

Proposed Policy 300 – Use of Force for Berkeley Police Department

Presentation to the City Council • July 23, 2020

Presenters

- Kitty Calavita, Chairperson, Police Review Commission (PRC)
- Commissioner George Perezvelez, Chairperson, PRC Use of Force Policy Subcommittee
- Commissioner Izzy Ramsey, Member, PRC Use of Force Policy Subcommittee
- Katherine Lee, PRC Officer and Secretary to the PRC

City Council's Oct. 31, 2017 directives regarding a use of force policy

- a. Enhance BPD's use of force policy statement.
- b. Create a definition of use of force.
- c. Require that all uses of force be reported.
- d. Categorize uses of force into levels for the purposes of facilitating the appropriate reporting, investigation, documentation and review requirements.
- e. Require Use of Force Reports to be captured in a manner that allows for analysis.
- f. Require that the Department prepare an annual analysis report relating to use of force to be submitted to the Chief of Police, Police Review Commission and Council.

"8 Can't Wait"

In General Order U-2

- Chokeholds and strangleholds banned
- Verbal warning required before shooting
- Duty to intervene when seeing another officer use excessive force
- UOF Continuum (but not in BPD's Policy 300)

Added and/or Enhanced in proposed Policy 300

- Attempts at de-escalation of all situations
- Exhaustion of alternatives before using lethal force
- Ban on shooting at moving vehicles absent imminent threat
- Requiring reporting of all uses of force

Enhanced use of force policy statement and definitions

- Sanctity of life (Sec. 300.1) PRC enhanced BPD's statement and moved to first section of policy, to stress importance.
- Use of force standard (Sec. 300.1.2) (discussed in more detail later)
- Core principles (Sec. 300.1.3) BPD already embraces many of these principles. This serves as a public declaration of the philosophical foundation of the use of force policy.
- Definitions (Sec. 300.1.4) Force, non-lethal force, less-than-lethal force, and deadly force are defined.

Minimal use of force and minimal reliance standard

- Established in the use of force standard (Section 300.1.2) and repeated elsewhere in policy.
- Requiring officers to use the minimum amount of force that is objectively reasonable, objectively necessary, and proportional is a more strict standard than the minimum standard set forth by the U.S. Supreme Court in *Graham v. Connor*.

Objectively reasonable, objectively necessary, and proportional

- Found in the use of force standard and throughout the policy.
- Together with the minimal use of force, establishes a more stringent standard for the application of force.
- Reflects values of the Berkeley community without increasing potential liability of the City.

Use of Deadly Force (Section 300.4)

- Limits allowable use of deadly force to situations whether death or serious bodily injury is imminent, thus reflecting emphasis on the sanctity of life.
- Defines serious bodily injury more narrowly than in the state Penal Code.
- Exceeds requirements of AB 392, setting new standard for use of deadly force in California effective Jan. 1, 2020.
- Does *not* include requirement to exhaust all reasonable alternatives. The narrowly defined allowable use of deadly force should be sufficient to protect the public.

Use of Force Continuum (Section 300.3.4)

- Concept: there are reasonable and proportional responses to various types of threats officers face.
- Force used need not be sequential, if lower levels are not appropriate.
- Added as requested by Council.
- Is one of the "8 Can't Wait" policy reforms.

Reporting Levels (Section 300.6.2)

- BPD's draft policy expanded on the types of force that are reportable; PRC's draft expands further.
- PRC draft defines four levels of force. These facilitate the appropriate reporting, documentation, investigation, and review of uses of force.
- Added as requested by Council.
- Comprehensive reporting is one of the "8 Can't Wait" policy reforms.