm	2.84%
PPA_AiAn	7
% PPA_AiAn	0.04%
PPA_Asian	2859
% PPA_Asian	18.29%
PPA_HoPI	33
% PPA_HoPI	0.21%
PPA_Other	145
% PPA_Other	0.93%
PPA_CVAP_19	10967
% PPA_CVAP_19	70.14%
ispanic_Origin_CVAP	775
ispanic_Origin_CVAP	7.07%
A_NH_Wht_CVAP_19	7756
A_NH_Wht_CVAP_19	70.72%
PA_NH_BIk_CVAP_19	275
PA_NH_BIk_CVAP_19	2.51%
A_NH_Ind_CVAP_19	4
A_NH_Ind_CVAP_19	0.04%
A_NH_Asn_CVAP_19	1793
A_NH_Asn_CVAP_19	16.35%
NH_Hwn_CVAP_19	34
NH_Hwn_CVAP_19	0.31%
14_18_HU_Occupied	5680
18_Owner_occupied	3631
18_Owner_occupied	63.93%
18_Renter_occupied	2056
18_Renter_occupied	36.2%
HH_Median_income	1750752
14 18 Median Age	532.57



Field	Value
District	7
PPA_Population	15405
Deviation	-149
% Deviation	-0.96%
PPA_Hispanic_Origin	3638
PPA_Hispanic_Origin	23.62%
PPA White	4946
% PPA White	32.11%
PPA_AfAm	435
% PPA_AfAm	2.82%
PPA_AiAn	6
% PPA AiAn	0.04%
PPA Asian	5492
% PPA_Asian	35.65%
PPA HoPI	2
% PPA HoPI	0.01%
PPA_Other	73
% PPA_Other	0.47%
PPA_CVAP_19	10577
% PPA_CVAP_19	68.66%
ispanic_Origin_CVAP	1890
ispanic_Origin_CVAP	17.87%
A_NH_Wht_CVAP_19	3877
A_NH_Wht_CVAP_19	36.66%
PA_NH_Blk_CVAP_19	304
A_NH_Blk_CVAP_19	2.87%
A_NH_Ind_CVAP_19	0
A_NH_Ind_CVAP_19	0%
A_NH_Asn_CVAP_19	3858
A_NH_Asn_CVAP_19	36.48%
_NH_Hwn_CVAP_19	0
_NH_Hwn_CVAP_19	0%
14_18_HU_Occupied	2098
_18_Owner_occupied	119
_18_Owner_occupied	5.67%
14-18 Renter occupied	1982
14-18 Renter occupied	94.47%
18 HH Median income	202115
ACS 14-18 Median Age	115.36



i iciu	Value
District	8
PPA_Population	15427
Deviation	-127
% Deviation	-0.82%
PPA_Hispanic_Origin	1661
PPA_Hispanic_Origin	10.77%
PPA_White	9098
% PPA_White	58.97%
PPA_AfAm	452
% PPA_AfAm	2.93%
PPA_AiAn	18
% PPA_AiAn	0.12%
PPA_Asian	2903
% PPA Asian	18.82%
PPA_HoPI	23
% PPA_HoPI	0.15%
PPA_Other	109
% PPA_Other	0.71%
PPA CVAP 19	13035
% PPA_CVAP_19	84.49%
ispanic_Origin_CVAP	1226
ispanic_Origin_CVAP	9.41%
A_NH_Wht_CVAP_19	8483
A NH Wht CVAP 19	65.08%
PA NH BIK CVAP 19	375
PA NH BIK CVAP 19	2.88%
A_NH_Ind_CVAP_19	49
A_NH_Ind_CVAP_19	0.38%
A_NH_Asn_CVAP_19	2352
A_NH_Asn_CVAP 19	18.04%
NH Hwn CVAP 19	30
NH_Hwn_CVAP 19	0.23%
14_18_HU_Occupied	5801
18_Owner_occupied	2391
18_Owner_occupied	41.22%
14-18 Renter occupied	3418
14-18 Renter occupied	58.92%
18 HH Median income	1370912
ACS 14-18 Median Age	459.19

Field

Value

Date Received	District	Submitted By	COI Summary	General Geographic Region	Approx Location for Map Pin	Approx Location Comments	COI Themes	Reference or Endorsement to Submitted Map?	Is COI mappable?			Recommendation	Notes
7/19/2021	7	Raina Zhao on behalf of ASUC	UC Berkeley student body	District 7, south of UC Berkeley campus. Most students live within 1 mile of campus.	2490 Channing Way, 94704		STUDENT REPRESENTATION	If Y. which one?	YES	Submitter (Y/N) STUDENTS SHOULD BE GROUPED TOGETHER	Cx (Y/N)	by Cx	
7/20/2021	2	Joanna Louie	Infrastructure; crime; pollution	South west Berkeley	2995 San Pablo Ave, 94702		NEIGHBORHOOD EQUITY; CRIME		NO				
7/20/2021	5	B. Yoder	Safety concerns	Ada Street between Ordway and Acton Ada between Acton and Sacramento, folks on Acton and on Ordway from Hopkins to Rose, a few folks on Hopkins just below and just above Orway.			NEIGHBORHOOD COHESIVENESS; SAFETY		YES	MAINTAIN COI			
7/20/2021	5	Margot Dashiel	Close proximity; neighborhood area	Ada street	1400 Ada St, 94702		NEIGHBORHOOD COHESIVENESS		YES	MAINTAIN COI			
7/21/2021	5	Joe Berry	Demographics; Development	Lower hills, near Marin/Arlington Circle	2100 Marin Ave, 94707		AFFORDABLE HOUSING; HOUSING EQUITY		NO				
7/21/2021	5	John	Gardening, art, music, food, being outdoors	Ada Street between Ordway and Acton	1400 Ada St, 94702		NEIGHBORHOOD COHESIVENESS		YES	MAINTAIN NEIGHBORHOOD CONTIGUITY			
	1	Prateek Haldar	High quality schools, development at North Berkeley BART, affordable housing, creation of bike lanes, improving vibrancy of Hopkins/Gilman shopping/restaurants	Bound by Hopkins Street on the north, Sacramento on the west (or San Pablo) MLK on the east, and Cedar on the south.	1359 Rose St, 94702		HOUSING EQUITY; HOUSING DEVELOPMENT; NO BERK BART		NO				
7/28/2021	5	1546 Milvia	Gerrymandered out of District 4. Neighborhood/block split in 2	Milvia at District 4/5 - split the 2 sides of the block and put in District 5	1450 Milvia St, 94709		COUNCILMEMBER RESIDENCY; NEIGHBORHOOD SPLIT		YES	BOUNDARIES SHOULDN'T BE DRAWN BASED ON COUNCILMEMBER RESIDENCY			
7/28/2021	None		Helping each other- sharing tools, offering rides, celebrating wins, informing each other about noisy construction, or house repairs	Tilden Park to the east and south, grizzly peak to the west and Cragmont to the north	50 Whitaker Ave, 94708	(Unclear geographic location. Selected Grizzly Peak Park address.)	NEIGHBORHOOD DESCRIPTION		NO				
7/30/2021	8	Vincent Casalaina	Crime reduction, maintaining characteristic housing (single-family or single family + ADU), transit	Willard neighborhood. Telegraph/Parker & College/Ashby.	2730 Hillegass Ave, 94705		IMPROVED RESOURCE/SERVICE EQUITY; TRANSPORTTION; CRIME; SINGLE FAMILY HOUSING		YES				
8/16/2021	5	No name (kktompkins@gmail.com)	Beautification, Solano Ave corridor development, property crime	Far north Berkeley adjacent to Solano Ave to Albany border in the west.	1559 Solano Ave, 94707		NEIGHBORHOOD DESCRIPTION; CRIME		NO				
8/20/2021	2	No name	Schools, garbage; effects from nearby homeless population	Fourth & Fifth, from Dwight to Addison	800 Bancroft Way, 94710		NEIGHBORHOOD SAFETY; HOMELESSNESS		NO				
8/26/2021	None	No name	clean air, affordable low density housing, transportation networks that dont smash thru our neighborhoods, slow streets, public safety, litter and street trash, childcare, parks, trees, community green space	north west berkeley - west of San Pablo to University	1529 Sixth St, 94710		NEIGHBORHOOD EQUITY/SERVICES; INDUSTRIAL ACTIVITY/ DEVELOPMENT/POLLUTION		NO				
8/26/2021	1	nan@essentialbusinessbehaviors .com	Families, safety, community	North Berkeley BART, Adult school on Virginia, Rose St. on other side of Cedar Rose Park, San Pablo Avenue, Cedar	1201 Virginia St, 94702		HOMELESSNESS; NORT BERK BART; HOUSING DENSITY		NO				
9/12/2021	3	No name	More racially mixed than North or Central Berkeley	Street Corner of Parker and McGee	1700 Parker St, 94703		RACIAL DIVERSITY; PROPERTY VALUES		NO				
9/12/2021	None	No name	International Coastal Clean-up month; Disaster Relief Cmmittees; Food/beverage committee; Clean-up committee	B/W West Berkeley and North	1720 Eighth St, 94710	Changed it to James Kenney (Unclear geographic location. Picked an intersection in Northwest Berkeley neighborhood for pin.)	AFFORDABILITY; INCLUSION; WATERFRONT CLEAN-UP		NO				

# Date Received	District	Submitted By	COI Summary	General Geographic Region	Approx Location for Map Pin	Approx Location Comments	COI Themes	Reference or Endorsement to Submitted Map? If Y, which one?	Is COI mappable? (Y/N)	Boundary Change Requested by Submittter (Y/N)	Boundary Change Recommended by Cx (Y/N)	Rationale for Recommendation by Cx	Notes
9/14/2021	6	No name	Context (scale & mix), distant views, especially of the bay and the coastal hills; mainly a residential area with single-family homes, many with secondary units, typically with backyards and gardens; could see a mix of smaller vehicles and better transit, but it needs to be phased in , grandfathering older residents who depend on cars. Streets could be rethought. Filling every backyard with an ADU or building out single-family sites would be a mistake, but a thoughtful mix would be fine. Same comment about the Shattuck corridor - do't overload it. Some density but not a viewblocking wall.	neighbors are represented by Hahn, Harrison, and Wengraf, whose districts differ substantially. District 6 should take in the north Shattuck corridor. We are closer to Thousand Oaks (Hahn) than the west side of Shattuck (Harrison) in interests, I sense.			HOME OWNERSHIP; VIEW PRESERVATION; DISTRICT BOUNDARIES (5&6); MAINTAIN SINGLE FAMILY HOUSING	ir Y, writer one?	YES	MAINTAIN COI	CKTY/NI	By Cx	
9/23/2021	2	Veronica	Latinos with long history of home ownership and multiple generation households	Sth street and San Pablo, between University and Dwight	920 Allston Way, 94710		SERVICE ALLOCATION; RACIAL EQUITY; HISTORICAL LATINO NEIGHBORHOOD; RESOURCE EQUITY; MULTIGENERATIONAL LIVING		NO				
9/27/2021	2	Sheryl	public safety, education, beautification	San Pablo Park neighborhood, West Berkeley, Left Bank are all names used for D2	2501 San Pablo Ave, 94702		HOMELESSNESS; INDUSTRIAL POLLUTION; DIVERSITY; PUBLIC SAFETY		NO				
9/28/2021	2	Ms. Ty	Crime reduction, clean streets (eliminate illegal dumping), affordable housing	South Berkeley	3100 Adeline St,94703	(Unclear geographic location. Selected park near Sacramento and Fairview.)	FORGOTTEN NEIGHBORHOOD; ILLEGAL DUMPING; CRIME; AFFORDABLE HOUSING		NO				
9/28/2021	3	Ayanna Davis	Berkeley Black Community, State of Black Berkeley	My community of interest is South West Berkeley beginning at Cedar and 4th Street and ending at 62nd and Adeline. West Berkeley, South Berkeley, Loren District	2546 Tenth St, 94710	(Large geographic location. Selected an address central to the described area.)	HOUSING/RESOURCE EQUITY; POVERTY; FOOD INSECURITY; HEALTH/ECONOMIC EQUITY; HISTORICAL BLACK NEIGHBORHOOD		YES	No, MAINTAIN DISTRICT 3			UNDERFUNDED?
9/29/2021	1	James	Public safety (homelessness/mentally ill people)	Gourmet Ghetto	1549 Shattuck Ave, 94709	(Unclear geographic area. Selected address in North Shattuck neighborhood.)	PUBLIC SAFETY; HOMELESSNESS; MENTAL ILLNESS		NO				
9/29/2021	3	No name	diversity in ppl and architecture. nice flat and walkable, close to SF, Oakland, easy access;	South Berkeley	3075 Adeline St, 94703	(Unclear geographic area. Selected address near streets named in COI form.)	HOMELESSNESS; CRIME; ECONOMIC DEVELOPMENT; RESOURCE EQUITY; DIVERSITY		NO				
10/2/2021	4	No name	over of town.	Central Berkeley between Sacramento and downtown.	94703		PUBLIC SAFETY; TRANSPORTATION SAFETY; HOMELESSNESS; RELATIONSHIP WITH UCB		NO				
25 10/8/2021	5	north Shattuck	Environment, trees, city upkeep, art, ease of shopping, parking, good food, lovely parks, socializing, access to BART.	Marin Circle to University Avenue, from Grizzly Peak to Sacramento streets. Name provided: North Shattuck	1444 Shattuck PI, 94709	Changed the pin to the Safeway in North Berkeley	TRANSPORTATION; FIRE SAFETY/EVACUATION; ROADWAY CONDITIONS; HOMELESSNESS		YES				DISTRICT 5
26 10/16/2021	8	Elizabeth		Elmwood District	2703 Stuart Street, 94705		None		See map	See map			MAP
10/16/2021	2	Ben Gardella	Strawberry Creek Park	Alston, Sacrameto, Sacramento and Dwight Street Name provided: Poet's Corner	1314 Bancroft Way, 94702		MAINTAIN COI; NEIGHBORHOOD CONTIGUITY; PARK		YES	MAINTAIN DISTRICT			
10/16/2021	2	Heather Clauge	Strawberry Creek Park	University to Dwight, Sacramento to San Pablo Name provided: Poet's Corner	1298 Bancroft Way, 94702		PARK/RECREATION; HOMELESSNESS; COI NEIGHBORHOOD CONTIGUITY		YES	MAINTAIN DISTRICT			

								Reference or Endorsement to	Is COI	Boundary Change	Boundary Change Rationale for		
# Date Received	District	Submitted By	COI Summary	General Geographic Region	Approx Location for Map Pin	Approx Location Comments	COI Themes	Submitted Map?	mappable?	Requested by	Recommended by R	Recommendation	Notes
29 10/17/2021	2	Douglas Smith	Families raising young children, retirees and elders aging in place, multigenerational housing—all of whom patronize the businesses along the San Pablo and University corridors and make use of primary parks like San Pablo Park, Strawberry Creek Park & Aquatic Park. Neighbors band together to monitor safety & crime, pedestrian/bike safety, working closely with our new Councilmember Taplin. There is a cohesive atmosphere which underscores a sense of this being a true community of individuals, looking out for each other.	University Avenue, and east to Sacramento Street. University Avenue does seem to be a true dividing line and an appopriate boundary between D2 and D1; somehow San Pablo does not divide the Community.	1312 Bancroft Way, 94702		MULTIGENERATIONAL HOUSING; PARKS & RECREATION; SAFETY; CRIME	If Y. which one?	YES	Submitter (Y/N) MAINTAIN DISTRICT	Cx (Y/N)	by Cx	
30 10/17/2021	1	No name	demographics.	Avenue to the South; Shattuck to the East; and Vine to the north. Name provided: Northbrae	1619 Edith St, 94703		TRAFFIC/TRANSPORTATION SAFETY; POPULATION DENSITY; NEIGHBORHOOD LIVABILITY; ZONING; INADEQUATE REPRESENTATION		YES	PRESERVE RESIDENTIAL CHARACTER			
31 10/18/2021	2	No name	commitment to Family, school, community events, shared political affiliations, diverse cultures, mixed low and middle income housing and proximity to shopping. We enjoy our Great walking and biking score!	From the Bay to Sacramento Street; from University to Bancroft. Connected to neighbors, particularly on Byron Street and Cowper. Name provided: Poet's Corner	2228 San Pablo Ave, 94702		TRAFFIC CONTROL; STREET PAVING; DENSITY; ECONOMIC DEV; FERRY; MIXED HOUSING		YES	MAINTAIN DISTRICT			
32 10/18/2021	2	Ariel Smith-lyer	Appreciation for diversity; common interest in contining to be a place for all in the neighborhood. Strawbery Creek Park is an important community meeting place; area surrounding the park, Corp Yard, and bowling green vacant lot should remain together to collectively decide the future of the space.	San Pablo to Sacramento; University Avenue to Dwight Way. Name provided: Poet's Corner	1302 Bancroft Way, 94702		TRASH COLLECTION; PARKS & RECREATION; OVER POPULATION; ECONOMIC DEVELOPMENT; DIVERSITY		YES	MAINTAIN DISTRICT			
33 10/18/2021	2	No name	Traffic and speeding	West Berk Flat Lands between Sacramento & San Pablo.	2500 Bonar St, 94702	selected address at	TRANSPORTATION SAFETY; SERVICE ALLOCATION; TRAFFIC SAFETY		NO				
<b>34</b> 10/26/2021		No name	Communities of interest that previous cycles of redistricting have dismissed: I. Prospect Street is a community of interest currently split between District 7 and District 8. The east side of Prospect is in District 8, and the west side is in District 7. Both sides of the street should be in the same district. Both sides of Prospect Street have more in common with Southside than with Panoramic Hill or Elmwood-Claremont. 7. Blark Kerr Campus is in District 8. The students who live there have more in common with Southside than with Elmwood-Claremont. 8. Redwood Gardens, a senior housing facility located on the Clark Kerr Campus, has more in common with Elmwood-Claremont neighbors than with students and should be considered a community of interest separate from students' community of interest. 9. Faculty housing on Clark Kerr Campus is a community of interest that has more in common with Elmwood-Claremont than with students. 10. The blocks within Dwight-Waring-Derby-Telegraph have more in common with Southside than with Elmwood-Claremont. 11. I House and the student co-ops behind it are in District 8. The residents of these dorms have more in common with Southside than with Elmwood-Claremont. 12. The blocks within Cedar-Oxford-Hearst-Arch are part of Northside and not split between District 5 and District 6. Northside should extend to Walnut, maybe even Shattuck. 13. The blocks within Sacramento Ashby-California-border are in District 2. They should be in District 3. 14. The blocks within University-Acton-Allston-Sacramento are part of Poet's Corner, which is in District 2. 15. Part of Cragmont is in District 6, and part is in District 5. 16. The blocks within Fulton-Dwight-Dana-Channing are in District 4 and should be in District 7. 17. Using Ellsworth as the border between District 3 and District 7 and District 8 is wrong. Fulton is a better border, and Shattuck even better. 18. Codonices, in District 6, has more in common with Live Oak than the Berkeley Hills. 19. The "hat" of District 7, where Kriss lives, inc		2180 Milvia Street, 94704	Not specific to one address or area; used Civic Center address as a general location,	None		See map	See map			MAP

# Date Received District	Submitted By	COI Summary	General Geographic Region	Approx Location for Map Pin	Approx Location Comments	COI Themes	Reference or Endorsement to Submitted Map?	Is COI mappable?		Recommended by		Notes
<b>35</b> 11/3/2021 1	Phil Allen	By the looks of things in my part of D-1, this is a	My 'felt' boundaries, running from	1740 San Pablo	Incomplete boundaries;	RETURN TO PAST;	If Y, which one?	(Y/N) NO	Submittter (Y/N)	Cx (Y/N)	by Cx	
		townish and family (dwellings) area of the city. I see	close-by San Pablo/Delaware as	Avenue, 94702	selected intersection of San Pablo/Delaware.	HOMELESSNESS; MENTAL		1				
		family activity and the retail and recreational which	center, are: Addison (south); 9th St.		Sali Pabio/Delaware.	ILLNESS; ECONOMIC						
		sustain them. There is no overt presence of UC	(west); Gilman (north),			DEVELOPMENT; FORGOTTEN						
		students; they seem to be elsewhere. Retired friends	indeterminate (east).			CITIZENS						
		gather here, internet junkies there. San Pablo Avenue	Names provided: Cutthroat Corner			022.13						
		provides a traditionally gritty 'home' to a constant	or Almost Oceanview									
		presence of lost and forgotten citizen/ghosts and their										
		movable social spots.		4400 4   5104702								
<b>36</b> 11/6/2021 5	Barbara Ann Yoder	I am part of a vibrant neighborhood group established			#3 (submitter's first COI	NEIGHBORHOOD		YES	REJOIN ADA ST TO			
		probably in the 1980s, when former fire chief Bill Brock	_		form)	CONTINUITY; TRAFFIC			DISTRICT 1			
		and his wife initiated annual gatherings during National	-			SAFETY; BART; RESIDENTIAL						
		Night Out. For the last 13 years since I moved to Ada Street, our neighborhood group has worked together	halfway up the next block toward Sacramento. It includes most			CHARACTER						
		sharing safety concerns and looking out for each other.										
		We currently have 65 households in our group. We are										
			on Hopkins that back to Ada									
		other by name. We have a neighborhood earthquake	between Ordway and Acton, and									
		cache and a neighbor on Ordway offers trainings. All of	*									
		Ada Street below Sacramento should be in District 1,	to Ada. Everyone in these blocks are									
		where we used to be. When the lines were redrawn,	welcome in our group. When you									
		they went right down the middle of our street. As a	redraw the lines, if a street needs to									
		neighborhood we are impacted by development plans	be split down the middle, it									
		at N. Berkeley BART, Ruth Acty School traffic and	shouldn't be a quiet short street like									
		events, Cedar-Rose Park events, traffic on Hopkins and										
			street with double yellow lines, like									
		rejoined with District 1.	Hopkins from Ordway to Acton.									
			Also, if Ordway between Hopkins									
			and Ada is split down the middle, it									
			too should be reincorporated into									
			District 1.									
				4047.6 1 61 1	(t) 1							
<b>37</b> 11/8/2021 3	Carl McPherson	Students & Renters	There is considerable overlap	1947 Center Street, 94704	(Unclear geographic boundaries; selected	ADD ANOTHER STUDENT		YES	STUDENT			
			between renters and students, and		1947 Center Street as	DISTRICT; UP-ZONING			REPRESENTATION			
			we are concentrated in the areas around Berkeley main campus and		central location).	(HOUSING DIVERSITY);						
			the two BART stations. As I look at			PUBLIC TRANSPORTATION						
			the maps already submitted, I think									
			that Alfred Twu's "Compact Donut"									
			map does a good job of collecting									
			the main student populations into 2									
			districts on the southside and the									
			areas just west and north of the									
			main campus. It's unfortunate that									
			we don't have 9 districts to work									
			with, as I think—for population									
			balancing purposes—Alfred Twu's									
			map is unable to extend far enough									
			North-South along the Shattuck									
			corridor or far enough south on the									
			Telegraph corridor to create 3									
			renter/student districts (Southside,									
			Northside and "Westside").									
			Stephen Young's excellent map									
			(which has several nice innovations, including taking the hillier parts of									
			current Districts 5 and 6 and									
			combining them into a single									
			district) creates a district for the									
			and the content of the									

# Date Received District	t Submitted By	COI Summary	General Geographic Region	Approx Location for Map Pin	Approx Location Comments	COI Themes	Reference or Endorsement to Submitted Map?	Is COI mappable?			Recommendation	Notes
<b>38</b> 11/8/2021 4	David Ushijima	not only by our geographical proximity and walkability	Sacramento (west).	1700 Bancroft Way, 94703		CULTURAL ACCESS; RELATIONSHIP WITH UCB	If Y, which one?	YES	Submitter (Y/N) NEIGHBORHOOD CONTIGUITY DIST 4	Cx (Y/N)	by Cx	
39 11/12/2021 4	Stephanie Allan	As a resident of the Flatlands since 1969, I have a strong interest in how District 4 is drawn or redrawn. When I first moved here, the neighborhood bounded by Shattuck/University/Sacramento/Dwight Way was primarily a working class area, predominantly white, but with some black families on Jefferson and Spaulding. It was a fairly tight community, located between the student/University area to the east, the historic black community to the west. There were lots of families here and a lot of kids. My son grew up & went to Washington school in this area. I worked hard to build a tot lot on Roosevelt and get a barrier at Channing & Roosevelt as well as a stop sign on McGee. (Pedestrian safety is still a major worry here, though) The housing used to be affordable. No longer, of course, like the rest of Berkeley.  My neighborhood on Channing Way has been affected by the homeless crisis. Because we have a free box on Channing, between Roosevelt & McGee, we get a lot of homeless traffic from Downtown. Also, until we, reluctantly, agreed to have parking restrictions, the streets were jammed with UC students' parking. We supported making Channing Way a bike street although the condition of the road makes biking hazardous.  The park area on the Ohlone strip was a great addition to the area. Aside from the park at Washington (where I participated in the redesign and addition of a regulation size basketball court when I was chair of the remod committee) and the Tot Lot on Roosevelt, there isn't a lot of open space in our neighborhood. Civic Center Park was for so many years not a hospitable space. There is still a great deal of drug dealing going on there, probably migrating down from Shattuck.  While much has changed, a lot hasn't. There's still a strong culture of neighborliness and cooperation. And a sense that this is the area where the much-talked-about middle class lives. I would like to keep and strengthen that. So adding in Shattuck Ave. with all the new apartments being built there (which I support) would dramatical	el	1712 Channing Way, 94703		TRANSPORTATION SAFETY; PARKS & RECREATION; CRIME		YES	NEIGHBORHOOD CONTIGUITY DIST 4			
11/13/2021 2	No name	Strawberry Creek Park brings our neighbors together - park should be in one district with all of its surrounds.	Strawberry Creek	1260 Allston Way, 94702	Strawberry Creek address	STRAWBERRY PARK IN ONE DISTRICT; NEIGHBORHOOD CONTIGUITY		YES	NEIGHBORHOOD CONTIGUITY DIST 2			
11/14/2021 2	No name	Culture, history, community - preservation of those. Black Repertory Group has been a vital part of that for almost 60 years. Redistricting such that would exclude Black Repertory Group from district 2 will mean that Black Repertory group and the commitment BRG has to district 2 and the community has to BRG are not being recognized or considered. please keep Black Repertory Group in district 2		3201 Adeline St, 94703	Used Black Repertory Group address	BLACK CULTURAL COHESIVENESS/HISTORY		YES	MAINTAIN DISTRICT			DISTRICT 2 OR 3?
11/14/2021 2	Monika Scott	I live and work in the Lorin District. The Lorin District 2 is historical African American community. I would like the community to remain unchanged and that Black Reperatorty Group remain in the district.		3215 Adeline St, 94703	Black Repertory Group	CULTURAL COHESIVENESS; MAINTAIN HISTORICAL BLACK COMMUNITIES; LORIN DISTRICT		YES	MAINTAIN DISTRICT			DISTRICT 2 OR 3?

								Reference or Endorsement to	Is COI	Boundary Change	Boundary Change	Rationale for	
# Date Received	District	Submitted By	COI Summary	General Geographic Region	for Map Pin	Approx Location Comments	COI Themes	Submitted Map?	mappable?		Recommended by	Recommendation	Notes
					· ·			If Y, which one?	(Y/N)	Submittter (Y/N)	Cx (Y/N)	by Cx	
<b>43</b> 11/15/2021	3	No name	Protect neighborhood resources of light, air, space,	Walker Street has become our	2655 Shattuck Ave, 94704	Used intersection of Walker Street and	NEIGHBORHOOD		YES	MAINTAIN DISTRICT			
			open areas, common spaces. Help neighbors and be	gathering spot - that runs between		Shattuck Avenue	RESOURCES;						
			vigilant for diverse communities who have been	Derby and Ward that runs from			TRANSPORTATION SAFETY;						
			marginalized/victimized - particularly Muslim people,	Shattuck on the West to east of			MARGINALIZED						
			Asians and African Americans who reside in our	Fulton. We also have gatherings on			COMMUNITY; RESOURCE						
			immediate neighborhood. We live near/adjacent to	Fulton with the blocks running East			EQUITY						
			Shattuck, with lots of traffic in and out of Berkeley and	· · · · · · · · · · · · · · · · · · ·									
			so we keep an eye out for each other.	Street is a frequent name for our									
				neighborhood.									
			Socializing in the neighborhood is important -										
			especially since the pandemic. Our door gatherings are										
			now a thing. Watching our for children and making										
			sure that traffic -vehicular and pedestrian- respect the										
			ability of children to run around and play outside in a										
			positive environment. Solar access for gardens and										
			solar panels is a concern in our neighborhood in every										
			house. Our western sky/space is especially important										
			for the sunlight, air and views. The area is densely										
			populated with small houses, apartments, coop houses										
			and group living. With this density and close proximity										
			people are very respectful.										
			,										
44 11/14/2021	3	C. Hutching	Many African Americans (AA) moved to South Berkeley	This area is known as South	1730 Oregon St, 94703	Used Grove Park address	BLACK CULTURAL		YES	MAINTAIN DISTRICT			REFERENCE HOWARD
				Berkeley.The current geographic			COHESIVENESS; FAITH						ROSENBERG MAP
			from living in other parts of Berkeley due to redlining laws.	location is Dwight Way on the			COMMUNITY;						
			Together, with other newcomers from Asia and Central	North, Ellsworth on the East, 62nd			TRANSPORTATION;						
			America, they shaped the neighborhood into a thriving	on the South and Sacramento and			MAINTAIN HISTORICALLY						
			community which reflected their cultural, artistic, religious	California on South.			BLACK NEIGHBORHOOD;						
			and political beliefs. Key tenets of our historical neighborhood are shared by my community members today.				· · · · · · · · · · · · · · · · · · ·						
			Those beliefs include, but are not limited to, respecting the				PUBLIC SAFETY; INDUSTRIAL						
				The eastern swath of this area			POLLUTION						
			jobs and a right to worship.	(from Dwight on the North going									
			The faith community is actively engaged in supporting the	south on Ellsworth to Ashby and									
			values upheld by my community and is represented with	moving clightly westward at Deakin									
			churches scattered around South Berkeley. For example, The	should remain intact to represent									
			Church by The Side of the Road located east of Shattuck on	the shared interests (stated above)									
			Russell St. is leading a consortium of church leaders in the	of this community.									
			mentoring of young people. The Ephesian Church, with the	,									
			active support of community groups in this area, is committed to building low/low-income housing on its site.										
			The Buddhist Temple on Russell is also engaged in service in	Additionally, the southern swath of									
				this District (going from Dwight on									
			neighbors for outdoor weekend lunches.	the North to 62nd on the South) is									
			There are many places of interest and programs serving my	instrumental in reflecting the									
			community like Kiwi Pediatrics on Alcatraz, Healthy Black	common shared interests of our									
			Families, The Farmer's Market on Adeline/62nd, the NAACP	community.									
			office on Adeline, Community Acupuncture on Sacramento										
			and the Women's Cancer Resource Center on Ellsworth. The	Based on the maps that have been									
			Berkeley Bowl has a special place in our community. They	· ·									
			sen roods representing many calcules in our neighborhood	submitted to date, Howard									
	1	I and the second	and it's also a place to run into your neighbors.	Rosenberg's map looks the closest			1			T. Control of the Con	1		I and the second

					Approx Location	Approx Location		Reference or Endorsement to	Is COI	Boundary Change	Boundary Change		
# Date Received	District	Submitted By	COI Summary	General Geographic Region	for Map Pin	Comments	COI Themes	Submitted Map? If Y, which one?	mappable? (Y/N)	Requested by Submittter (Y/N)	Cx (Y/N)	Recommendation by Cx	Notes
<b>45</b> 11/14/2021	1	Meryl Siegal	BART depletes the number of spaces. It makes sense to sever the district at Sacramento Street since the communities East of Sacramento do not have the same interests, development and history as the communities West of Sacramento. It is a community of interest because it has a major street that runs all the way to	interest because it includes the Berkeley Marina district and so should expand past University (not stop there as it does now).  Geographically , the community is flat and down hill from the rest of Berkeley. The community is also an international community from the Brazilian cultural center, to Spanish table, to the Halal restaurants, our community is international and cosmopolitan.		current District 1 (intersection of San	TRANSPORTATION; INDUSTRIAL/ENVIRONMENTA L POLLUTION	II 1, WHICH OHE:		EXPAND DISTRICT			BNC REDISTRICTING MAP
<b>46</b> 11/15/2021	7	No name	Renters; pedestrians, cyclists, and transit riders; students.	This is concentrated in the areas with a high density of renters, including Downtown, southside blocks south of the current District 7, Clark Kerr campus, and "northside" up to Virginia Street  The renter community is overwhelmed in the current districting by being split among districts dominated by homeowners. Renters vote less frequently than homeowners as a community and are therefore further drowned out. We need an additional district that protects and represents the significant number of renters in the City, such as the donut district on the map proposed by Alfred Twu, one draft example attached.	94/04	address at	RENTERS/STUDENT COMMUNITY; TRANSPORTATION SAFETY; HOMELESSNESS		YES	ADD NEW DISTRICT			MAP ATTACHED

Date Received Distric	t Submitted By	COI Summary	General Geographic Region	Approx Location for Map Pin	Approx Location Comments	COI Themes	Reference or Endorsement to Submitted Map?	Is COI mappable?			Recommendation	Notes
11/15/2021 4	Ben Gould	1. Housing affordability; 2. Bike/pedestrian/transit access & safety; 3. Homelessness  Downtown Berkeley is an incredibly diverse community of over 6,000 residents, 95% of whom are renters. Downtown is comprised of students, young professionals, immigrants, families, retirees, an long-time residents alike, including both housed and unhoused neighbors.  Downtown has been historically considered "everyone's neighborhood" because of the diverse commercial and leisure activities and the access to transit and major institutions (UC Berkeley, LBNL, City of Berkeley). However, for the thousands of people who call Downtown home on a daily basis, it is also a residential community, where we need to be able to get home safely and comfortably at night, have non-automotive transportation options that make it easy to get to our destinations, and have enough housing options and tenant protections to keep rent affordable. City Council has historically neglected the residential experience in Downtown Berkeley.  Downtown Berkeley is most similar to the mixed-use and medium density neighborhoods immediately north and south along Shattuck Avenue. Because the most unifying experience of living in Downtown is "renters who don't have cars", other neighborhoods with high concentrations of renters who don't have cars are particularly good matches for joining into a Council district. Other campus periphery areas, such as Northside or Southside, are good candidates.  Because renters in Berkeley typically vote at lower rates than homeowners (for a variety of reasons - in Downtown, many renters.	to the east; Dwight to the south; MLK to the west. Name provided: Downtown Berkeley	2272 Shattuck Ave, 94704	Comments	TRANSPORTATION SAFETY; HOMELESSNESS; HOUSING AFFORDABILITY; TRANSIT ACCESS; TRANSPORTATION; RENTER/ STUDENT REPRESENTATION	If Y, which one?	YES YES	Submittler (Y/N) ADD NEW RENTER/STUDENT DISTRICT	Cx (Y/N)	by Cx	ALFRED TWU MA
3 11/15/2021 3	Berkeley Branch of the NAACP	are either immigrants ineligible to vote, or students who register to Berkeley's Black community; churches, businesses, homeowners and tenants in primarily South Berkeley's area which now falls into "District 3." History and ancestors in common; many of us moved in the migration west from the Deep South after slavery and Jim Crow, many of us share a deep and abiding faith in God (Black Christian Churches are historic pillars of the city for a hundred years: Church by the Side of the Road, McGee Ave Baptist Church, St. Paul's AME Church, Ephesians Church, Phillips AME, etc).  Black academics, artists and activists are a core part of our community; housing should be available to ensure Black members thrive in our historic district that should be deemed the Black Community Historical Zone. The Adeline Corridor and So Berkeley needs to not be further displaced or diluted. Berkeley NAACP, BEEMA and other Black organizations in Berkeley strongly urge that District 3 remain without alteration. Specifically: McGee Ave Baptist Church should not be placed into District, 2, nor should Church by Side of Road be drawn into District 8. Without exception, the new African American Holistic Resource Center @1890 Alcatraz, Black Rep, Ephesians, Ebenezer, McGee, Phillips, St.Paul's must remain 'as is'	Current District 3	1730 Oregon St, 94703	Used Grove Park address for pin	HISTORICAL BLACK/MUSLIM NEIGHBORHOOD; FAITH BASED COMMUNITY; ACCESS		YES	MAINTAIN DISTRICT 3			MAP ATTACHED

				Approx Location	Approx Location		Reference or Endorsement to	Is COI	Boundary Change	Boundary Change	Rationale for	
# Date Received District	Submitted By	COI Summary	General Geographic Region	for Map Pin	Comments	COI Themes	Submitted Map?  If Y, which one?	mappable? (Y/N)	Requested by Submittter (Y/N)	Recommended by Cx (Y/N)	Recommendation by Cx	Notes
49 11/15/2021 1	No name	Craftsman-style homes (and a few Victorians), built by blue-collar workers for their families. It also retains a - albeit diminishing - level of racial and socioeconomic diversity as one of the only neighborhood in which restrictive covenants were not placed on housing (as a formerly redlined area). This area bounds the MU-R and MU-LI areas, and neighborhoods have striven to coexist with industry that would now be deemed to be incompatible with residential - and has embraced the ecosystem of small manufacturing, arts, and crafts businesses, some of whose owners reside in live-work units in the neighborhood.	Side, the waterfront on the West Side, Gilman St. on the North Side, and University Ave. on the South Side. However, our community arguably has more in common with the entire area below San Pablo		Used James Kenney Community Center	SINGLE FAMILY ZONING; LOCAL/SMALL BUSINESSES; WORKING CLASS NEIGHBORHOOD; HOUSING DENSITY; MANUFACTURING/ARTS & CRAFTS; LIVE/WORK UNITS; LIGHT INDUSTRIAL; COMMON CULTURE		YES	MAINTAIN OCEANVIEW DISTRICT			MAP ATTACHED
50 11/15/2021 4	Wendy Alfsen & Nancy Holland		See map attachment to COI form Name provided: Greater Flatlands	1607 Bancroft Way, 94703	Used intersection of McGee Avenue & Bancroft Way.	MAJOR TRAFFIC ARTERY; TRANSPORTATION SAFETY; DENSITY; TRAFFIC		YES	RECONFIGURE DISTRICT			MAP INCLUDED
<b>51</b> 11/16/2021 3	No name	Sun, air, and space are resources we want to protect.  We have just enough space, and we get along well and watch out for each other. This is important because we		2108 Derby St, 94705	Used intersection of Derby Street & Walker Street.	INADEQUATE REPRESENTATION; HOUSING DENSITY; HOMELESSNESS; ECONOMIC/RACIAL DIVERSITY		YES	KEEP NEIGHBORHOOD BOUNDARIES- DISTRICT 3			
<b>52</b> 11/16/2021 1	Afi Kambon for Berkeley Visionary Equity Summit Alliance	tolerance, and caring; youth and elders connecting; affordable housing and a fair and inclusive approach to	Maintain current District 1 boundaries; at least as far east as Sacramento Street, the former "color line."	1531 San Pablo Ave, 94702	Intersection of Cedar & San Pablo.	HISTORICAL BLACK NEIGHBORHOOD; AFFORDABLE HOUSING; LOW INCOME RESIDENCE; INADEQUATE REPRESENTATION; SENIOR RESOURCE EQUITY; CRIME/POLICING		YES	KEEP BOUNDARIES			

# Date Received Di	District	Submitted By	COI Summary	General Geographic Region	Approx Location for Map Pin	Approx Location Comments	COI Themes	Reference or Endorsement to Submitted Map? If Y, which one?	Is COI mappable? (Y/N)	Boundary Change Requested by Submittter (Y/N)	Boundary Change Recommended by Cx (Y/N)	Rationale for Recommendation by Cx	Notes
53 11/16/2021 2	В	setsy Morris	(split between District 1 and 2), and a current member of the Poet's Corner Advocates for the Unhoused and the Berkeley Visionary Equity Alliance. We want an inclusive community, and are working with existing institutions like Women's Day Time Drop In Center and Youth Spirit Artworks to recognize the massive displacement of the Black and Hispanic community members. We support a variety of truly affordable housing. strategies to reintegrate, including "good neighbor" shelters, tiny home villages, and safe parking lots while more affordable housing can be built.	Dwight Way). Strawberry Creek Park neighborhood with Berkeley Youth Alternatives, the park, the	94702	Used intersection of San Pablo Avenue & Bancroft Way	SHELTERS; DIVERSITY; DISTRICT INEQUITY; HOMELESSNESS; INADEQUATE REPRESENTATION; AFFORDABLE HOUSING; DISPLACEMENT OF COMMUNITIES OF COLOR		YES	MAINTAIN CURRENT BOUNDARIES			
54 11/24/2021 4				Lower Spruce area including Spruce Street and Arch Street			TRANSPORTATION SAFETY; LIGHTING; CRIME; TRASH- PICK; WATER RUN-OFF; INADEQUATE REPRESENTATION		YES	Yes, District 6 should continue south to Hearst and west to Oxford, instead of a little chunk being taken out and added to			
<b>55</b> 11/25/2021 4				Cedar to the North, Hearstto the South, Oxford to the West and Euclid to the East			NEIGHBORHOOD COHESIVENESS; OWNER- OCCUPIED SINGLE FAMILY HOMES GROUPED TOGETHER; SMALL ADJUSTMENTS TO THE EXISTING DISTRICT MAP; RETIRED POPULATION; YOUNG FAMILIES; HOMEOWNER / LONG-TERM RESIDENTS VS STUDENT CONSTITUENCY		YES	Yes, Move from District 4 to District 6 (unite with the rest of homeowning neighbors. Want south side of Virginia Street added to District 6); "Our neighborhood is roughly bordered by Cedar to the North, Hearst to the South, Oxford to the West and Euclid to the East. Currently our neighborhood is divided into at least three separate districts."			

		ı	ı						Reference or Endorsement to	In COL	Davidani Chanca	Davidani Changa	Rationale for	
#	Date Received	District	Submitted By	COI Summary	General Geographic Region		Approx Location	COI Themes	Submitted Map?	Is COI mappable?	Boundary Change Requested by	Boundary Change Recommended by		Notes
<b>56</b> 1	1/29/2021	8			Willard Neighborhood - Ashby to Dwight and Telegraph to College Avenue	for Map Pin	Comments	NEIGHBORHOOD COHESIVENESS	If Y, which one?	YES YES	Submitter (Y/N) Yes, WANTS ALL OF WILLARD NEIGHBORHOOD TO BE IN DISTRICT 8; "The Willard neighborhood runs from Ashby to Dwight and from Telegraph to College. To me it makes common sense that a given neighborhood is within one voting district"	Cx (Y/N)	by Cx	
	/11/2022	1	Anonymous	cared for properly for and not living on the street, in tents, on park benches or in inoperable RVs or vans for days on end.	Cedar Rose Park and the walkway that replaced the old Southern Pacific			PARK/RECREATION; WALKABILITY; HOMELESSNESS; SAFETY; BART STATION; NEW CONSTRUCTION IMPACTS	NO	YES	NO NO			
<b>58</b> 1	/11/2022	1,5	Anonymous	Long time residents, with a mix of renters and homeowners. Close to a small shopping village. Walkability. Friendly, neighborly with an annual block party. Until recently, this was an affordable neighborhood with neighbors that have a variety of income levels	Westbrae			RENTER AND HOMEOWNER INTERESTS; WALKABILITY; NEIGHBORLINESS; AFFORDABILITY VS INCREASED HOUSING PRICES	NO	YES	NO			
<b>59</b> 1	/11/2022	5	Alan Tobey	communitycentered and community active, working on local causes together and keeping in	Walkable Westbrae. You could stretch the boundaries from say Monterey Market to Whole Foods, and from the Albany line a few blocks			COMMUNITY CENTERED; WALKABILITY; THRIVING LOCAL BUSINESS SCENE; TRAFFIC CONCERNS	NO	YES	NO			
<b>60</b> 1	/11/2022	1	Anonymous		Northwest Berkeley; we tend to identify with Northwest Berkeley BART station.			POLLUTION; SOCIAL SERVICES NEEDS; LOW INCOME; HOMELESSNESS; INADEQUATE REPRESENTATION	NO	YES	NO			
61 1	/11/2022	5	Cathy Brown		Generally, the 1500 block of McGee and the 1700 block of Vine. Vine/McGee Neighbors.			LONG TERM RESIDENTS; NEIGHBORLINESS; BERKELEY PUBLIC SCHOOL STUDENTS; WALKABILITY; ROADWAY CONDITIONS	NO	YES	NO			

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<b>62</b> 1/11/2022	1,5	Deborah Malbec	neighborliness, taking care of our homes, crime prevention, safety, small neighborhood stores, businesses and restaurants.	Westbrae, "Gilman District", East of San Pablo, near Gilman Street			NEIGHBORLINESS; CRIME PREVENTION; SAFETY; LOCAL BUSINESS AND RESTAURANTS; PUBLIC TRANSPORTATION; LAST MILE NEEDS	NO	if Y, Wrich one?		NO NO	CX (Y/N)	by Cx	
63 1/13/2022		No name	Walking to local restaurants, post office, parks, library, shops. This is extremely important, that's why we chose this area.	North of University and east of San Pablo. People refer to this area as Poets Corner but it is not. I've seen it refered to as Curtis Tract on official city plans. I think this district should span University Ave.			WALKABILITY; LOTS OF DEVELOPMENT; PARKING ISSUES; HOMELESSNESS; CLEANLINESS; INADEQUATE REPRESENTATION; FEELING OF OLDER RESIDENTS BEING	NO			YES - EXPAND BOUNDARIES TO SPAN UNIVERSITY AVE. "Using main arteries as dividing lines leaves people unrepresented"			
64 1/14/2022		No name	Living within walking distance of North Berkeley BART. This is important because drivers, cyclists, and pedestrians have different interests. Also, our community has many members in "regular" jobs (teaching, retail, government, transportation) versus some of Berkeley where residents are uniformly in higher income jobs.	Name provided: West Berkeley West of Sacramento, North of University, South of Gilman			MULTIMODAL TRANSIT INFRASTRUCTURE; PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING; "REGULAR" INCOME EARNERSARTISTS AND TEACHERS; PEDESTRIAN SAFETY; INCLUSIVE HOUSING	NO		YES	NO			
<b>65</b> 1/14/2022	5	Iris Starr	A wide range of people living here-students, elderly, families, homeowners, renters, unhoused, Black, Native American, Asian, Latino and all other groups that are not "census defined". Access to transit, cafe's, restaurants, grocery stores, services. Walkable and bike-able neighborhood. On street parking for residents.  Decisions about the BART station development are key in the coming year. Those decisions should be majorly influenced by those that will live next door to it, and not those who drive to it. Enlarging District 5 will disadvantage those of us who live next door.  Some people are writing in form letters to enlarge District 5. Please ignore form letters. Create districts that make geographic sense. On the north, Rose or Hopkins is the obvious boundary.				DIVERSE RESIDENTS; WALKABILITY; PUBLIC TRANSIT; PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING; AGAINST ENLARGEMENT OF DISTRICT BOUNDARY	NO			NO - Against increasing the size of D5, Rose / Hopkins suggested as North boundary			

# D	ate Received	District	Submitted By	COI Summary	General Geographic Region	Approx Location for Map Pin	Approx Location Comments	COI Themes	Reference or Endorsement to Submitted Map? If Y. which one?	Is COI mappable? (Y/N)	Boundary Change Requested by Submittter (Y/N)	Boundary Change Recommended by Cx (Y/N)	Rationale for Recommendation by Cx	Notes
66 1/	16/2022	2	Jeff Hobson	The parks and paths: Strawberry Creek Park + the West Street path, Ohlone Park and paths, Cedar Rose Park, plus Totland. That's where I see my neighbors (particularly during COVID), where I see kids playing, where I see people walking their dogs.	t I live in the neighborhood around the North Berkeley BART station. To me, the most central elements are North Berkeley BART, the path along West Street, Strawberry Creek Park, and Cedar Rose Park. My conception of the neighborhood extends south to Dwight (+ Homemade Cafe!) and north to Hopkins. On the west it goes at least to San Pablo Avenue, or maybe all the way to the railroad tracks (to include Rosa Parks + the Adult School and Cafe Leila and Viks but it doesn't include the Fourth Street shopping district). On the east it goes at least to California (Monterey Market + the softball field next to the BART station), or maybe as far as MLK Jr Way (for Totland, the rest of Ohlone Park, and King Middle School).			PROXIMITY TO PARKS AND PATHS; PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING; MAJOR CORRIDORS	NO	YES	NO - "North Berkeley Bart Station is part of the Berkeley flats." See Geographic Region for specifics on boundaries			
67 1/	17/2022		No name	Living so close to the North Berkeley BART station, I see that as a focal point for the community, and something that priorities and interests are organized around. Those who walk or bike to that BART station, and are invested and impacted by it as a use, definitely feel like one economic community. One of the biggest factors for lifestyle in Berkeley is whether you live in a walkable/bikable neighborhood in the flats, or in a driving neighborhood in the hills. Those are two very distinct lifestyles and interests, and residents of each lifestyle should be able to elect councilmembers that advocate for those interests and needs.	(Casa Latina, Cafe Leila, and Acme being core parts of what I access), MLK to the east (Ohlone Park is important to me), and Allston to the south (I take Allston to get to			WALKABILITY; PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING; MAJOR CORRIDORS; PARKS; MULTIMODAL TRANSIT INFRASTRUCTURE; MOBILITY	NO	YES	NO - Suggestion to use mobility to inform neighborhood boundaries and thus district maps			

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68 1/17/2022		Blaine Merker	It's very important to our neighborhood's identity that the area around the Bart station not be split into different districts. The walkshed/bikeshed around the station has build that community identity. Those who walk and bike to the station see the same people people (our neighbors who walk and bike) daily, exchange news and create community. Because of the Ohlone Greenway in particular, which acts as a feeder from the blocks to the north, there is a strong culture of people who walk or bike to transit. Many people I know moved to this neighborhood in order to drive less. This an "eco neighborhood" of people making	name to refer to the area around the station rather than the wider part of Berkeley towards Hopkins and Gilman. The use of this station version of the name usually refers	101 Wap Fill	Comments	PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING; PARKS; MULTIMODAL TRANSIT INFRASTRUCTURE; SUSTAINABILITY; ECO; MOBILITY	NO	YES	Submitter (Y/N) NO - Suggestion to use mobility to inform neighborhood boundaries and thus district maps; those living around public transit should be kept as one district and not be split	Cx (Y/N)	by Cx	
69 1/17/2022		Riti Dhesi	Common means of transportation, most notably the ability to walk to North Berkeley BART and bike to various places. I believe that when developing the council districts, North Berkeley BART and ones proximity to it should be considered a factor. Another common interest in my community is that we live near Cedar Market and Monterey Market/Magninis etc. Another example of community is the night that my community puts out lights for our annual Luminaria night (Christmas eve) - people from all over the city come to walk the streets in this community that are bounded by MLK, University, Rose and Sacramento (or North Berkeley BART) to enjoy the luminaria's and the community that we have built over the years. My community and its concerns/interests are unique from that of the Berkeley Hills/Thousand Oaks neighborhoods. It is important to NOT lump us in with the Berkeley Hills or Thousands Oaks neighborhoods.	Name provided: North Berkeley BART East. Boundaries: Berkeley BART to Rose Street to MLK to University.			PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING; MULTIMODAL TRANSIT INFRASTRUCTURE; COMMUNITY FESTIVALS; WALKABILITY	NO	YES	NO - North Berkeley Bart Station is part of the Berkeley flats not Thousand Oaks or Hills; Suggestion to use mobility to inform neighborhood boundaries and thus district maps; those living around public transit should be kept as one district and not be split			
70 1/17/2022		Libby Lee-Egan North Berkeley Now!	because of the walkable streets and proximity to buses and the North Berkeley BART station (NBB). We enjoy walking or biking to places and patronizing local businesses. Our neighborhood has a grid, not wavy switchback style streets seen in the Berkeley Hills.	The attached map shows the area around North Berkeley BART where one can walk to the station from their home in less than 10 minutes. Residents living in that area are most affected by regional usage of BART and zoning changes there. Because of the grid, the walkable area is more of a diamond shape than a square.			WALKABILITY; PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING; MULTIMODAL TRANSIT INFRASTRUCTURE; GRID PLANNING; DENSE HOUSING; LOTS OF URBANISTS, ARCHITECTS, PLANNERS	NO	YES	NO - Suggestion to use mobility to inform neighborhood boundaries and thus district maps; those living around public transit should be kept as one district and not be split			

								- •					
# Date Received Distr	ct Submitted By	COI Summary	General Geographic Region		Approx Location	COI Themes	Refere	ence or Endorsement to Submitted Map?	Is COI mappable?	Boundary Change Requested by	Boundary Change Recommended by	Rationale for Recommendation	Notes
71 1/18/2022	Victoria Eisen	Our community is WALKABLE! We walk to run errands, go to school and work, visit each other and exercise our dogs and ourselves. Most importantly, we can walk	Sacramento and the North Berkeley BART station to the east, Ohlone	for Map Pin	Comments	WALKABILITY; PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING; PARKS; ROAD AND PAVEMENT MAINTENANCE; DISASTER PREPAREDNESS	NO	If Y, which one?	YES	Submitter (Y/N) NO	Cx (Y/N)	by Cx	
72 1/18/2022	Will Travis	Books, gardening, political discussions, "the joy of engaging with our neighbors during our walks in our community". Our two most popular walking destinations are the North Berkeley BART station and the neighborhood commercial centere at the Hopkins/California/Monterey intersection. Everywhere within our community is within walking distance of its hub, the North Berkeley BART station.	-	1704 Vine Street		WALKABILITY; PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING; PARKS; MIXED DEVELOPMENT; COMMUNITY CENTRIC	NO		YES	NO - Suggestion to use mobility to inform neighborhood boundaries and thus district maps			
<b>73</b> 1/24/2022 3	No Name	parks and trails, commercial districts at Elmwood or Rockridge or downtown Berk).  A diverse, friendly and caring community of	borders at Ashby and Telegraph (due to intense traffic, dangerous crossings), Woolsey (due to Oakland city boundary), and Ashby BART at Adeline. We feel connected to Ashby BART.			WALKABILITY; MULTIMODAL TRANSIT INFRASTRUCTURE; DIVERSE; COMMUNITY; PUBLIC TRANSIT DEVELOPMENT / DECISIONMAKING	NO		YES	NO - Halcyon community belongs with north and not Hills, D8 is NOT a good fit unless joined by LeConte			
<b>74</b> 1/24/2022 4	No Name	Mainly small, residential neighborhoods with middle-age and older residents, of middle income, primarily college educated, mainly English speaking. Share transportation nearby, of buses and BART.  We are an active area and pay close attention to the actions of the City and the City Council. We are hoping that District 4 will remain, and thus "vote" for either the orange or amber district maps.	South Berkeley. Near University in the north, Dwight in the south, Sacramento to the west. McGee Spaulding neighborhood is the name of this community			MIDDLE-AGED AND OLDER RESIDENTS; MIDDLE INCOME; COLLEGE-EDUCATED; PUBLIC TRANSIT	; MAPS B		YES	?			
<b>75</b> 1/25/2022	Laurie Nardinelli	We have a lower average income, more diversity, and generally less clout with respect to local politics compared with the people who live in the hills.  More outreach time is required for our area compared to the hills because people have less leisure time for political involvement and somewhat less confidence in local government. Environmental impact of businesses need to be constantly addressed. This necessarily consumes a lot of councilperson(s) time. That's why we need two.  We need two different councilpersons like or much like we have now.	Pablo to the Bay			LOWER AVERAGE INCOME; DIVERSE; INADEQUATE REPRESENTATION; NEED GREATER OUTREACH; LOCAL BUSINESSES REQUIRE SIGNIFICANT TIME SO NEED MORE REPRESENTATION	NO		YES	NO - Need two districts to adequately represent needs of residents and businesses			

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#	Date Received	District	Submitted By	COI Summary	General Geographic Region	for Map Pin	Comments	COI Themes	If Y, which one?	mappable? (Y/N)	Requested by Submitter (Y/N)	Cx (Y/N)	by Cx	Notes
76	1/27/2022	3	Sylvia C.	A member of my family lived in South Berkeley. I	District 3's boundaries that if			CULTURAL, HISTORICAL	NO		NO - KEEP SOUTH	CX (1710)	DV CX	
-			*	visited and became part of the community. I made				DIVERSITY; COMMUNITY;			BERKELEY INTACT			
				may way back and have been a part of the South	The state of the s									
				Berkeley neighborhood, workforce and services	generations for South Berkeley.			ORGANIZING; REDLINING						
				, ,	A ethnic flavor that has			AND DISCRIMINATION						
					contributed to the appeal to									
				back home.	residents and tourists of									
					Berkeley. It should be left intact									
					from east to west district limits									
				tourist comment, we represent the beauty of	from San Pablo Avenue to									
				diversity in all our districts. District 3's cultural and	Telegraph Avenue;									
					and south to north boundaries									
				contribution to Berkeley's appeal to all. I agree	limits(Alcatraz Ave to Dwight									
				with the history of Berkeley's democratic process,	Way). There are funding									
					projects and investments that									
				to choose what cultural, historical diversity in	South Berkeley's long-time									
				which they identify.	residents and neighborhood									
					improvement nonprofits have in									
				We, South Berkeley neighbors and associations,	place based on the current									
				are developing our home so all (those of the long-	district mapping									
				time residents presentation) and those who were										
				displaced can live well. To choose and have										
				access to what they identify as their heritage.										
				South Berkeley for nearly a century have had										
				leaders that benefited all of Berkeley. Our families										
				have been disrupted by eminent domain,										
				predatory loans, high rental and homeownership										
				rates by corporate, penal profit, high mortality										
77	1/27/2022		Juliet Lee	Historically redlined, recently gentrifying. Pressure	HOLC maps from 1940s show			GENTRIFICATION;	YES - AMBER MAP TO	YES	?			
				on housing, people who grew up here can't afford				AFFORDABLE HOUSING;	ADDDRESS ADEQUATE	1				
				to stay here (like Mildred Howard).	-Newer Americans reside			REDLINING	REPRESENTATION;					
				Newer Americans also settle here esp in cheaper	between Sacramento-Sixth-			REDEINING						
				& section 8 apartments-this has been the case for	University-Oakland border.				BUSINESSES NOT					
				the whole brief history of this city	-Little India clusters within lower				OVERCONCENTRATED					
				-Little India around lower University Ave.	University-Sacramento-Dwight-				OVERBURDENED IN A					
				-Unstably housed folks camp around Aquatic	San Pablo.				COUPLE OF DISTRICTS					
				Park.	-Unstably housed: Aquatic Park									
				-Orthodox Jews live here to be within the "eruv"	-Poorer folks, newer Americans:									
				(zone in which they are permitted to walk to 2	large older apartment complexes									
					esp which allow Section 8									
				because it's Berkeley these are socially										
				progressive Jews.										
				If districts have been seen as the second										
				If districts break up voting blocks, people can lose										
				their say.  If business-zoned areas are overconcentrated in										
				one or two districts, the residents of those districts										
				bear the burden of any traffic, parking, crime,										
				environmental impacts (like toxic waste in air)										
				associated with businesses										
				If some districts have few residents but other										
				districts have many residents, but each district										
				has one council rep, people in smaller zones are										
				overrepresented (like in US Senate now).										
				It looks like the Amber map best addresses those										
				concerns										

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<b>78</b> 1/27/2022 2	2	No Name	Common goals to keep our community safe and help people in need especially older folks, environmentally conscious, community clean ups especially Strawberry Creek Park, neighbors look out for one another.  Two representatives are needed to represent West Berkeley to address citizens concerns with all the development, homeless issues, the industrial district, the marina, Aquatic Park, etc and of course homeowners and increase in renters that will house these developments. Poets Corner should remain in district 2. There should be fair representation in West Berkeley. Looking at the maps what makes a majority of UC students who live in Berkeley for 2 to 4 years get more representation in some of the maps?	Poets Corner			COMMUNITY CENTERED; PARKS; TRAFFIC; PARKING; DEVELOPMENT; HOMELESSNESS; CRIMES	NO		. =0	NO - WEST BERKELEY NEEDS TWO DISTRICTS FOR REPRESENTATION ; POETS CORNER SHOULD STAY IN D2			
<b>79</b> 1/31/2022		Donaldson	Public safety, traffic and walkablity to stores near by. The walking nature of our community is a real core to what I see. We all are connected and visible to each other on a daily basis.  We are a mix of young families, kids, retired people and some single folks. Families tend to dominate. We all look out for each other as much as we can.	thread is that we are mostly small homes and families that range accross "the flatlands" of Berkeley. I consider our community to be from Albany in			WALKABILITY; PUBLIC SAFETY; MIX OF RESIDENTS; SINGLE FAMILY HOUSING; ROAD MAINTENANCE; TRAFFIC	NO			YES - UNITE WEST BERKELEY INTO ONE DISTRICT (BUT THEY ARE EAST OF SAN PABLO)			

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1	01_2021-10-08 Howard Rosenberg	7,8	Please include in dist. 8 this small area that was carved out and placed in dist. 7 to include former home of K. Worthington when he was in office.	Neighborhood Cohesion and Compactness  Maptitude submission does not reflect the narrative. Map is unchanged.	Amber map reflects these minimal changes.	
2	02_2021-10-12 Anonymous A	All	Re: Northside population #s - There is no way this is correct. Pop in Northside is at least 7000	Major reconfigurations of all districts	Submission was evaluated; no further action was taken.	
3	03_2021-10-19 Anonymous B-		None	Major reconfiguration of Districts 4 through 7; creation of two student districts (Dist 4 and 7); changes Dist 4 and 7 to E-W orientation; removes thousand oaks from Dist 5, combines DT and University, decreases Dist 7 and limits to area south of Campus	Blue and Maroon maps reflect two student focused districts.	
4	04_2021-10-19 Anonymous B- 2	All	None	Creates two student Disticts(4/7); major modifications to 3,5,6; improves overall neighborhood integrity	Blue and Maroon maps reflect two student focused districts.	
5	05_2021-10-19 Anonymous B-3	All	None	Creation of two student districts; major changes to district 5/6; reconfigures 5 to include North student population from Dist 6/4	Blue and Maroon maps reflect two student focused districts.	

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6	06_2021-10-25 Anonymous B-4	All	None	Creation of two student districts; major changes to district 5/6; reconfigures 5 to include North student population from Dist 6/4	Blue and Maroon maps reflect two student focused districts.	
7	07_2021-10-26 Troy Kaji	All	Map configured to equalize population target size and provided contiguity among districts.	Districts renumbered. Creates one district for western portion of the City.	Orange and Blue maps reflect a unifed West Berkeley district.	IRC declined to include this based on public input. Decision was made at 1/27 public hearing.
8	08_2021-10-28 Alfred Twu Map 1	All	Keep southside as an Asian-plurality student super majority district. Group other blocks close to the campus that are mostly renters in the Donut renter supermajority district. Keep Black community together with Adeline Corridor / San Pablo Park area. Keep the lower housing density Hills together. Unify West Berkeley including 4th Street, most of San Pablo Avenue, and western part of University Avenue.	Two student districts. Creates non-contiguous "donut" district for south campus population and irregular-shape district north, west, and south of the UC Berkeley campus.	Blue and Maroon maps reflect two student focused districts.	

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9	09_2021-10-31 Alfred Twu Map 2		This is a variant of the Donut plan, which creates more compact borders. The Southside district includes the big Southside dorms, including the Units and Clark Kerr, as well as more of the area around Telegraph Ave.	Two student districts. Creates non-contiguous "donut" district for south campus population and irregular-shape district north, west, and south of the UC Berkeley campus.	Blue and Maroon maps reflect two student focused districts.	
10	10_2021-11-01 Stephen Young		This proposal unites all of hilly North Berkeley in district 5, keeps 1 and 2 more or less the same, with the principal division being University Avenue, and 7 more compact while keeping its community of interest. District 5 is partially reconfigured to capture the Northside renting community of interest. There are consequent modifications to 3 and 4 for population equality. Otherwise, the plan complies with contiguity and precinct assignment requirements.	Realigns principle boundary between districts 5/6 from north/south to east/west. Minor changes elsewhere, relative to existing boundaries.	Submission was evaluated; no further action was taken.	

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11	11_2021-11-02 Anonymous B	- All	2 Student Districts	Creates two student districts (4 and 7). Expands District 4 to eastern city limits and splits downtown among two reconfigured districts (4 and 5). Adds Thousand Oaks neighborhood to reconfigured District 6. Adds Northbrae to reconfigure District 1. Splits North Berkeley, Berkeley Hills, Central Berkeley, South Berkeley, LeConte, Elmwood, and Panoramic Hill neighborhoods.	two student focused districts.	
12	12_2021-11-04 Phil Allen	All	All 8 districts are renumbered and have east-west orientation. See submitted PDF for full narrative.	Proposed district cofiguration reflects generally much longer northern and southern boundaries and shorter western and eastern boundaries relative to current boundaries.	Submission was evaluated; no further action was taken.	
13	13_2021-11-06 Bruce Stangeland	All	Here's my attempt to redraw our 8 districts. My maximum population = 16000 and my minimum is 15,200.  My intent was to minimize the length of the boundary of each district, so as to not gerrymander.	Does not appear to focus on COI type criteria; rather boundaries are chosen for maximal compactness, utilizing major arteries when possible.	Submission was evaluated; no further action was taken.	Page 4 of 8

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14	4 14_2021-11-06 Thomas Lord All (minor changes)		This map tries not to deviate radically from existing districts while, at the same time, trying to increase the diversity of interests each council member must represent. For example, this map gives both the representatives from District 1 and District 4 a stake in Ohlone Park. This map gives District 6 a larger stake in the interests of students. I have not adhered strictly to the traditional use of Sacramento St. as a district boundary for similar reasons. Perfect racial balance equality is geographically impossible in any set of compact districts at this time but I have tried to improve the balance. I am not sure I m satisfied with the boundaries between district 1 and 2 which I changed only minimally - but I left them as is for lack of deep familiarity with the area. The population size balances are all very close to ideal.	maximize within-district diversity of constituents for each district. This is contrary to various requests to maintain COIs.	further action was taken.	
15	15_2021-11-06 Lissa Miner	All (minor changes to 1/2)	Equitable representation by population. Districts and council members will need to collaborate as each district has multiple types of housing and neighborhoods and geography, except perhaps for District 7 that has dense student population.	reorients boundary between 4/3 from east/west to north south, creating less contiguous districts	Submission was evaluated; no further action was taken.	

Map I	Map Identification				DRAFT Map Inclusion	Final Map Inclusion
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16	16_2021-11-11 Berkeley Progressive Alliance	All	The map ensures the integrity of the following communities of interest: Districts 2 and 3 include South Berkeleys historically African American neighborhoods, and include the following communities: San Pablo Park, West Berkeley, the Adeline Corridor, Lorin, LeConte and BatemanDistrict 1 encompasses Northwest Berkeleys Gilman, 4th Street, and North Berkeley communities. District 4 has of Central Berkeleys McGee Spaulding, North Shattuck and Downtown communitiesDistrict 7 restores Berkeleys traditional student district including the predominantly student parts of the NorthsideDistrict 8 has Southeast Berkeleys Panoramic Hill, Elmwood and Claremont neighborhoodsDistrict 5 includes Central North Berkeleys Westbrae, Northbrae, Live Oak, Thousand Oaks, and Solano District communities. District 6 has Northeast Berkeley's South Hampton, Cragmont, Northside, Terrace View and Hills communities.		Amber map reflects these minimal changes.	

Map Id	dentification				DRAFT Map Inclusion	Final Map Inclusion
Map #	Map Name (Use File Name from Dropbox)	District(s) Affected	Narrative Summary (Verbatim)	Map Highlights & Themes  (Commission Summary - Will be used by Cx as directives to staff in creation of maps)	IRC Action(s) Taken	IRC Decision
17	17_2021-11-12 BNC (Janis Ching)	All	This map is being submitted by Berkeley Neighborhoods Council, using input from many neighborhood groups across the city. Considerations: 1.Keep neighborhoods together as much as possible. 2. Combine the Northside and Southside student housing units to create a more unified student district. 3. Keep the blocks surrounding the North Berkeley BART station in one district as they share interests in upcoming development. 4. Keep the Shattuck business district together from Downtown to at least Cedar St. 5. Dwight Way serves as the natural border for District 3, and should continue to do so, as the neighbors to the south of Dwight continue to fight for equity in terms of resources. 6. The LeConte Neighborhood has been split for decades. We put them back together in District 3. 7. The McGee-Spaulding Tract has historical significance and should be kept together. Its borders are Dwight Way to University, Sacramento to MLK. 8. Spruce Santa Barbara are natural borders for District 56. Neighborhoods there are less cohesive . 9. Include Panoramic Hill in District 8 to keep the high fire zones together	See description	Amber map reflects these minimal changes.	
18	18_2021-11-12 Sheryl	1,2,3,4,5,6	I am a district 2 resident. just got into the numbers. District 3, I	Marginal changes to current map	Amber map reflects these	
19	19_2021-11-14 Alfred Twu		Inspired by Berkeley's creek watersheds, with some modifying to	Two student districts.	Blue and Maroon maps reflect	
20	20_2021-11-14 Ben Gould	All	I tried to balance three goals. In order: 1. Keep communities	changes 5/6 boundary from	Blue and Maroon maps reflect	
21	21_2021-11-15 Anonymous C		None	Substantial changes to 1/5/6/4/7/8.		
22	22_2021-11-15 RCJR	All	The most important change proposed by our map is the creation	Two student districts	Blue and Maroon maps reflect	
23	23_2021-11-15 West	All	None	Single West Berkeley district, two	Orange and Blue maps reflect	IRC declined to include this
24	24_2021-11-15 Kelly	All	Small adjustments to existing district map	Small changes to district	Amber map reflects these	
25	25_2021-11-15 Kelly	All	Variation 2 on existing district map	Small changes to district	Amber map reflects these	
26	26_2021-11-15 ASUC (Riya	All	The most important change proposed by our map is the creation	Single West Berkeley district, two	Orange and Blue maps reflect	IRC declined to include this
27	27_2021-11-15 Gregory	All	This map uses current districts as a base to try to straighten out	Corrects Councilperson perogatives	Amber map reflects these	

Map Id	entification				DRAFT Map Inclusion	Final Map Inclusion
Map #	Map Name (Use File Name from Dropbox)	District(s) Affected	Narrative Summary (Verbatim)	Map Highlights & Themes  (Commission Summary - Will be used by Cx as directives to staff in creation of maps)	IRC Action(s) Taken	IRC Decision
	28_2021-11-15 Berkeley Citizens Action (BCA)	1,2,3,4,7	Berkeley Citizens Action (BCA) is a non-partisan political club, which has served Berkeley since 1974, fighting for progressive policies, especially with regard to affordable housing, social justice and equality. The Steering Committee of Berkeley Citizens Action is submitting the enclosed map to the redistricting committee for your consideration, feeling that it meets the specified contiguity, compactness, population, and geographic requirements, and protects the integrity of the following communities of interest:  • Districts 2 and 3, which are South Berkeley's historically African American neighborhoods, include the following communities: San Pablo Park, West Berkeley, the Adeline Corridor, Lorin, LeConte and Bateman; In particular, the Lorin and LeConte neighborhoods, which have active community engagement, are no longer split between different council districts  • District 1 encompasses Northwest Berkeley's Gilman, 4th Street, and North Berkeley communities;  • District 4 is comprised of Central Berkeley's McGee Spaulding, North Shattuck and Downtown communities;  • District 7 restores Berkeley's traditional student district including the predominantly student parts of Northside and Southside;  • District 8 encompasses Southeast Berkeley's Panoramic Hill, Elmwood and Claremont neighborhoods;  • District 5 includes Central North Berkeley's Westbrae, Northbrae, Live Oak, Thousand Oaks, and the Solano District communities.  • District 6 includes Northeast Berkeley's South Hampton, Cragmont, Northside, Terrace View and Hills communities	St to District 2.	Violet map reflects the inclusion of Northside into District 7.	
29	Holland	1,2,3,4,/	none	portions of Shattuck	further action was taken.	



City Clerk Department

February 28, 2022

To: Independent Redistricting Commission

From: Mark Numainville, Commission Secretary

Subject: Review of Draft Items for Final Report

Attached for review are the following draft items for the Independent Redistricting Commission's Final Report:

- Letter to the City Council
- Letter to the Community
- Executive Summary
- Text of Final Report

Staff and the Subcommittee welcome general comments and suggestions from the Commission; however, significant modifications may not be able to be implemented due to timeline constraints. All materials must be finalized by March 8. The Final Report will be published on March 9 in the agenda packet for the Commission's March 16 meeting.

# **DRAFT** – IRC Letter to Berkeley City Council

**To:** Berkeley City Council Members

From: Berkeley Independent Redistricting Commission

Date: March 16, 2022

**Re:** Final Report - Independent Redistricting Commission

With this memo, the Independent Redistricting Commission transmits to the Berkeley City Council the new map of Council Districts for the City of Berkeley, approved by the Independent Redistricting Commission. We look forward to its adoption and implementation by you.

It has been an honor to serve as our city's Independent Redistricting Commission. Given that this is the first time that Berkeley redistricting has been done by a panel of independent Berkeley residents, we worked hard to both achieve our goal of creating equitable and representative City Council Districts and to adhere to the legal requirements of our mission. We also strove to represent the values that define Berkeley in our work fairness, inclusion, transparency, and representation. We actively sought out voices that might otherwise go unheard. And while no map is perfect, we reviewed multiple options, all designed to address inequities and to create maps that represent the voices we heard through extensive public input via multiple channels.

We represent a diverse group of Berkeley citizens. Eight of us were selected to ensure that each district is represented. The remaining five commissioners were selected to ensure that our commission reflects the diverse population of Berkeley. Our work was informed by rich and varied experiences and points of view, all shared in an environment of mutual respect and regard.

We made every effort to reach every citizen of Berkeley and to invite their input. Our outreach efforts were designed to raise awareness, educate the community on the redistricting process, and engage the public in active participation and debate in drawing our new Council districts.

Our work would have been impossible without the expertise, professionalism, and extensive efforts of our city staff and the tools and consultants they selected to support us. We are deeply grateful for their efforts and the ensuing results.

The map you have before you is the result of many hours spent in public hearings, reviewing public maps and community of interest submissions, and in reading correspondence sent to us from Berkeley residents. We are also grateful for the people of Berkeley for their enthusiastic participation and the thought and care that they brought to the process and the work of redistricting.

The attached report details and documents our work. We hope that it demonstrates the transparency that was paramount at every stage of the process and that it will prove useful

to future Independent Redistricting Commissions. Again, it has been an honor to serve as the City of Berkeley's Independent Redistricting Commission. We look forward to the implementation of the Council District maps.

# **DRAFT** - Letter to Berkeley Residents

**To:** All Berkeley Residents

**From:** Berkeley Independent Redistricting Commission

**Date:** March 16, 2022

Re: Final City Council District Map / Independent Redistricting Report

With this memo, the Independent Redistricting Commission transmits the new map of the Berkeley Council Districts, approved by the thirteen Independent Redistricting Commissioners, and the IRC Final Report to the Berkeley City Council and you, the residents of Berkeley.

Every 10 years, the federal government conducts the census and publishes updated population information. Berkeley must then redraw its City Council districts to reflect the changes in Berkeley population and its distribution throughout the city. As neighborhoods evolve, city council districts change boundaries to reflect the changes in population.

In 2016, Berkeley voters approved the formation of an Independent Redistricting Commission which is made up of qualified community volunteers. Per the City Charter, eight of us were selected at random to represent each council district. The remaining five commissioners were selected to ensure that our commission represents the diverse population of Berkeley. Our work was informed by rich and varied experiences and points of view, all shared in an environment of mutual respect and regard.

Our work reflects the legal requirements for determining city council districts which include a population difference of no greater than 10% across all districts, and that the districts respect the integrity and cohesiveness of neighborhoods, they are contiguous and compact, and most borders are major traffic arteries or topographical features. Political factors are not relevant to the process and were not considered.

Our work also reflects the input we received from you. We actively solicited input from residents through an outreach program designed to raise awareness, educate, and encourage participation in the redistricting process. Twenty-nine maps, 79 Community of Interest forms, and over 260 emails were submitted for our consideration. Over 170 people attended the public hearings and provided input on the maps. Based on legal considerations and public input, we drafted and heard public comment on six maps, all designed to address inequities and to create maps that represent the voices we heard through extensive and varied public input.

While no map is perfect, the final map is compliant with all applicable law and reflects the extensive input we received. We are grateful to every Berkeley resident who took the time to understand and to contribute to the process.

#### **Page 5 of 37**

Our work would have been impossible without the expertise, professionalism, and extensive efforts of our city staff and the tools and consultants they selected to support us. We are deeply grateful for their efforts and the ensuing results.

The attached report details and documents our work. We hope that it demonstrates the transparency that was paramount at every stage of the process and that it will prove useful to future Independent Redistricting Commissions. It has been an honor to serve as the City of Berkeley's Independent Redistricting Commission.

Terry Nicol, District 1, Chair, Public Submission Subcommittee Jesse Sussell, District 2
Lisa Tran, District 3, Commission Vice-Chair
Curtis Hanson, District 4
Winston Rhodes, District 5, Chair, Map & COI Subcommittee
Elisabeth Watson, District 6, Commission Chair
Rana Cho, District 7
Andrew Fox, District 8, Chair, Outreach Subcommittee
Carly Alejos, At-Large
Ronald Choy, At-Large
Deloris Cooper, At-Large
Guadalupe Gallegos-Diaz, At-Large
Sherry Smith, At-Large



#### **DRAFT**

Independent Redistricting Commission Final Report - Executive Summary

# Independent Redistricting Commission

In 2016, Berkeley voters approved the creation of the Independent Redistricting Commission to draw City Council district lines. This is the first time that Berkeley has used a community commission to redraw the district boundaries; previously, the City Council was responsible for approving the new boundaries. The Independent Redistricting Commission acts as an independent body to engage the public, receive input, and adopt an updated map of City Council district boundaries.

The Commission, composed of thirteen Berkeley residents, representing a variety of personal and professional backgrounds and different parts of the City, serves all of Berkeley in this effort that takes place only every ten years. The Commission sought, encouraged, and received public participation in the process of drawing a map of City Council districts.

# City Council's Role in Redistricting

The Berkeley City Charter spells out line drawing criteria, prohibits the Commission from considering "the residence of sitting councilmembers," and prohibits the Commission from drawing districts "for the purpose of favoring or discriminating against an incumbent, political candidate, or political party." The City Council's only role in the process is to adopt the map approved by the Commission.

# **Uneven Population Changes Required Changing District Boundaries**

Every 10 years, after the federal government publishes updated census information, Berkeley must redraw the boundaries of its City Council districts so that the City's population is evenly allocated among eight districts. Uneven changes in the distribution of the City's population since the 2010 census required boundary changes.

District	2020	2010	Change #	Change %
1	16,098	14,060	2,038	14.5%
2	16,202	14,026	2,176	15.5%
3	15,340	14,070	1,270	9.0%
4	15,736	14,082	1,654	11.7%
5	14,810	14,182	628	4.4%
6	14,629	13,966	663	4.7%
7	16,637	14,079	2,558	18.2%
8	14,981	14,115	866	6.1%
	124,433.00	112,580.00	11,853.00	10.5%

With a new total population of 124,433, all districts would have 15,554 residents if they were exactly equal (124,433 / 8 = 15,554). State law allows for a maximum deviation of 10% between the largest district and the smallest district. With the current population



numbers and the existing boundaries, the City would be out of compliance with that requirement. District 7 is 7.0% above the exactly equal number and District 6 is 5.9% below the exactly equal number for a total deviation of 12.9%.

#### **Commission Starts**

In January 2021, city staff randomly selected one commissioner for each district and those eight selected five at-large commissioners to achieve community representation by taking into consideration geographic diversity, race, age, and gender. After training by City staff, Commissioners began creating and implementing a process for soliciting, receiving, analyzing public input — community of interest forms, proposed maps, oral statements, and other communications — and drafting maps.



# **Public Input Phase**

On September 23, 2021, the Statewide Database released the official 2020 Census redistricting data used by all California redistricting bodies. The Commission held a public hearing on October 2, 2021 that launched the public input phase of Berkeley's redistricting process, beginning with the submission of Community of Interest forms, for which the Commission set no deadline. The Commission set a deadline of November 15, 2021 for the public to submit proposed maps.

The public submitted twenty-nine proposed maps, more than seventy community of interest forms, and almost 400 oral and written statements. The Commission analyzed all the input, adopted universal principles and themes to guide the creation of draft maps that had a high level of continuity with the existing council district boundaries, and included changes as needed to meet the universal criteria.

# Universal Criteria for Draft Maps

All maps are based on universal criteria:

- 1. Less than 10% population deviation.
- 2. Contiguous districts.
- Maintain Communities of Interest and Neighborhoods.
- 4. Use major arterial streets as boundaries where possible.
- Correct the features of the 2010 map that account for prior Councilmember residences.
- 6. Include at least one compact student district in every map.

# **DRAFT**

All maps include the following adjustments to the current map:

- 1. Correction for prior Councilmember residences in District 4 and District 7.
- 2. Move the census block that contains the International House to the existing student district, District 7.
- 3. Unify the Westbrae Neighborhood in District 1.
- 4. Unify the Poets Corner Neighborhood in District 2.
- 5. Unify the LeConte Neighborhood in District 3.
- 6. Unify the Lorin Neighborhood in District 3.
- 7. Unify the Halcyon Neighborhood in District 8.
- 8. Unify the Willard Neighborhood in District 8.
- Maximize the use of major arterials University Avenue, Telegraph Avenue, Sacramento Street, Spruce Street, Oxford Street, Cedar Street — as council district boundaries.

# Draft Maps: Amber, Maroon, Blue, Orange, Violet

On January 20, 2022, the Commission published the first four draft maps, each with specific themes:

- Amber was most like the adjusted current map.
- Maroon had two student districts around the UCB campus instead of the current one.
- Blue had two student districts and one West Berkeley district instead of the current two.
- Orange was like Amber for Districts 3-8 and reconfigured the area in Districts 1 and 2 into one West Berkeley district and one other district.

Based on public communications and comments at the January and February public hearings, the Commission:

- Revised Amber to adjust the border between District 3 and District 8 near the Ashby BART Station (resulting in Maber Map Version 2).
- Removed Maroon, Blue, and Orange from consideration.
- Drafted Violet, which had two student districts and two West Berkeley districts.

# Final Map: Amber Map Version 2

Based on comments at two public hearings, the Commission removed the Violet Map from consideration, and selected *Amber Map Version 2* as the final map at a public hearing.

# **DRAFT**



# 2020 POPULATION IN FINAL DISTRICTS

District	2020	
1	15,757	
2	15,785	
3	15,977	Largest
4	15,677	
5	14,770	Smallest
6	15,635	
7	15,405	
8	15,427	
	124,433	

Deviation from largest to smallest = 1,207 Allowable deviation = 1,556



The final map meets all the redistricting criteria set out in The Charter:

- Public input guided the IRC in creating the final map that respects Berkeley communities.
- The map is based on the 2020 Census for Berkeley, as modified by the Statewide Data Base, other resources, and input submitted by the public.
- The largest district has a population of 15,977.
- The smallest district has a population of 14,770.
- The spread of 1,207 between the largest and smallest districts is within the acceptable spread of less than 10 percent of the average district population of 15.554.
- The districts respect the integrity of neighborhoods.
- The districts respect the cohesiveness of neighborhoods.
- The districts are contiguous.
- The districts are compact.
- Most borders are major traffic arteries or topographical features.
- The Commission did not consider political factors.
- The Commission did not consider the residences of Councilmembers.

# Approval and Transmission to City Council

The Independent Redistricting Commission unanimously approved a map of City Council districts that will be first used in the November 2022 election and then for the next decade. On March 17, 2022, the Commission transmitted the map to the Berkeley City Council. The Commission and all Berkeley residents look forward to its adoption and implementation by the Council.



## IRC Final Map Report – DRAFT VERSION 2/28/22

Table of Contents / Topic List

I. Introduction

A. Letter to the Public

B. Letter to Council

# II. Exec Summary with Timeline

## A. Summary of Population Change

Based on the data from the final adjusted Census count, the City of Berkeley has grown by 11,853 residents, or 10.5%, between 2010 and 2020.

District 7 had the highest increase in the number of residents with 2,038, and District 5 had the smallest amount of growth with 628 residents. All eight districts saw an increase in population over the past decade.

District	2020	2010	Change #	Change %
1	16,098	14,060	2,038	14.5%
2	16,202	14,026	2,176	15.5%
3	15,340	14,070	1,270	9.0%
4	15,736	14,082	1,654	11.7%
5	14,810	14,182	628	4.4%
6	14,629	13,966	663	4.7%
7	16,637	14,079	2,558	18.2%
8	14,981	14,115	866	6.1%
	124,433.00	112,580.00	11,853.00	10.5%

With a new total population of 124,433, all districts would have 15,554 residents if they were exactly equal (124,433 / 8 = 15,554). State law allows for a maximum deviation of 10% between the largest district and the smallest district. With the current population numbers and the existing boundaries, the City would be out of compliance with that requirement. District 7 is 7.0% above the exactly equal number and District 6 is 5.9% below the exactly equal number for a total deviation of 12.9%.

District	2020	Equal Pop #	Deviation #	Deviation %
1	16,098	15,554	544	3.5%
2	16,202	15,554	648	4.2%
3	15,340	15,554	(214)	-1.4%
4	15,736	15,554	182	1.2%
5	14,810	15,554	(744)	-4.8%
6	14,629	15,554	(925)	-5.9%
7	16,637	15,554	1,083	7.0%
8	14,981	15,554	(573)	-3.7%



#### III. Acknowledgements

The Berkeley Independent Redistricting Commission acknowledges the important contributions of the many people and organizations that participated in the redistricting process. The final map is a product of countless hours of hard work and dedication. The Commission wishes to extend its sincere appreciation to the following:

- The residents and community of the City of Berkeley that participated in the process by submitting maps, community of interest forms, written comments, and public comments.
- Community organizations and entities that assisted in reaching out to their constituencies and encouraging participation.
- UC Berkeley Administration
- Associated Students of the University of California
- Former Commissioners Jose Lopez, Samuel Taplin, and Simelia Rogers
- Alternate Commissioners Cindy Simon Rosenthal, Sarah Lorraine Price, Brandon James Yung, Bethany Andres-Beck, Steve Toub, Michael Streeter Lewis, Narendra Dev, Ian Schweickart, Stephen W. Wood, Susan A. Murphy, and Karl Batten-Bowman
- The Berkeley City Attorney's Office and Deputy City Attorney Samuel Harvey
- The Berkeley City Clerk Department and City Clerk Mark Numainville, Assistant City Clerk Sarah Bunting, and Assistant City Clerk April Richardson
- The Berkeley Department of Information Technology and GIS Analyst Makinde Falade, and Senior Systems Analyst Jason Ferguson
- Redistricting Partners
- The Berkeley Public Library
- Berkeley Unified School District

#### IV. History and Mission of the Independent Redistricting Commission

Redistricting is the process of adjusting electoral district boundaries to ensure districts are balanced with the same number of residents. Every 10 years, Council district boundaries are reviewed to account for population changes following the Census.

Berkeley utilizes a district-based system of electing councilmembers and has done so since 1986. The city is divided into eight geographic areas called "districts." One councilmember is elected from each district by the voters living in that district. Other elected officers (such as Mayor and Auditor) are elected at-large, meaning they can live anywhere in Berkeley and are elected by all of Berkeley's voters.

On November 8, 2016, Berkeley voters approved Measure W1, amending the City's Charter to transfer responsibility for drawing electoral boundaries from the City Council to an Independent Redistricting Commission (the "Commission"). The measure was intended to establish a redistricting process that is open to the public, meets the requirements of law, and is conducted with integrity, fairness, and without personal or political considerations. Composed of thirteen members with broad community representation, the Commission acts as an independent body to engage the public and adopt an updated map of City Council district boundaries.



#### V. Regulatory Governance

The work of the IRC was primarily governed by three statutes, City Charter Section 9.5, Berkeley Municipal Code Chapter 2.10, and the Fair Maps Act contained in Assembly Bill 849 and Assembly Bill 1276. The full text of these statutes are attached as Appendices D.

#### Charter Section 9.5 (Measure W - 2016) appdx

On November 8, 2016, Berkeley voters approved Measure W1, amending the City's Charter to transfer responsibility for drawing electoral boundaries from the City Council to an Independent Redistricting Commission. The measure was intended to establish a redistricting process that is open to the public, meets the requirements of law, and is conducted with integrity, fairness, and without personal or political considerations.

Maps created by the Commission are subject to the criteria outlined in Charter Article V, Section 9.5. The Commission is required to take into consideration topography, geography, cohesiveness, contiguity, and integrity and compactness of the districts, as well as existing communities of interest. The Commission must also utilize easily understood district boundaries such as major traffic arteries and geographic boundaries (to the extent they are consistent with communities of interest). The geographic integrity of a neighborhood or community of interest must be respected to the extent possible.

As used here, "communities of interest" means contiguous populations that share common social and economic interests. These populations should be included within a single district for purposes of effective and fair representation. Examples of "common social and economic interests" are areas where people:

- Share similar living standards
- Use the same transportation facilities
- Have similar work opportunities
- Have access to the same media of communication relevant to the election process
- Live in neighborhoods
- Are students/have organized student housing
- Have shared ages
- Have shared racial demographics

In the context of redistricting, communities of interest do not include relationships with political parties, incumbents, or political candidates. Furthermore, council districts cannot be drawn for the purpose of favoring or discriminating against an incumbent, political candidate, or political party; i.e., the Commission could not consider the residence of current Councilmembers and a current Councilmember could be "drawn out" of their current district. However, the Commission was permitted to consider existing district boundaries as a basis for developing new district boundaries.

# Berkeley Municipal Code (Chapter 2.10) appdx

As provided for in Charter Section 9.5, the City Council adopted Chapter 2.10 of the Municipal Code as the implementation ordinance for the redistricting process. Chapter 2.10 clarifies various processes for commissioner application and selection, as well as provisions related to compensation, commissioner removal, quorum, public interactions, and selection of a special master for impasse.



#### Fair Maps Act (AB 849 and AB 1276) appdx

State Assembly bills that create standardized, fair redistricting criteria that keeps communities together, prohibits partisan gerrymandering for local districts, and adjusts timing of map adoption so they fit with the California election cycle. Please be advised that only certain portions of these bills apply to Charter Cities such as Berkeley.

### Voting Rights Act (not an appendix)

The Federal Voting Rights Act (FVRA) helps to ensure that there is no denial or abridgement of the right to vote on account of race, color, or membership in a language minority group. Council districts can be adjusted to help remedy such abridgement if the historical and demographic data provide adequate justification.

Section 2 of the Voting Rights Act provides the protections for populations where it is shown that conditions exist wherein the political processes are not equally open to participation by members of a protected class of citizens. Analysis of Berkeley's demographics by the redistricting consultant, and further investigation by staff counsel shows that the conditions and demographics in Berkeley do not provide adequate justification under the FVRA for the creation of a majority minority district(s) in the 2020 map. Thus, the FVRA is not a primary guiding regulation in the Berkeley process.

#### Brown Act (not an appendix)

The Brown Act is California's open meetings and public participation law for legislative bodies. The Independent Redistricting Commission is covered under the Brown Act. All meetings and proceedings of the IRC have been conducted in accordance with Brown Act for noticing, participation, and public access to the decision-making process.

#### VI. Representative Commission

#### A. Application and Selection of Commissioners

As mandated by the City Charter and Municipal Code, the potential commissioners must submit an application to the City. The district commission members are selected by random draw and then the atlarge members are appointed by the district representatives.

After extensive community outreach, the application period opened September 8, 2020 and ran through October 9, 2020. Applicants were required to submit basic information, demographic information, an eligibility questionnaire, disclosable contributions, a 300-word written statement, and certification of a background check. The City received 138 applications for the IRC, and 80 of those 138 completed the process to become eligible for the random draw for district commissioners.

The random draw process selected one commissioner from each of the eight council districts and one alternate commissioner from each of the eight districts. The first person selected in each district was seated on the commission and the second person selected was designated as the alternate for that district.

The applicant pool was predominantly male and white. Therefore, it was not a surprise when the results of the random draw created a commission that reflected the demographics of the applicant pool.



Race/Ethnicity	Gender	Commissioners	Outcomes			
Asian/ Pacific Islander	F	1	By-district commissioners			
	M	0	selected randomly are primaril male and white:			
Black Hispanic	F	0	male and write:			
	M	0	<ul><li>75% Male</li><li>75% White</li></ul>			
	F	0	<ul> <li>75% White</li> <li>0% Black/Other/Bi-Racial</li> </ul>			
	М	1	• 1 Student (White, Male)			
Other/Bi-Racial	F	0				
	M	0				
White	F	1				
	М	5				

#### B. Diversity Considerations for At-Large

Pursuant to Charter Section 9.5(B)(6), in appointing the remaining five at-large members and alternates, the district commissioners shall attempt to achieve community representation by taking into consideration geographic diversity, race, age, and gender. The Independent Redistricting Commission application collected demographic information and the applicants also submitted a written statement outlining their qualifications to serve on the Commission.

The five at-large appointees resulted in a significantly more diverse demographic makeup of the Commission as seen in the table below.

Name	Туре	Race	Gender	Age	District
Carly Alejos	At-Large	HISPANIC	Female	18-25	4
Delores Cooper	At-Large	BLACK	Female	66+	1
Simelia Rogers	At-Large	BI-RACIAL (BLACK/WHITE)	Female	18-25	1
Sherry Smith	At-Large	WHITE	Female	66+	6
Ronald Choy	At-Large	ASIAN / PACIFIC ISLANDER	Male	66+	8
Jose Lopez	District 1	HISPANIC	Male	26-35	1
Jesse Sussell	District 2	WHITE	Male	46-55	2
Lisa M. Tran	District 3	ASIAN / PACIFIC ISLANDER	Female	26-35	3
Curtis Hanson	District 4	WHITE	Male	36-45	4
Winston Rhodes	District 5	WHITE	Male	46-55	5
Elisabeth Watson	District 6	WHITE	Female	56-65	6
Samuel Taplin	District 7	WHITE	Male	18-25	7
Andrew Fox	District 8	WHITE	Male	26-35	8

While there have been changes to the Commission demographics due to commissioner resignations, the Commission maintained a diverse and representative membership. The final membership of the Commission is below.



Name	Туре	Race	Gender	Age	District
Carly Alejos	At-Large	HISPANIC	Female	18-25	4
Delores Cooper	At-Large	BLACK	Female	66+	1
Lupe Gallegos-Diaz	At-Large	HISPANIC	Female	56-65	2
Sherry Smith	At-Large	WHITE	Female	66+	6
Ronald Choy	At-Large	ASIAN / PACIFIC ISLANDER	Male	66+	8
Terry Nicol	District 1	WHITE	Male	36-45	1
Jesse Sussell	District 2	WHITE	Male	46-55	2
Lisa M. Tran	District 3	ASIAN / PACIFIC ISLANDER	Female	26-35	3
Curtis Hanson	District 4	WHITE	Male	36-45	4
Winston Rhodes	District 5	WHITE	Male	46-55	5
Elisabeth Watson	District 6	WHITE	Female	56-65	6
Rana Cho	District 7	ASIAN / PACIFIC ISLANDER	Female	46-55	7
Andrew Fox	District 8	WHITE	Male	26-35	8

## C. Commissioner Training / Workflow

After the full membership of the Commission was seated, the Commission began a training program in the spring of 2021. The training topics were presented by specialists in their fields including Redistricting Partners Consultants, Voting Right Act Attorneys, Community of Interest Experts, and staff from the City Attorney's Office and the City Clerk Department. Training topics included:

- Meeting procedures and parliamentary procedures
- The Brown Act
- Conflict of Interest Laws
- State and Local Redistricting Laws
- Best Practices for Redistricting Commissions
- Communities of Interest
- Federal Voting Rights Act

The trainings were conducted between March and June of 2021 to prepare the commission for the start of the redistricting process in August when the federal Census data was released.

#### D. Bylaws development and adoption (Appendix E)

On March 17, 2021, the Independent Redistricting Commission requested that staff prepare draft bylaws to augment the existing rules for conducting Commission business contained in the City Charter, Municipal Code, and Commissioners' Manual. In preparing the draft bylaws, staff incorporated feedback from the Commission's discussion, and reviewed materials from similar local redistricting commissions in California. The bylaws include such topics as public comment procedures, rules of debate and decorum, and length of meetings. The final bylaws were adopted on June 9, 2021.

One important area of focus for the commission in the development of the bylaws was consensus. The specific language below from the bylaws demonstrates the Commission's commitment to fair, honest, and productive decision making.



#### Consensus

The Commission recognizes the importance of bringing diverse perspectives to form collective decisions throughout the redistricting process. To the greatest extent possible, the Commission agrees to strive for consensus when making decisions.

The Commission's principles for building consensus include:

- All participants are equal.
- We will not exclude any relevant topic from discussion.
- We welcome differing opinions as helpful to our work.
- We will listen actively when others are speaking.
- Those who are not in agreement will voice their reservations, concerns, and opinions.

We acknowledge that consensus does not mean unanimous agreement. Below are degrees of agreement that Commissioners may consider as the Commission seeks to build consensus:

- I fully agree with the action.
- I substantially agree with the action.
- I have reservations, but I support the action.
- I do not agree with the action; however, I have shared my opinions during the discussion and I support the Commission's action.

# VII. Transparent Process / Meeting Data (appendix)

Since its inception in January of 2021, the Commission has met 32 times. Full meeting detail is available in Appendix F. The commission has held five public hearings, one before the release of Census data and four after the release of Census data in compliance with the City Charter and the California Fair Maps Act. The five dedicated public hearings were held on:

- July 10, 2021
- October 2, 2021
- January 27, 2022
- February 17, 2022
- February 28, 2022

The Commission is a Brown Act legislative body and has been open and welcoming of public input at every regular meeting, special meeting, and public hearing. All public agendas, meeting packets, revised materials, and communications have been provided to the public in accordance with state open meeting laws. There was also a significant amount of written public testimony in Community of Interest Forms and general written communications to the Commission.

The ability to meet in a virtual environment was one opportunity created by the pandemic and the State Declaration of Emergency that suspended certain aspects of the Brown Act. The Commission never met in person, but each meeting was available on Zoom and provided an opportunity for public comment. In this medium, the meetings were able to be recorded and shared for viewing, which would not have occurred had the meetings been in-person.

Virtual meetings provided the public with the opportunity to participate from their home and eliminated the need for vehicle trips and attendance at in-person meeting locations during the evening and on



weekends. While the virtual meeting is not ideal for map viewing, it does provide participation benefits and allows greater access for persons with mobility limitations and limited access to transit.

VIII. Community Outreach

A. Involvement / Engagement – Awareness / Education / Engagement

Public outreach to the community is an essential element of the redistricting process, and it is mandated in both our local regulations and in state legislation. The City has supported the work of the Independent Redistricting Commission to ensure it meets and exceeds its obligations to engage the community as the Commission redraws the council district boundaries.

The community outreach was conducted in three phases. In the summer and fall of 2020, the City began the "Awareness" phase of the community outreach plan to encourage applicants for the IRC. Next, starting in the spring of 2021, the "Education" outreach phase began to inform the public about the mission of the IRC and the plan for completing redistricting. The last phase was the "Engagement" phase of outreach starting in the fall of 2021. This phase focused on encouraging public participation though community of interest forms, public map plans, and participation in the deliberations leading to a final map.

Of course, the ambitious plan for the awareness phase was curtailed somewhat by the limitations of the COVID-19 Shelter-in-Place orders, but staff was able to pivot away from in-person activities and use more of the outreach budget for print and social media advertising, and harness established networks of the City's community partners.

In the spring of 2021, the IRC formed a subcommittee to work with staff on the development and implementation of the outreach plan; and to advise staff and the full commission of resource needs, goals, objectives, and accomplishments for public engagement. The outreach subcommittee rounded-out a plan that targets a diverse population of Berkeley residents through a variety of outlets. Two additional subcommittees assisted with outreach activities. Summary information for all three subcommittees is below.

### **Community Outreach Subcommittee**

Commissioners Fox, Watson, Smith, Hanson, Tran, and Gallegos-Diaz

**Mission:** To determine and oversee a public outreach strategy for informing Berkeley residents about the activities of the Independent Redistricting Commission, and in particular to highlight opportunities for public input into the Commission's deliberations, with the goal of reaching a maximally broad audience across Berkeley's diverse communities.

**Activities:** Provided comprehensive direction to City Staff for the execution of a public awareness campaign around the Commission's activities, including guidance on tactics for paid, earned, and owned media dissemination. Notable highlights included coordination with staff on multiple press placements, research and direction for a print and online media advertising campaign, and instruction on outreach to community organizations.

**Outcome:** The Subcommittee's outreach campaign, ably executed by City Staff, raised public awareness of the Commission's work and generated attendance, participation, and written input from a diverse range of Berkeley constituencies that accelerated significantly during the mapmaking process. Members of the Subcommittee also created the PowerPoint presentation for the July 10, 2022 public hearing.



# **Commission Slogan Subcommittee**

Commissioners Cooper, Gallegos-Diaz, and Sussell

**Mission:** The Slogan Subcommittee was comprised of Commissioners Lupe Gallegos-Diaz; Jesse Sussell; and Delores Cooper. At the direction of the full commission on September 8, 2021, they were charged with creating a slogan that would be used on all Independent Redistricting Commission publicity documents.

**Activities:** The subcommittee met for the first time on September 14 and came up with six potential slogans. At the commission meeting on September 22, the subcommittee presented seven slogans for the entire commission to vote on, one of which had previously been submitted by commissioner Ronald Choy on Sept 8.

- 1. People Power to make a fair City Council district map by April 1, 2022.
- 2. Mapping our communities.
- 3. Mapping our communities with the people's voice.
- 4. Mapping our Berkeley communities: redistricting by the people.
- 5. The people's voice: mapping our communities.
- 6. The people of Berkeley decide.
- 7. Berkeley Redistricting: decided by the people.

**Outcome:** By a majority vote on September 22, the commission adopted the following slogan: "Mapping Berkeley Communities: Redistricting by the People."

# **Daily Cal Op Ed Subcommittee**

Commissioners Fox, Alejos, Smith, Taplin

**Mission:** To generate on behalf of the Independent Redistricting Commission an OpEd submission for the opinion section of The Daily Californian encouraging UC Berkeley student participation in the redistricting process, and to assist City Staff in successful placement of the same.

**Activities:** The OpEd subcommittee met on multiple occasions to brainstorm, draft, and refine an 800-word opinion piece for The Daily Cal that summarized the redistricting process and invited students to make their opinions known to the commission.

**Outcome:** The OpEd was submitted by City Staff on behalf of the subcommittee and was accepted by the newspaper's editors for publication. It appeared in print and online on October 19, 2021.

The outreach plan drew from past experience and existing infrastructure to guide the outreach efforts. Throughout the process, the City performed extensive outreach through community a list of over 400 local organizations, utilization of the BUSD and City Library e-newsletters, paid advertising, editorial interviews, earned media, in-person outreach events, City email subscriptions, community messages, social media, direct engagement with community organizations, the city website, the online community calendar, and pass-through information from City Council members to residents.

The IRC played an important role in the development and implementation of the outreach plan, while adhering to the limitation in the municipal code about interacting with the public outside of noticed meetings. The work accomplished at noticed meetings of the IRC was an important part of the



engagement with the public, whether virtual or in-person. The initial Outreach Plan is included in Appendix A.

While COVID-19 restrictions limited the Commission's ability to use some traditional in-person events, staff was still able to conduct several in-person events in 2021 to raise awareness, educate the public, and solicit feedback and participation from the community.

The principal method for obtaining input from the community was the <u>Community of Interest Form (Appdx. B)</u>. Staff developed a community of interest form to solicit input from residents about important groups, neighborhoods, and communities that impact how district lines are drawn. The form was based on best practices from other cities in the region and has been reviewed and improved by the expertise of our consultants at Redistricting Partners.

Over the course of the process, staff has maintained an Outreach Log to keep a record of significant outreach activities. The Log has over 110 entries and is attached as Appendix C.

## B. Graphic design consultant

The Commission Secretary hired a graphic designer to create the IRC logo, "people" graphic for the IRC, and establish branding color scheme for materials and the web. The particular logo was chosen to be inclusive and cover a wide range of demographic categories in an illustrative format. The coloring and logo were used throughout the campaign.

### C. Web content and resources

The City used the Commission webpage template to post relevant information, documents, agendas, minutes, meeting presentations, and meeting videos.

In October 2021 at the start of the Public Map Submission Period, a new website (the Hub-www.cityofberkeley.info/redistricting/) was created to provide a platform that was more graphically engaging and simpler to navigate for displaying essential information and the draft maps. The Hub webpage had more capability to display graphics and illustrative designs. The Hub also included an interactive GIS map with several layers of data. Users could turn layers on and off to view and analyze neighborhoods, transit lines, schools, parks, community centers, libraries, and public facilities in relation to the council districts in the public map proposals and commission draft maps.

### D. Translation of materials & interpretation at public hearings

The outreach materials for the initial Commissioner application period, the application, the public submission packet and Community of Interest Forms were all translated into Spanish. The California Secretary of State established the required translation languages for each city in the state. Berkeley was required to translate all materials into Spanish. In addition, the five public hearings all featured live, real-time interpretation into Spanish and were recorded. The recordings were posted on the IRC webpage.

#### IX. Census Count

In early 2021, the U.S. Census Bureau announced that final Census data would be released by September 30, 2021 instead of the original March 31 release date. Ultimately, the raw Census data was released on August 17, 2021. The release of final data in California was further delayed until September 20, 2021 to allow time for the reallocation of prisoner population data by the UC Berkeley Map Project.



The delay of Census data placed the state and all local jurisdictions in a difficult position regarding the redistricting timeline for the 2022 election cycle. The City Charter provides for an extended deadline in the event of a delay in the Census data, however, this deadline (June 20, 2022) would have been after the deadline to provide new maps the Registrar of Voters for the 2022 election. The Commission decided early in the process to stay on a schedule that would allow the new districts to be used in the 2022 general municipal election.

In August 2022, the US Census released in a "legacy format" the data from the decennial census, identifying the whole count of persons and where they resided as of April 1, 2020. This initial point-intime count for Berkeley was 124,300. After the state required reallocation of prison population conducted by the Statewide Database at UC Berkeley, the adjusted final population for Berkeley is **124,433**.

The final block by block census data was loaded into the Maptitude mapping software program and used to create the paper maps for public submissions as well as the electronic maps created by the public and Map Drafting Subcommittee. This single data set is the only official population and demographic data that was be used for redistricting purposes. The Commission did not consider potential future development, estimated student enrollments, or any other possible future factors.

While the 2020 Census Count was subject to significant challenges, including the potential inclusion of citizenship questions, the onset of the COVID-19 pandemic, and the uncertainty about the enumeration of the student population, the City of Berkeley maintained a high response rate for the Census questionnaire. This was due to significant outreach efforts and mitigating efforts by the Alameda County Complete Count Committee and UC Berkeley.

	2020 Self Response Rate	2010 Self Response Rate
Berkeley	72.5%	72.3%

The Alameda County Board of Supervisors deemed Census 2020 as a priority and authorized the creation of the Alameda County Complete Count Committee (CCC). The CCC first met on November 18, 2018 and was chaired by Supervisors Wilma Chan and Nate Miley. The CCC consisted of a broad coalition of community and faith-based organizations, volunteers, educational institutions, cities, and elected officials. The CCC focused on general community engagement and specific community engagement to reach residents who have been historically undercounted, including low-income individuals, immigrants, people with limited English proficiency, people of color, young children, people with disabilities, and people residing in overcrowded housing or whom are unhoused. Staff from the City of Berkeley actively participated in CCC activities and were regular contributing members of the Local Government Subcommittee of the CCC.

Census 2020 officially concluded on October 15, 2020. Despite the significant challenges faced by the census in 2020, the final Census 2020 Self-Response Rate for Alameda County was 75.8%, ranking 7th amongst California counties. Alameda County achieved a higher "Self-Response Rate" than Census 2010 by 5.6%. A full accounting of CCC objectives and activities can be found in the CCC Final Report in Appendix G.



In addition to the County's efforts, UC Berkeley engaged in significant efforts to gain the best Census count possible of UC students given the onset of the COVID-19 pandemic and the difficult political context of the Census count under the previous presidential administration.

In early March of 2020, UC Berkeley Chancellor Carol Christ announced the university's move to virtual instruction in response to the growing COVID-19 pandemic. This announcement was followed shortly thereafter by local, county, and statewide declarations of emergency that resulted in thousands of students leaving Berkeley and returning to their hometowns. All non-essential in-person activities were severely limited.

UC Berkeley's outreach efforts were substantially aided by the Alameda County Complete Count Committee. While both organizations rapidly shifted towards electronic outreach efforts, reaching students proved immensely difficult as they began to shelter in place. When students returned to their hometowns, they were likely counted at those locations, since the general instructions are to be counted where you are residing on Census Day (April 1). UC Berkeley sent instructive emails to students to mitigate this factor, most of which were unopened since they came alongside emails informing students about pass/fail semesters or cancellation of graduation. The Associated Students of the University of California (ASUC) was funded to do outreach, but their planned in-person events couldn't be carried out and the substitute online events were poorly attended. Several other outreach efforts were attempted in the census tracts close to campus between April and October of 2020.

UC Berkeley was able to provide the USCB with the count of students in the UC residence halls and some co-op housing. UC Berkeley counsel expressed concerns regarding data privacy and sharing any data for their undocumented students. Thus, UC only provided USCB with the following records: First name, last initial, year of birth, and dormitory street address (not unit number); and excluded race, ethnicity, and gender data. This was due to compelling concerns that under the former presidential administration, data would be shared with other government agencies and could lead to adverse consequences for the undocumented student population. Ultimately, this method of data reporting was adopted by the entire University of California system as a compromise to help achieve census participation while protecting the undocumented community.

Despite these challenges, it is worth noting that District 7, which includes UC Berkeley and the Southside Neighborhood, grew more in population from 2010 to 2020 than any other council district, which indicates that response efforts did somewhat mitigate the student undercount.

While it is informative to understand the circumstances that led to the expected undercount of UC Berkeley students, there was no avenue for appealing the final count with the United States Census Bureau that would have resulted in adjustments to the official census data. The IRC was legally mandated to use the 2020 Census data for the purpose of determining equal district population, which is the primary consideration in the redistricting process.

### X. Required Redistricting Criteria Summary – Map Criteria

In considering the Census data and the input from the public (COI Forms, Maps, written communication, public comments), the IRC operated under the guidelines of the regulatory governance described in Section V.



Below is a description of the provisions of state law and City Charter and how they are applied to the task of redistricting.

"The Independent Redistricting Commission shall be solely responsible for drawing City Council district boundaries in accordance with state and federal law and this Charter, and shall make adjustments as appropriate, taking into consideration public comment at public meetings and public hearings." (Charter sec. 9.5(a)(1)

# A. Eight Equal Districts

This criterion is the most universal, and there are controlling regulations in both state law and the City Charter. The language in the City Charter states that "[T]he eight City Council districts shall be as <u>nearly equal in population</u> as may be according to the most recent decennial federal census." (Charter sec. 9.5(f)(1).) In the State Elections Code, it uses the phrase, "Substantially equal in population" (Cal. Elec. Code sec. 21621(a).)

The basic premise of why jurisdictions must redistrict after every Census is Equal Protection – "one person, one vote" with the justification that "the vote of any citizen is approximately equal in weight to that of any other citizen." (*Reynolds v. Sims*, 377 U.S. 533, 579 (1964).)

For local redistricting in California a deviation of less than 10% deviation is required pursuant to a 1990 case, *Garza v. County of Los Angeles*. In this context the "deviation" is the difference between least populated and most populated district.

Berkeley's total population is 124, 433. If you divide that number by eight (districts) of exactly equal population the "equal district population" number is 15,554. Ten percent deviation from the equal district population number is 1,556. Thus, the difference in population between the most populous district and the least populous district must be less than 1,556.

### B. City Charter Criteria

City Charter Section 9.5(f) states that the Independent Redistricting Commission shall take into consideration Contiguity, Compactness, Topography, Geography, Cohesiveness, Integrity, and Communities of Interest.

State law lists specific criteria in an order of priority (Elec. Code sec. 21621(c), however, this priority is not binding on Berkeley since the City Charter has a complete set of criteria listed. The state priority is 1) Contiguity; 2) Neighborhoods/Communities of interest; 3) Easily identifiable boundaries; and 4) Compactness.

Contiguity: All parts of a district are connected to one another. There cannot be any "islands" – all parts of a district must be connected by a single unbroken border. The Elections Code further describes that "Areas that meet only at the points of adjoining corners are not contiguous. Areas that are separated by water and not connected by a bridge, tunnel, or regular ferry service are not contiguous." (Cal. Elec. Code sec. 21621(c)(1).)

Compactness: Defined in state law as "not bypassing nearby populated areas in favor of more distant populated areas," compactness refers to the shape of the district. A circle is the ultimate "compact" shape and shapes that have a high ratio of perimeter to area and contorted boundaries would be comparatively less compact.



Topography/Geography: Does the map account for significant topographical or geographic features (both natural and artificial)? This usually refers to hills, valleys, ridges, open spaces, rivers, etc. It is not a disqualifying feature to cross a significant feature provided that it is justifiable under other criteria considerations.

Easily Understood Boundaries/Major Traffic Arteries/Geography: The City Charter directs the Commission to use easily understood boundaries like major traffic arteries, but only to the extent that they are consistent with communities of interest.

Cohesiveness/Integrity: Do the district boundaries makes sense given the defined neighborhoods and communities of interests that have been identified? In this instance there may be more than one right answer as there may be competing communities of interest identified in overlapping or nearby areas. The Charter directs that "The geographic integrity of a neighborhood or community of interest shall be respected to the extent possible." (Charter sec. 9.5(f)(2).)

## Communities of Interest

This criterion is one of the principle foundations of modern redistricting. A Community of Interest (COI) is a contiguous population which shares common social and economic interests that should be included within a single district for purposes of its effective and fair representation.

Such shared interests include but are not limited to those common to areas in which the people share similar living standards, use the same transportation facilities, have similar work opportunities, or have access to the same media of communication relevant to the election process, as well as neighborhoods, students, organized student housing, shared age, and racial demographics. Communities of Interest shall not include relationships with political parties, incumbents, or political candidates.

With regards to COIs the Charter states that "The geographic integrity of a neighborhood or community of interest shall be respected to the extent possible without violating State or Federal law or the requirements of this Section" (Charter sec. 9.5(f)(2)). The Charter also states that the new map "[S]hall utilize easily understood district boundaries such as major traffic arteries and geographic boundaries  $\underline{to}$  the extent they are consistent with communities of interest."

### C. Prioritizing Criteria

Unlike State law, the Charter does not list redistricting criteria in order of priority. However, looking at Charter in the context of state and national redistricting principles, a general prioritization emerges:

- 1. Equal Population
- 2. Contiguity
- 3. Neighborhoods/Communities of Interest ("Shall be respected to the extent possible without violating federal or state law.")
- 4. Easily understood boundaries such as traffic arteries & geographic boundaries ("Shall utilize to the extent consistent with communities of interest.")
- 5. Compactness
- 6. Topography, geography, cohesiveness and integrity

The first two criteria are "Yes/No" criteria. If a map is outside the 10% deviation or it has non-contiguous boundaries, then it is not compliant on its face. The remaining criteria ore comparative and may be incorporated into a compliant map in varying degrees depending on the specific facts and considerations of the process and the community participation and testimony. As noted above, the Charter does not



enumerate a strict priority so this ranking is not a strict roadmap, but thoughtful and defensible way of organizing the Charter's requirements.

All the criteria are interrelated, and depending on the issues presented in the maps and the competing communities of interest, certain criteria may be prioritized over others in pursuit of the most compliant map possible.

### D. Consideration of Race in Redistricting

The Berkeley City Charter lists "racial demographics" as a shared interest that can create a community of interest. However, the U.S. Supreme Court has determined that race cannot be a "predominant factor" in redistricting. Thus, the IRC was advised to avoid expressly discussing race as a factor in redistricting and cannot use race to move a district line.

In certain instances, Section 2 of the Federal Voting Rights Act can be applied to prohibit drawing districts in ways that improperly dilute voting power based on race, color or language minority group. In order to Section 2 to be applied, certain conditions must be present. The requirements of a Section 2 lawsuit (Thornburg v. Gingles, 478 U.S. 30 (1986)) are listed below.

- 1) Must be able to draw a geographically compact district where minority group is majority
- 2) Minority group must be politically cohesive (pattern of voting for the same candidates)
- 3) White majority must regularly vote as bloc to defeat minority-supported candidates

Analysis of Berkeley's demographics by the redistricting consultant and staff counsel determined that the demographics in Berkeley do not provide adequate populations to create a majority minority district, thus failing to meet the first required condition.

### E. Prohibited Considerations

The City Charter additionally lays out four specific points of guidance for the Commission.

First, communities of interest shall not include relationships with political parties, incumbents or political candidates (Charter sec. 9.5(f)(2)).

Second, districts may not be drawn to favor or discriminate against an incumbent, political candidate or political party (Charter sec. 9.5(f)(3)).

Third, the Commission is prohibited from considering the residence of sitting councilmembers (Charter sec. 9.5(f)(5)). If the new map removes a sitting councilmember from their district, the councilmember will continue to serve until the end of their term (Charter sec. 9.5(f)(6))

Fourth, the Commission may consider existing district boundaries. The Charter directs that if the new map deviates substantially from the existing districts, the Commission must explain the reasons in its final report (Charter sec. 9.5(f)(4)).

# XI. Timeline?

XII. Subcommittees (purpose, duration, membership)

To assist in the public submission process, information analysis, and map development work of the Commission, the IRC created four ad hoc subcommittees. A brief description of the mission, tasks, and outputs of the subcommittees is provided below.



- Public Submission Packet Subcommittee
- Map and Community of Interest Review Subcommittee
- Map Drafting Subcommittee
- Final Report Drafting Subcommittee

## **Public Submission Process Subcommittee (7/21/21)**

Commissioners Choy and Nicol

**Mission:** Develop a packet of information that the public could use to prepare and to submit community of interest (COI) statements and proposed maps to the IRC.

Activities: 1) Create a self-contained paper packet of instructions on how to prepare and to submit COI statements or proposed redistricting maps to the IRC. The instructions had URL links to the basic information a person would need. 2) Post these instructions on the IRC website with live links to supplemental material. 3) Hard-copy versions of the information packet, including paper COI and map forms, were available at the City Clerk Department throughout the submission period. 4) Create a Power Point presentation for a public hearing, explaining the COI and map forms and how to use Maptitude for online maps, emphasizing the deadline of 15 November 2021, midnight, to submit proposed maps to the IRC.

**Outcome:** The information was posted on the IRC website and presented during a public hearing on October 2, 2021. Hard copies were available at the City Clerk Department.

## Map and Community of Interest Review Subcommittee (10/6/21)

Commissioners Rhodes, Cooper, Watson, Tran, Sussell, and Nicol

**Mission:** Review, analyze, and summarize feedback from submitted Community of Interest forms and maps submitted by members of the public as part of the City of Berkeley Independent Redistricting Process.

Activities: Created a matrix from Community of Interest forms submitted by the public to the Independent Redistricting Commission to review and summarize location, impact and rationale of modifying and/or redrawing council districts; and a map review matrix to evaluate submitted maps identifying City Charter requirements and applicable state and federal law so mapping suggestions and themes are utilized to finalize the drawing of 2022 council district maps.

**Outcomes:** Presented the populated COI and submitted map matrices to the IRC. The COI matrix was specifically leveraged to ensure that the draft maps developed by the IRC met the goal of COI contiguity for as many COI submissions as practical. The submitted map matrix was leveraged to identify themes which would then guide the development of the draft maps that the IRC presented to the public for their input.

# Map Drafting Subcommittee (1/10/21)

Commissioners Rhodes, Nicol, Alejos, Fox

**Mission:** To prepare draft redistricting maps synthesizing City Charter requirements, State and federal law, submitted community of interest forms, maps submitted by community members, and guidance from



the Independent Redistricting Commission. These maps were based on themes identified from submitted COI forms and submitted maps from community members.

**Activities:** Prepared four initial maps based on major redistricting map themes and Commission direction for review and refinement and subsequent maps that reflected further public input and IRC discussion.

**Outcome:** Prepared two rounds of draft redistricting maps and explanatory memos (four maps for the first round, two maps for the second) that formed the basis for creation of the final Independent Redistricting Commission approved map.

Final Report Drafting Subcommittee (12/15/21)
Commissioners Watson, Choy, Alejos, Smith, Cho, Gallegos-Diaz

Mission:

**Activities:** 

**Outcome:** 

## XIII. Communities of Interest

As noted above, a Community of Interest is a concentrated population which shares common social and economic interests that should be included within a single district for purposes of its effective and fair representation.

For the current redistricting process, a Community of Interest (COI) is a technical term that has significant meaning in the exercise of redistricting. The public input from COIs is an essential component of the process and is an invaluable asset to the commission when discussing map changes and learning about the community identities and preferences. The COI forms are one of the primary building blocks of the redistricting process.

### A. Form Launch – July 10, 2021 Public Hearing

At the first public hearing on July 10, 2021, the IRC launched its online Community of Interest Form. The presentation to the public provided information on the definitions of COIs, their importance in the process, and how to find and submit the forms to the Commission. The presentation was recorded and posted on the Commission website.

### B. Logging and Analyzing COIs

Throughout the process, the COI forms have been accepted, logged, and analyzed by commissioners, public map submitters, and the general public. The Map & COI Subcommittee created and updated a COI Matrix in order to facilitate the intake of information for the commission. The COI matrix and forms are included as Appendix # and Appendix # respectively.

The subcommittee provided a brief statement related to its approach to the information and analysis including the values and goals in reviewing public input.

- **Responsive:** Ensure that public comment is acknowledged.
- Inclusive. Consider any input that we receive in any form.



- Fair / Equitable / Legal. We will follow legal guidelines in determining what to do with the input that we receive.
- **Actionable.** We will focus on mappable, geographic discussion and decisions or suggestions that are specific, and possible to infer.

# C. Themes in COIs (Matrix)

The Berkeley community raised a wide range of concerns in their submissions. Many relate to city services, neighborhood character, equity, diversity, and resource allocation across districts. The Subcommittee captured themes raised in each submission in the matrix. The link between council district boundaries and city government services is not always direct, but it was important to capture the concerns of Berkeleyans. The COI matrix summarizes COI feedback received in order to help evaluate submitted redistricting maps, help formulate draft IRC maps, and highlight the community concerns expressed to the IRC.

# XIV. Map Submission Period (10/2 – 11/15)

As required in state and local regulations, the IRC must accept maps and redistricting plans from the public as part of the redistricting process. The IRC provided the public with a 44-day window in which to create and submit maps for consideration by the Commission. Extensive public outreach was conducted to make the public aware of the map submission period and Commission staff provided multiple demonstrations of the map creation software and use of the paper maps. In total, the IRC received 29 maps from the public during the map submission period. Of the 29 maps, 14 were submitted on paper and 15 were submitted electronically.

## A. Public Hearing #2 October 2, 2021

On October 2, 2021 the IRC held a public hearing to educate the public about the map submission period, provide detail on the required criteria for council district maps, and demonstrated how to use the mapping software and paper maps to submit a district map. The presentation and the mapping software demo were recorded and posted to the IRC website for ongoing public use. The IRC published the map submission packet created by the Subcommittee to coincide with the October 2<sup>nd</sup> hearing (Appendix #). The hearing also marked the launch of the Redistricting Hub, a new and enhanced dedicated website designed for the redistricting process.

# B. Maptitude Tool and Paper Option

The City executed a contract with Caliper Corporation for the purchase and Implementation of the Maptitude Redistricting Software. Maptitude allowed for any member of the public to create, submit, and share a proposed map for the city council districts. Maptitude is a trusted vendor that has been used by hundreds of state and local jurisdictions throughout the country. Public users were able to log in and create one or several maps to submit. Commission staff provided training to the public on the mapping toll and also made computer terminals in the City Clerk Department available for public use.

### C. Paper Maps

Alternatively, the public was able to submit paper maps with hand-drawn boundaries. The City's consultant created paper maps with neighborhoods and population blocks outlined. The city's paper map also outlined the basic rules for combining those populations.

## XV. IRC Public Map Review

In contrast to other jurisdictions that relied heavily on consultants, the map development process in Berkeley was conducted primarily by City staff and the 13 members of the Commission. Commissioners selected from the community, and experienced City staff had a good understanding of the legacy of



Berkeley redistricting, Berkeley neighborhoods and Communities of Interest, and the physical features of the city that could impact district boundaries. While the process worked well in the 2021-2022 process, it created a significant strain on staff resources. In future instances of redistricting, greater reliance on consulting experts in the map development phase is advised. In executing the redistricting process, staff regularly consulted with comparable jurisdictions to share information and discuss best practices. This information was distilled it into a process that would work within existing resources and expertise of the Commission.

# A. Public Map Analysis

The period for public submission of redistricting maps ended on Monday, November 15, 2021. A total of 29 maps were submitted for the Commission's consideration. Staff converted hand-drawn map submissions into electronic formats in order to provide accurate population and demographic data.

The review of public maps and development of a final map included analysis of the criteria in the City Charter and state law as discussed in Section #. The plans from the public provided valuable input to the Commission in the form of common themes and specific interests expressed, but the ultimate discretion on final boundaries is delegated to the Commission exclusively.

The discussion of public maps and Community of Interest (COI) forms started in December of 2021 and concluded with the final public hearing on February 28, 2022.

## B. Map and COI Subcommittee

The COI & Map Review Subcommittee met four times from December 1, 2021 to January 3, 2022 with two - five members attending each meeting. All six subcommittee members were involved in the discussions.

The Subcommittee utilized the draft Map Review Matrix (MRM) to analyze the 29 submitted maps. Some maps were submitted in paper form, which were converted digitally by city staff using the City's online mapping tool to ease the comparative analysis with the current city council map. Some individuals submitted multiple maps and there were several maps submitted that reflected the efforts of organized community groups.

The Subcommittee analyzed all 29 submitted maps. Maps were evaluated by applying the MRM criteria:

- Population deviation;
- Contiguity;
- Alignment with submitted COIs (via COI matrix);
- Use of easily understood boundaries;
- Compactness;
- Consideration of topography;
- Consideration of geography; and
- Integrity and Cohesiveness.

In addition, the Subcommittee used Geographic Information System (GIS) map layers on the Interactive Map (accessible through the <u>Redistricting Hub webpage</u>) to evaluate proposed map boundaries (e.g., existing City Council District boundaries, mapped neighborhoods, various public facilities, and transportation facilities). The map analysis was conducted to help identify consistent map themes for preparation of draft IRC maps for further public review.



The MRM serves as an analytical and tracking tool to identify how proposed map feedback will be utilized in the IRC map preparation process. The final three columns show how the final map incorporates the themes from the public maps.

In addition to the map themes and recommendations, the Subcommittee noted several items that the IRC reviewed during the process;

- Not all submitted maps reflected the COIs received by the IRC. Specifically, many maps focused
  on minimizing the population deviation at the cost of respecting COI boundaries. However, the
  Subcommittee endeavored to identify the goals of the map submitters and include them in the
  proposed themes, if appropriate.
- 2. Several submitted maps (especially paper maps) did not include a narrative or written commentary. The Subcommittee made efforts to identify the goal of the submitted map and include them in our proposed maps, if appropriate.
- 3. Many submitted maps appeared to focus specifically on the submitter's own district/neighborhood. However, in order to reflect those desired or proposed changes, they made other changes throughout the city to abide by the rules imposed by Maptitude (such as minimizing population deviation) that cascaded into areas in which they may be less familiar—and which the Subcommittee believes may not have been necessarily the desired outcome. The Subcommittee saw this in a predominate shift of the boundaries between District 5 and 6, which often skewed westward toward District 5.

Major Map Themes and Recommendations identified by the Subcommittee are listed below.

- Minor Changes Several maps made minor changes to the current boundaries in an effort to correct concerns associated with the current map. For example, the elimination of boundaries established based on the residency of Council members reflected in the current City Council District Map as well as respecting the submitted COI requests.
- <u>Two UC Student Districts</u> Several maps sought to establish two supermajority "student" districts to increase representation of UC Berkeley student interests on the City Council. These maps usually included student population nodes on and off campus as well as north and south of campus. Often this theme resulted in substantial changes to the other six proposed districts in an effort to equalize the population in each district.
- One More Compact UC Student District Several maps reflected the substantial increase in student housing between the 2010 and 2020 Census. For example, the large number of students living in existing student housing north of campus near Euclid Avenue, recently built multi-story housing on or near campus, and the students living at the Clark Kerr campus.
- More Representative and Diverse Districts Some maps were drawn specifically to increase
  demographic diversity and include more varied housing types and interests. The intent was to
  create more socio-economic diversity within each district by splitting traditional neighborhood
  boundaries so each district would contain a wider range of interests.



• <u>West Berkeley District</u> – Some maps proposed unifying west Berkeley and creating a north-south oriented district that contains the Berkeley Marina, Fourth Street, new western University Avenue housing and the City's industrial and light industrial areas.

## C. Maps as public comment / late entries

Additional proposed maps were submitted by e-mail and attached to COI Forms after the November 15 deadline. While these maps were not analyzed on the Map Matrix by the Subcommittee with the other 29 public maps, they were distributed to the Commission and the public in the communications packet to be a part of the public record and considered in the map development process.

XVI. Discussion and Development of Map Themes – January 10, 2022 Regular Meeting Discussion of map themes at the January 10 meeting focused on the six themes listed below.

<u>Unify and Prioritize COIs and Neighborhoods with Minor Changes</u> - Several maps made minor changes to the current boundaries in an effort to correct concerns associated with the current map. For example, the elimination of boundaries established based on the residency of Council members reflected in the current City Council District Map as well as respecting the submitted COI requests.

<u>Two UC Student Districts</u> - Several maps sought to establish two supermajority "student" districts to increase representation of UC Berkeley student interests on the City Council. These maps usually included student population nodes on and off campus as well as north and south of campus. Often this theme resulted in substantial changes to the other six proposed districts in an effort to equalize the population in each district.

One More Compact UC Student District – Several maps reflected the substantial increase in student housing between the 2010 and 2020 Census. For example, the large number of students living in existing student housing north of campus near Euclid Avenue, recently built multi-story housing on or near campus, and the students living at the Clark Kerr campus.

More Representative and Diverse Districts - Some maps were drawn specifically to increase demographic diversity and include more varied housing types and interests. The intent was to create more socio-economic diversity within each district by splitting traditional neighborhood boundaries so each district would contain a wider range of interests.

<u>West Berkeley District</u> – Some maps proposed unifying west Berkeley and creating a north-south oriented district that contains the Berkeley Marina, Fourth Street, new western University Avenue housing and the City's industrial and light industrial areas.

<u>Topography</u> – Highlighting the issues of transit access and wildfire risk for neighborhoods identified by topography features of the city.

The Commission worked toward identifying consensus on significant themes and acted to provide guidance on map creation with the following criteria.

The first group of criteria were designated to be incorporated into all draft maps produced to the greatest extent possible.



# Themes to be prioritized in all draft maps

- a. 10% Maximum Population Variance
- b. Contiguity
- c. Communities of Interest/Neighborhoods
- d. Use major arterial streets as boundaries where possible
- e. Correct the features of the 2010 map for Councilmember residences
- f. Include at least one compact student district in every map

The second group of criteria were designated to be incorporated into one or more draft map variation.

# Themes to be included in one or more draft map variation:

- a. Single, north-south West Berkeley district
- b. Topography/Transit Access/Wildfire Risk
- c. Two different maps with different configurations for two student majority districts
- d. A map that has a high level of continuity with the existing boundaries that includes changes only as required by the six mandatory criteria above

On January 10 the IRC appointed the Map Drafting Subcommittee (Commissioners Rhodes, Nicol, and Alejos) to work with staff to create the first batch of draft maps based on the Commission's direction.

# XVII. Creation of Four Draft Maps

Based on direction at the Independent Redistricting Commission's meeting on January 10, four draft redistricting were created. The Commission discussed the draft maps, received community input, and provided direction regarding further development.

# A. January 27, 2022 Public Hearing #3 Presentation of Draft Maps

On January 27, 2022, the Map Drafting Subcommittee presented the first batch of draft maps based on the direction from the IRC on January 10.

Working with staff, the Subcommittee met four times over four days to create draft maps. Initially intending to create five draft maps, the process resulted in four draft maps that respond to the full range of the IRC's direction. This was accomplished by combining multiple aspects of the variations in the same draft map as described below.

Each draft map was given a non-numeric designation for the purpose of identification. The four draft maps are listed below in alphabetical order:

Designation	Description	
Amber Map	Consistency Map with Changes Made Only to Address Universal Criteria	
	West Berkeley (Two Districts)	
Blue Map	Two Student Districts (East-West)	
	West Berkeley (One District)	
Maroon Map	Two Student Districts (North-South)	
	West Berkeley (Two Districts)	
Orange Map	Consistency Map with Changes Made Only to Address Universal Criteria	
	West Berkeley (One District)	



The draft maps also include narratives explaining in detail how they were developed.

# B. Significant Features of Draft Maps

The primary features of the four draft maps demonstrate the following significant features identified through Commission discussion and community input in maps, written communications, COI Forms, and public comment:

- Options for West Berkeley District 1 and District 2 alignment
- One or two student-focused districts
- Continuity with current districts

These features are incorporated in various configurations in the four draft maps. The incorporation of these variations resulted in cascading changes that created varying levels of adherence to the direction on neighborhood cohesion and use of major arterials.

# 1) UC Berkeley Student Population

The U.S. Census data does not include specific residency information about the UC Berkeley student population. While mapping the options for the student-focused districts, the Subcommittee discussed the location of both established student-only housing (dormitories, co-ops) and neighborhoods where students traditionally reside. This resulted in general consensus on districts that are student-focused while adhering to the mandatory criteria adopted by the Commission.

# 2) Topography/Transit Access/ Wildfire Risk

During the attempt at creating a draft map that used Topography/Transit Access/ Wildfire Risk as a predominant theme in one of the variations, it was discovered that this theme was better addressed as a complimentary theme in the other maps. A single district that encompassed the full hills area along the City's eastern border was not compact, was separated in the middle by Strawberry Canyon, and included communities that would not traditionally be associated with common social or geographic interests. For each draft map, it is noted how many districts represent the higher elevation areas of the City in two, three, or four districts.

# C. Public Information

The draft maps were available to the public on January 20 in the IRC agenda packet via the website. Beginning January 21, the draft maps were available on <a href="cityofberkeley.info/redistricting">cityofberkeley.info/redistricting</a> both in the interactive viewing tool and as a PDF map book that could be downloaded. In addition, large-scale draft maps were available at the Central Library and the South Berkeley Senior Center. Large format maps were also placed at the MLK Student Union at UC Berkeley prior to the January 27 public hearing. Ledger-sized map binders were available at all branch libraries and recreation centers. There were four in-person mapviewing events hosted by Commission staff: one at Northbrae Community Church, one at the South Berkeley Senior Center, and two at UC Berkeley.

In all public messaging the public was encouraged to send written comments on the maps to <a href="mailto:redistricting@cityofberkeley.info">redistricting@cityofberkeley.info</a>, complete a Community of Interest Form, or provide verbal testimony at a public hearing.

# D. Review and Action on Draft Maps – January 27, 2022

At the IRC public hearing on January 27, 2022, the Commission received public comment from 31 speakers and reviewed dozens of new written communications from the public regarding the four draft maps.



Based on community input and the IRC deliberations, the Commission acted to remove the Blue, Orange, and Maroon maps from consideration.

The Commission voted to continue consideration of the Amber Map with modifications to the boundary between District 3 and District 8 near Ashby BART to prevent division of the community around the BART station.

The Commission also acted to request that the Subcommittee create a new map with the Amber Map as the base map that moved the portion of the Northside neighborhood south of LeConte Avenue into the student-focused district, made modifications to the boundary between District 3 and District 8 near Ashby BART to prevent division of the community around the BART station, and adjusted District 4 in consideration of students and renters. The Subcommittee was directed to integrate into the new maps a second student-focused district in a side-by-side orientation, but allowed this direction for a new map to be combined with the previously requested new map if feasible. The Commission also added Commissioner Fox to the Map Drafting Subcommittee

## XVIII. Two Draft Maps for Consideration – February 17, 2022 Public Hearing #4

At the IRC public hearing on February 17, 2022, the Commission reviewed the modified version of the Amber Map and the newly created Violet Map. The IRC received public comment from 21 speakers and reviewed new written communications from the public regarding the two draft maps.

Both the Amber Map Version 2 and the Violet Map adhere to the universal criteria of: 1) Maximum of 10% population deviation; 2) Contiguous districts; 3) Maintain Communities of Interest and Neighborhoods; 4) Use major arterial streets as boundaries where possible; 5) Correct the features of the 2010 map that accounted for prior Councilmember residences; and 6) Include at least one compact student district in every map.

Designation	Description	
Amber Map Version 2	Consistency Map with Changes Made Only to Address Universal Criteria West Berkeley (Two Districts)	
Violet Map	Two Student/Renter Focused Districts (East-West) West Berkeley (Two Districts)	

### A. Review of Draft Maps

### Amber Map Version 2

The revised version of the Amber Map responds to community input and Commission direction by moving the border between District 3 and District 8 from Adeline Street eastward to Shattuck Avenue. Moving the boundary to Shattuck Avenue returns the Ashby BART east parking lot, Ed Roberts Campus, and St. Paul AME Church into District 3. The corresponding population change does not adversely affect the required deviation percentage for either district or the overall city map.

There are no changes to Districts 1, 2, 4, 5, 6, or 7 in Amber Map Version 2 from the original Amber Map.

The Amber Version 2 Map contains a renter population of 78.6% in District 4 and 94.5% in District 7.



#### Violet Map

The Violet Map responds to the direction of the Independent Redistricting Commission to create a draft map that uses the Amber Map as the base map with changes in the Northside Neighborhood and the Downtown area to focus on student and renter populations.

The Subcommittee attempted to include the portion of the Northside Neighborhood south of Le Conte Avenue into the student-focused district; however, the cascading effects into other districts presented other challenges. It was determined that drawing the border one block south of LeConte Avenue on Ridge Road would achieve much of the IRC's objective and facilitate population balancing in other surrounding districts.

Moving a portion of Northside Neighborhood and the Foothill Dormitory into District 7 lead to changes in the District 5/District 6 border. The border moved from Spruce Street to Arlington Avenue north of the Marin Circle. This change then lead to District 5 moving south into District 4 to Hearst Avenue. And finally, this change caused District 4 to move slightly south into District 3 and east into the Southside Neighborhood.

As with the Amber Version 2 Map, the Violet Map modifies the boundary between District 3 and District 8 to prevent division of the community near Ashby BART. The border between District 3 and District 8 moves from Adeline Street eastward to Shattuck Avenue. Moving the boundary to Shattuck Avenue returns the Ashby BART east parking lot, Ed Roberts Campus, and St. Paul AME Church into District 3.

The Violet Map contains a renter population of 79.0% in District 4 and 90.7% in District 7.

# B. Significant Features of Draft Maps

## West Berkeley

At the January 27 public hearing and in the written communications, there was limited support for a single West Berkeley district. Most commenters favored two representatives for West Berkeley. Absent substantial community groundswell for a significant change to the West Berkeley alignment, the Commission decided to move forward with two draft maps that both have two West Berkeley districts.

# "Student-Focused" District(s)

Similar to the West Berkeley discussion, a significant majority of community input favored the draft maps that had a single "student-focused" district. In the map drawing process, it was not readily apparent how to arrive a two fully student-focused districts. Since there was not a U.S. Census category for "UC Berkeley Student" the Subcommittee relied on known UC-owned student housing, co-ops, and traditional student neighborhoods to approximate a student-district. The two maps under consideration both had two districts that encompass or border UC Berkeley and have the two highest renter-occupied percentages in the City.

# Continuity and Neighborhoods

There is strong advocacy from the community through written and verbal comments for the new map to maintain neighborhood cohesion and keep communities of interest in their current council district. The Commission has reflected this interest by advancing the Amber Map (with changes) and creating a new map based on the Amber Map template.



## C. Public Information

The draft maps were available to the public in the IRC agenda packet on February 10. The new/revised maps were distributed to all locations where the first group of maps were posted - the Central Library, the ASUC Student Union in the Martin Luther King, Jr. Building, and the South Berkeley Senior Center. Updated ledger-sized map binders were available at all branch libraries and the Civic Center Building at 2180 Milvia Street.

### D. Commission Action

At the February 17 public hearing, the Commission requested that staff prepare an analysis of two potential changes to Amber Map Version 2 prior to the February 19, 2022 meeting, including: 1) Moving a portion of the District 4/District 7 boundary from Fulton Street to Ellsworth street; and 2) Using Dwight Way as the northern border of District 3. This analysis was sent to the commission and posted to the IRC website in advance of the February 19 special meeting.

# XIX. Special Meeting February 19, 2022

In order to allow for greater public access and more availability to the public, the IRC scheduled a special meeting on Saturday, February 19, 2022. At the February 19 meeting, IRC heard from 29 members of the public during public comment.

The Commission reviewed the additional analysis provided by staff on the potential changes to the Amber Map Version 2 and discussed options for drafting the changes in advance of the next meeting. Ultimately, the Commission decided that there was not compelling testimony on the record to initiate such changes in the maps. The commission also voted to remove the Violet Map from consideration and send the Amber Map Version 2 forward in the process to the February 28 public hearing for final adoption "as-is."

### **Public Hearing #5 (2/28/22)**

February 28, 2022	Mon.	IRC Meeting	Public Hearing #5
			* Final draft map presented
			* IRC direction to staff on final draft map

### Adoption of Final Map (3/16/22)

March 16, 2022	Wed.	IRC Meeting	* IRC adopts final map
			* IRC adopts final report

# Final Map

- Narrative/Analysis
- Criteria Compliance
- Noteworthy Features
- District-by-District maps and data tables

### **Concluding Remarks**



# **Appendices**

**Governing Regulations** 

**Bylaws** 

**Meeting Data Summary** 

Outreach Plan

Outreach Log

Alameda County Complete Count Committee Final Report

IRC Hub Image

Commission training materials / slide decks

Census Data / Map of census blocks with population

**Public Written Communications** 

**Public Submission Packet** 

COI Forms

**COI** Matrix

**Public Maps** 

Map Matrix

Map Books for IRC Draft Maps

**Commission Minutes**